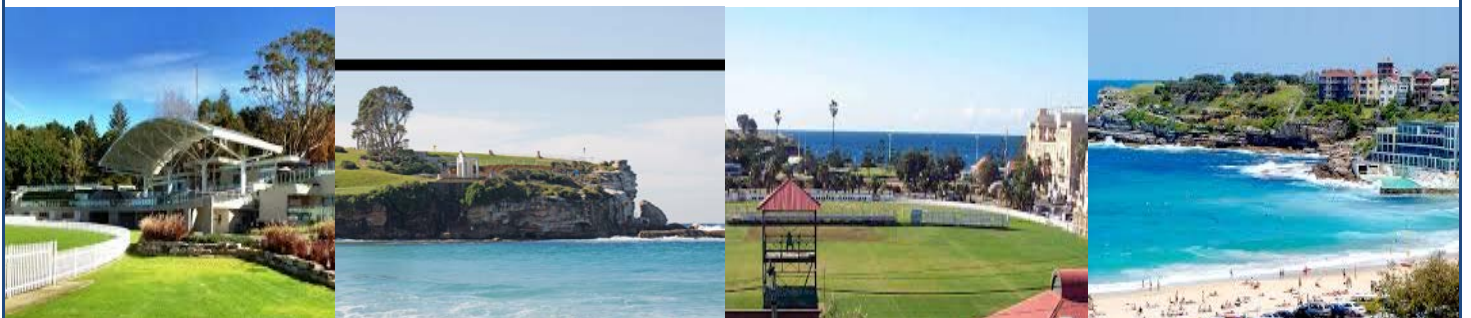


# **Waverley and Randwick Councils' Resolutions**

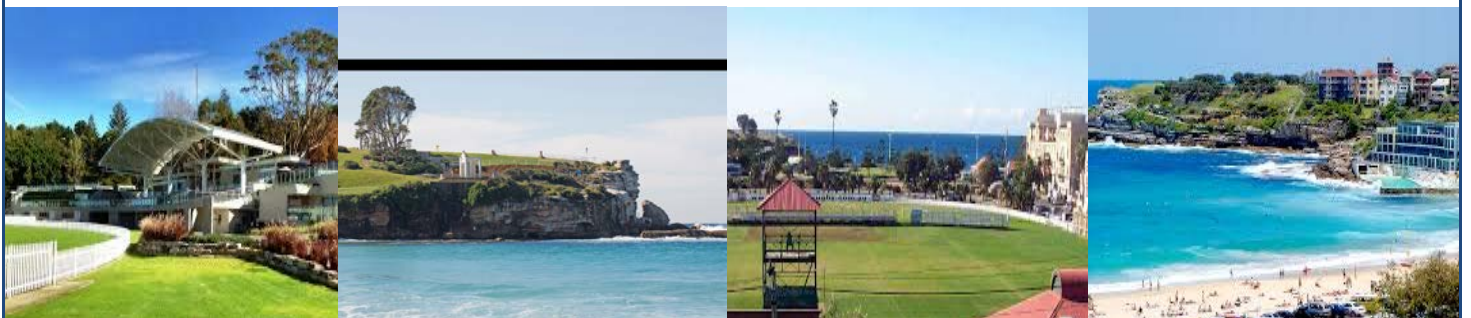
## **Attachment Pack 1**

- |                       |   |
|-----------------------|---|
| <b>Attachment 1.1</b> | <b>Randwick City Council resolution to merge, 26 May 2015</b> |
| <b>Attachment 1.2</b> | <b>Waverley Council resolution to merge, 10 June 2015</b>     |



## Attachment 1.1

# Randwick City Council Resolution to Merge 26 May 2015





**THESE MINUTES ARE DRAFT UNTIL CONFIRMED AT THE NEXT MEETING OF THIS COUNCIL AND/OR COMMITTEE**

**MINUTES OF ORDINARY COUNCIL MEETING OF THE  
COUNCIL OF THE CITY OF RANDWICK HELD ON  
TUESDAY, 26 MAY 2015 AT 6:05PM**

**Present:**

The Mayor, Councillor T Seng (Chairperson) (Central Ward)

Councillor A Andrews (Deputy Mayor) (Central Ward)

