- total income is forecast to increase by an average of 3% per annum;
- new infrastructure to support population growth will be funded by s94 contributions where possible;
- proceeds from asset sales over future years will be used in part to fund future assets renewal program. Assets sales are also required to fund Council's co-contribution for developer contribution funded works;
- current outstanding loan will be discharged over time from net revenue generated from leasing out the new operational building.

### Key challenges

### Rate pegging

Council's ability to align funding with expenditure is restrained by 'rate pegging', which means that the annual increase in rating revenue is determined by an external body, namely the Independent Pricing and Regulatory Tribunal (IPART). Over half of Council's income is dependent on rates.

### **Special rates variations**

There are two Special Rate Variations (SRV) projected in the LTFP. These are:

- The SRV Infrastructure: In 2014, Council successfully obtained a continuation of the SRV for Infrastructure in perpetuity. Based on the result of the community engagement a resounding 81% of