North Ward	- Councillors K Neilson, L Shurey & K Smith
South Ward	- Councillors N D'Souza & R Belleli
East Ward	- Councillors T Bowen, M Matson & B Roberts
West Ward	- Councillors G Moore, S Nash & H Stavrinou
Central Ward	- Councillor G Stevenson

**Officers Present:**

General Manager	Mr R Brownlee
Director City Services	Mr J Frangoules
Director City Planning	Ms S Truuvet
Director Governance & Financial Services	Mr J Smith
Manager Administrative Services	Mr D Kelly
Manager Development Assessment	Mr K Kyriacou
Manager Business Performance Projects	Ms C Foley
Communications Manager	Mr J Hay
Manager Community Development	Ms T Mok
Manager Corporate and Financial Planning	Mr M Woods
Manager Corporate Improvement	Ms A Warner
Manager Strategic Planning	Mr A Bright
Chief Information Officer	Mr G Curley
Manager Infrastructure Services	Mr G Bounassif
Manager Technical Services	Mr J Ingegneri
Manager Waste & Cleaning Services	Mr M Bush
Manager Spatial Systems	Ms K Lasky
Communications Officer	Ms E Shanks

**Prayer & Acknowledgement of Local Indigenous People**

The Council Prayer was read by Cr D'Souza. The Acknowledgement of Local Indigenous People was read by Cr Shurey.

**Apologies/Granting of Leave of Absences**

An apology was received from Cr Garcia.

**RESOLVED: (Andrews/Matson)** that the apology received from Cr Garcia be accepted and leave of absence from the meeting be granted.

**Confirmation of the Minutes****CONFIRMATION OF THE MINUTES OF THE ORDINARY COUNCIL MEETING  
HELD ON TUESDAY 28 APRIL 2015**

92/15

**RESOLUTION: (Andrews/Nash)** that the Minutes of the Ordinary Council Meeting held on Tuesday 28 April 2015 (copies of which were circulated to all Councillors) be and are hereby confirmed as a correct record of the proceedings of that meeting.

**Declarations of Pecuniary and Non-Pecuniary Interests**

Nil.

**Address of Council by Members of the Public**

Prior to consideration of the Agenda by the Council, deputations were received in respect of the following matters:

GM10/15 RANDWICK CITY COUNCIL FIT FOR THE FUTURE - OPTIONS ANALYSIS

Rosemary Mackenzie (representing KWK Precinct)

Andrew Roydhouse

NM23/15 NOTICE OF MOTION FROM CR STEVENSON - PREPARATION OF COUNCIL IMPROVEMENT PROPOSAL

Jayasooriah

**Mayoral Minutes**

Nil.

**Urgent Business**

Nil.

**Director City Planning Reports**

Nil.

The Meeting was adjourned at 7.55pm and was resumed at 8.22pm.

## General Manager's Reports

### **GM10/15 General Manager's Report - Randwick City Council Fit for the Future - Options Analysis (F2014/00635)**

Note: A rescission motion on this item was submitted by Councillors Belleli, Bowen, Neilson and Stevenson in accordance with Council's Code of Meeting Practice and will be considered at the Extraordinary Council Meeting on 30<sup>th</sup> May, 2015.

93/15

**RESOLUTION: (Nash/Smith) that:**

- a) Randwick City Council believes that it is Fit for the Future as evidenced by the following :
  - Council is financially strong, meeting all the Fit for the Future financial, asset and efficiency benchmarks now and into the future with the exception of the debt service ratio benchmark due to Council's debt free position;
  - Council has quality political and managerial leadership, with a proven track record of engagement, sound decision making and delivering for the community whilst being a capable partner for State and Federal agencies;
  - The Randwick City community has broadly indicated that they would prefer Council to remain as a stand-alone entity, rather than merge with other Councils;
- b) Randwick City Council acknowledges that based on the proposed IPART methodology for assessing Fit For The Future submissions it cannot meet the requirement for standing alone which is to demonstrate superior scale and capacity when compared to the Independent Local Government Review Panel's recommendation of the merger of Randwick City with City of Sydney, Woollahra, Waverley and Botany Bay (Global City);
- c) Randwick City Council and its community is strongly opposed to the Global City merger proposal and Council understands that the Global City merger proposal is the default position if it does not make an alternate merger submission that is broadly consistent with the recommendations of the Independent Local Government Review Panel;
- d) That Council submits a Council Merger Proposal (Template 1), in accordance with the Fit for the Future guidance material, proposing a merger of Randwick City with Waverley and Botany Bay Councils;
- e) That Council writes to its proposed merger partners:
  - advising of Council's resolution;
  - encouraging them to consider an identical resolution; and
  - offering to submit the Council Merger Proposal on behalf of the merger group;
- f) The Fit for the Future guidance material clearly states that a Council Merger Proposal must be endorsed by all Councils in the proposed group. Therefore,

Council recognises the importance of establishing, as a base case, a merger of Randwick City with Waverley (subject to their agreement) for the following reasons:

- Botany Bay Council have publicly expressed opposition to any amalgamation proposal on numerous occasions whilst Waverley's position is similar to Randwick's in that they would prefer to stand alone and are strongly opposed and would be disadvantaged by being part of the Global City model and have therefore worked collaboratively with Council;
- Randwick City and Waverley contain the two largest populations of the Eastern Suburbs Councils and can achieve an appropriate minimum population to demonstrate scale and capacity;
- Council's community consultation indicated a Randwick/Waverley merger as being the most favoured of the five alternate merger options to the Global City;

Therefore, in the event that unanimous agreement cannot be obtained from the proposed merger partners, in accordance with the Fit for the Future guidance material, Council will submit a Council Merger Proposal (Template 1) proposing a merger of Randwick and Waverley (subject to their agreement) as a base case. This proposal may also include Botany Bay subject to agreement of the base case merger partners. This proposal would include, within the 'Scale and Capacity' section, Randwick City Council's position that a merger of Randwick City with Waverley and Botany Bay Councils is considered the optimal outcome;

- g) A pre-condition of any merger is that the merger partners agree to accept the enhanced employment protections of 5 years contained within the Memorandum of Understanding (MOU) between Randwick City Council and the Unions;
- h) The General Manager be given delegated authority to sign the MOU with the Unions and finalise the Fit for the Future submission, based on the due diligence undertaken in the development of the Options Analysis documentation, and submit it prior to the 30 June 2015 deadline;
- i) In the event of a merger, Randwick City Council's position is that the voting system should be proportional representation;
- j) That the General Manager bring a report to the July 2015 Council meeting regarding items for the Local Transition Committee including; number of Councillors, ward structures, the preservation of the history of Randwick City, centre of Government, and membership of the Local Transition Committee;
- k) Council write to the NSW Office of Local Government requesting that the membership of the proposed Local Transition Committee to be established to transition the merger partner Councils to the new amalgamated Council be changed from the Mayor, one other Councillor and the General Manager of each merger partner Council, to the Mayor, two other Councillors and the General Manager of each merger partner Council
- l) Randwick City Council acknowledges that due to:
  - The timing of the receipt of the proposed assessment methodology from

IPART; and

- NSW Electoral Commission's refusal to provide Council with copies of the electoral roll;

Council is no longer able to conduct a plebiscite of its residents as previously intended. As such, in accordance with the views of individual Councillors, Council requests the government permit a binding referendum on this issue prior to any merger being implemented and to request the NSW Electoral Commission to release the electoral rolls to Randwick City, Botany Bay, Waverley, Woollahra and City of Sydney Councils to enable this to occur.

**MOTION: (Nash/Smith) CARRIED - SEE RESOLUTION.**

Councillors Bowen and Belleli called for a **DIVISION**.

The **DIVISION** was taken and the names of the Councillors voting FOR and AGAINST were as follows:

<b>FOR</b>	<b>AGAINST</b>
Councillor Andrews	Councillor Belleli
Councillor D'Souza	Councillor Bowen
Councillor Matson	Councillor Moore
Councillor Nash	Councillor Neilson
Councillor Roberts	Councillor Shurey
Councillor Seng	Councillor Stevenson
Councillor Smith	
Councillor Stavrinou	
<b>Total (8)</b>	<b>Total (6)</b>

### **Director City Services Reports**

Nil.

### **Director Governance & Financial Services Reports**

Nil.

### **Petitions**

Nil.

### **Motion Pursuant to Notice**

#### **NM23/15 Motion Pursuant to Notice - Notice of Motion from Cr Stevenson - Preparation of Council Improvement Proposal (F2014/00288)**

This motion was ruled out of order by the Mayor.

### **Notice of Rescission Motions**

A rescission motion on item GM10/15 (Randwick City Council Fit for the Future - Options Analysis) was submitted by Councillors Belleli, Bowen, Neilson and Stevenson in accordance with Council's Code of Meeting Practice and will be considered at the Extraordinary Council Meeting on 30<sup>th</sup> May, 2015.

There being no further business, His Worship the Mayor, Cr T Seng, declared the meeting closed at 9.22 pm.

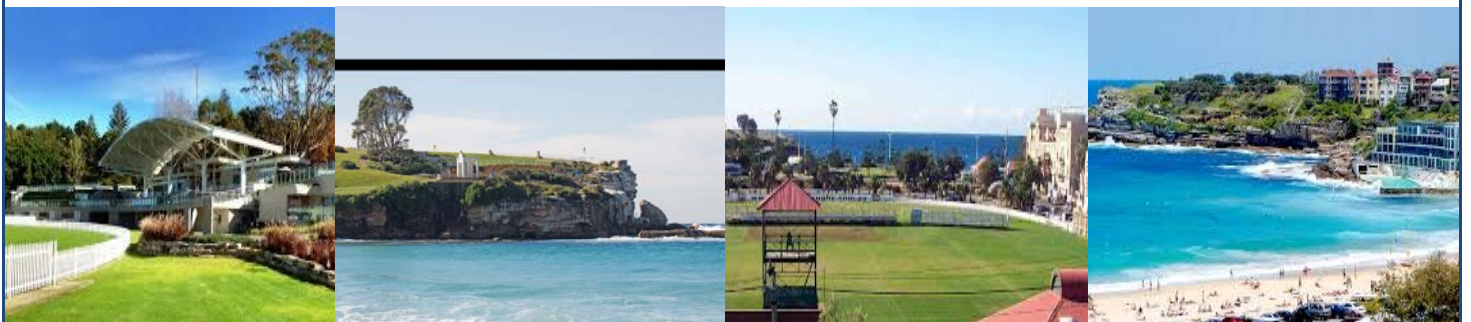
**The minutes of this meeting were confirmed at the Ordinary Meeting of the Council of the City of Randwick held on Tuesday, 23 June 2015.**

.....  
**CHAIRPERSON**



## **Attachment 1.2**

# **Waverley Council Resolution to Merge 10 June 2015**





**MINUTES OF THE EXTRAORDINARY COUNCIL MEETING OF WAVERLEY COUNCIL  
HELD AT WAVERLEY COUNCIL CHAMBERS  
ON WEDNESDAY, 10 JUNE 2015**

**Present:**

Councillor Sally Betts (Mayor) (Chair)	Hunter Ward
Councillor Joy Clayton	Bondi Ward
Councillor Dominic Wy Kanak	Bondi Ward
Councillor John Wakefield	Bondi Ward
Councillor Leon Goltsman	Hunter Ward
Councillor Miriam Guttman-Jones	Hunter Ward
Councillor Angela Burrill	Lawson Ward
Councillor Andrew Cusack	Lawson Ward
Councillor Paula Masselos	Lawson Ward
Councillor Tony Kay (Deputy Mayor)	Waverley Ward
Councillor Ingrid Strewe	Waverley Ward

**Staff in attendance:**

Cathy Henderson	Acting General Manager, Waverley Corporate
Linda Bathur	Acting Director, Waverley Life
Peter Monks	Director, Waverley Futures
Mark Wood	Director, Waverley Renewal
Peter Brown	Acting Executive Manager, Performance Waverley
Jane Worthy	Internal Ombudsman, Waverley Corporate

*At the commencement of proceedings at 6.30 pm, those present were as listed above, with the exception of Cr Wakefield, who arrived at 6.32 pm.*

**Opening Prayer and Acknowledgement of Local Indigenous Heritage**

The Mayor read the following Opening Prayer and Acknowledgement of Indigenous Heritage:

*God, we pray for wisdom to govern with justice and equity. That we may see clearly and speak the truth and that we work together in harmony and mutual respect. May our actions demonstrate courage and leadership so that in all our works thy will be done. Amen.*

*Waverley Council respectfully acknowledges our Indigenous heritage and recognises the ongoing Aboriginal traditional custodianship of the land which forms our Local Government Area.*

**1. Apologies / Leave of Absence**

An apology was received and accepted from Cr Mouroukas.

**2. Declarations of Pecuniary and Non-Pecuniary Interests**

The Chair called for declarations of interest and none were received.

**3. Addresses to Council by Members of the Public**

1. N Grieve – CM/4.1/15.06E – Fit for the Future.
2. M McAdam (on behalf of the Mill Hill Bondi Junction Precinct) – CM/4.1/15.06E – Fit for the Future.
3. L Joslyn – CM/4.1/15.06E – Fit for the Future.
4. M Main – CM/4.1/15.06E – Fit for the Future.
5. Dr K Spooner – CM/4.1/15.06E – Fit for the Future.
6. T Allerton – CM/4.1/15.06E – Fit for the Future.

#### 4. Reports

##### CM/4.1/15.06E Fit for the Future (A12/0619)

##### MOTION

Mover: Cr Betts

Seconder: Cr Kay

1. That Council informs the State Government that Waverley Council's preference is for the status quo. However, Council notes:
  - A) The excellent progress toward achieving the Fit for the Future performance measures having moved from being 'unsustainable into the future' in 2007 to a much more sustainable footing currently, such that by financial year 2020 Waverley will achieve six of the seven benchmarks.
  - B) That this sound progress, reinforced by the NSW Treasury Corporation's independent assessment of Waverley as having a positive financial sustainability outlook, is a result of focused planning, good management and political leadership over recent years in liaison with the Waverley community.
  - C) The broad range of external awards that have been presented to Waverley Council as independent recognition of the Council's good performance across a range of areas including innovative planning, high quality and diverse community services, outstanding environmental leadership, excellent recreational facilities and strategic asset management.
  - D) Waverley's demonstrated capability in partnering with the State Government and our high media presence to preserve and enhance Sydney's global image as we preserve and enhance our iconic beaches and tourist venues.
  - E) That the option of Joint Organisations is not a current option in Metropolitan Sydney.
  - F) The resolution of Council of 14 October 2014 that 'Council does not support amalgamation with any other council unless it can be demonstrated that there are sufficient benefits of a preferred amalgamation to Waverley, and this is supported by the Waverley community'.
  - G) That the community engagement undertaken has demonstrated that:
    - i. the Status Quo option, that is Waverley Council as a stand-alone entity, was the most preferred first preference option of the community across all consultation mediums, with between 35.4% and 38.7% support, and that
    - ii. between 59.8% and 63.6% of the community's first preferences are for some form of merger most frequently with Randwick and/or Woollahra.
  - H) The community's most preferred merger option that would meet the Fit for the Future scale and capacity requirements is a Waverley/Woollahra/Randwick amalgamation, then a Waverley/Randwick amalgamation.
  - I) The Greater Sydney option, as the NSW Government's default option for Waverley Council, is not preferred by the community and is not shown by independent analysis to be of most benefit to Waverley when compared to other options.

- J) The community clearly articulated that an amalgamation with Botany Bay/Randwick/Woollahra and the City of Sydney was the least preferable of all options.
  - K) That based on the Fit for the Future criteria and the assessment methodology detailed by the Independent Pricing and Regulatory Tribunal, Waverley Council standing alone, whilst Council's underlying preference, cannot meet the threshold requirement to demonstrate 'as good as or better' scale and capacity to the Independent Local Government Review Panel's preferred merger (the Greater Sydney option of five councils consisting of City of Sydney, Woollahra, Waverley, Randwick and Botany Bay combined). This is articulated in the comparison of just three elements of strategic capacity listed in Box 8 of the ILGRP report, being discretionary spending, undertaking new functions and resources to cope with unexpected change.
  - L) The Fit for the Future guidance material states that Council Merger Proposals must be endorsed by all councils in the proposed group; but councils are advised to argue the case for inclusion of additional non-agreeing partners if it improves the case for sustainability.
  - M) The resolution of Randwick Council of 26 May 2015 and the correspondence received proposing a base case merger with Waverley, and that the proposal may include other partners subject to the agreement of the base case merger partners.
  - N) The correspondence received from the Mayor of Woollahra requesting that Waverley Council not support any merger with Woollahra.
  - O) That Council's population is significantly lower than the threshold criterion of scale and capacity according to Fit for the Future criteria, and hence the stand-alone option cannot be entertained. However, Waverley and Randwick contain the two largest populations of the eastern suburbs councils and, as noted by independent analysis, can achieve an appropriate minimum population to demonstrate scale and capacity as well as providing potential increased public benefit.
  - P) That a Waverley, Woollahra, Randwick grouping would see a population of over 270,000 which independent analysis notes would demonstrate appropriate scale and capacity and provide further potential increased public benefit.
2. That noting the above, and based on Council's stated position that 'Council does not support amalgamation with any other council unless it can be demonstrated that there are sufficient benefits of a preferred amalgamation to Waverley, and this is supported by the Waverley community', and considering the results of the Independent Grant Thornton Report together with the results of the IRIS Report, Council resolves to:
- A) Endorse the submission of a Council Merger Proposal, proposing a base case merger between Waverley and Randwick Councils, and
    - i. Offer to submit an equal partner joint merger proposal on behalf of both Waverley and Randwick Councils; and
    - ii. Include within the 'Scale and Capacity' section of the submission proposal, Waverley's position that a merger of Waverley, Randwick and Woollahra Councils would provide increased potential benefit.

- iii. Confirm to the State Government that both the Council and the community strongly oppose the Global City option as it will not deliver a community of interest and could deliver a reduction of services to the residents of Waverley.
  - iv. Note and inform the State Government that Waverley's support of a base case merger with Randwick is conditional upon the Government proceeding with its Fit for the Future program in a robustly fair and consistent manner across Metropolitan Sydney.
- B) Write to Randwick and Woollahra Councils advising of Council's resolution.
  - C) Support the enhanced employment protections of five years contained within the proposed MOU between Waverley Council and the Unions.
  - D) Delegate to the General Manager the authority to sign the MOU between Waverley Council and the Unions and to finalise the Fit for the Future submission with Randwick.
  - E) Endorse the Mayor writing to all households in Waverley clarifying the State Government's position in relation to the Global City, and Waverley's preferred option of a smaller 'Community of Interest' eastern coastal option for Waverley to ensure that Waverley has a seat at the table controlling its future, with local representation, rather than being forced into an amalgamation resulting in a Council of approximately 600,000 residents.

*Cr Kanak moved an Amendment to the Motion that was ruled out of order by the Chair. The Chair ruled that the Amendment was a Foreshadowed Motion. Cr Kanak then moved a Motion of Dissent against the Chair's ruling that his Amendment was a Foreshadowed Motion. The Motion of Dissent was put and declared lost on a division.*

*Division*

*For the Motion of Dissent:*

*Crs Kanak, Masselos, Strewé and Wakefield.*

*Against the Motion of Dissent:*

*Crs Betts, Burrill, Clayton, Cusack, Goltsman, Guttman-Jones, and Kay.*

**AMENDMENT 1**

Mover: Cr Strewé

Seconder: Cr Wakefield

That the Motion be adopted subject to Clause 1 G)ii being amended to read as follows:

'Only 14% to 19% of respondents' first preference was for a merger with Randwick Council.'

THE AMENDMENT WAS PUT AND DECLARED LOST.

**Division**

**For the Amendment:**

Crs Guttman-Jones, Kanak, Masselos, Strewé and Wakefield.

**Against the Amendment:**

Crs Betts, Burrill, Clayton, Cusack, Goltsman and Kay.

**AMENDMENT 2**

Mover: Cr Kanak  
Seconder: Cr Wakefield

That the Motion be adopted subject to the addition of the following clause:

‘That Council requests the government permit a binding referendum on this issue prior to any merger being implemented.’

THE AMENDMENT WAS PUT AND DECLARED LOST.

**Division**

**For the Amendment:** Crs Guttman-Jones, Kanak, Masselos, Strewe and Wakefield.  
**Against the Amendment:** Crs Betts, Burrill, Clayton, Cusack, Goltsman and Kay.

**AMENDMENT 3**

Mover: Cr Kanak  
Seconder: Cr Strewe

That before Council’s submission is sent to IPART, Council officers receive submissions from minority-view councillors so a minority view can be included in the submission.

THE AMENDMENT WAS PUT AND DECLARED LOST.

**Division**

**For the Amendment:** Crs Guttman-Jones, Kanak, Masselos, Strewe and Wakefield.  
**Against the Amendment:** Crs Betts, Burrill, Clayton, Cusack, Goltsman and Kay.

**AMENDMENT 4**

Mover: Cr Strewe  
Seconder: Cr Masselos

That the Motion be adopted subject to the deletion of Clause 2 A)ii.

THE AMENDMENT WAS PUT AND DECLARED LOST.

**Division**

**For the Amendment:** Crs Guttman-Jones, Kanak, Masselos, Strewe and Wakefield.  
**Against the Amendment:** Crs Betts, Burrill, Clayton, Cusack, Goltsman and Kay.

**AMENDMENT 5**

Mover: Cr Wakefield  
Seconder: Cr Strewe

That the Motion be adopted subject to the first paragraph of Clause 2 being amended to read as follows:

‘Considering the results of the Independent Grant Thornton Report together with the results of the IRIS Report, Council resolves to:’

THE AMENDMENT WAS PUT AND DECLARED LOST.

**Division**

**For the Amendment:** Crs Guttman-Jones, Kanak, Masselos, Strewe and Wakefield.

**Against the Amendment:** Crs Betts, Burrill, Clayton, Cusack, Goltsman and Kay.

**AMENDMENT 6**

Mover: Cr Masselos

Seconder: Cr Strewe

That the Motion be adopted subject to the deletion of Clause 1 O).

THE AMENDMENT WAS PUT AND DECLARED LOST.

**Division**

**For the Amendment:** Crs Guttman-Jones, Kanak, Masselos, Strewe and Wakefield.

**Against the Amendment:** Crs Betts, Burrill, Clayton, Cusack, Goltsman and Kay.

*Cr Wakefield moved an Amendment to the Motion that was ruled out of order by the Chair. The Chair ruled that the Amendment was a Foreshadowed Motion. Cr Kanak then moved a Motion of Dissent against the Chair's ruling that Cr Wakefield's Amendment was a Foreshadowed Motion. The Motion of Dissent was put and declared lost.*

**AMENDMENT 7**

Mover: Cr Kanak

Seconder: Cr Wakefield

That the Motion be adopted subject to the addition of the following clause:

'That Council includes in its IPART submission an optional analysis of the survey results using the preferential counting method.'

THE AMENDMENT WAS PUT AND DECLARED LOST.

**Division**

**For the Amendment:** Crs Guttman-Jones, Kanak, Masselos, Strewe and Wakefield.

**Against the Amendment:** Crs Betts, Burrill, Clayton, Cusack, Goltsman and Kay.

**AMENDMENT 8**

Mover: Cr Masselos

Seconder: Cr Wakefield

That the Motion be adopted subject to the deletion of Clause 2 E).

THE AMENDMENT WAS PUT AND DECLARED LOST.

**Division**

**For the Amendment:** Crs Guttman-Jones, Kanak, Masselos, Strewe and Wakefield.

**Against the Amendment:** Crs Betts, Burrill, Clayton, Cusack, Goltsman and Kay.

THE MOTION WAS THEN PUT AND DECLARED CARRIED.

**Division**

**For the Motion:** Crs Betts, Burrill, Clayton, Cusack, Goltsman and Kay.

**Against the Motion:** Crs Guttman-Jones, Kanak, Masselos, Strewe and Wakefield.



**DECISION:** That the Motion be adopted.

*N Grieve, M McAdam, L Joslyn, M Main, Dr K Spooner and T Allerton addressed the meeting.*

*Immediately following the closure of the meeting, a Motion to rescind the decision, signed by Crs Strewe, Kanak, Masselos, Guttman-Jones and Wakefield, was submitted to the Acting General Manager.*

**THE MEETING CLOSED AT 9.01 PM.**

.....  
**SIGNED AND CONFIRMED**  
**MAYOR**  
**21 JULY 2015**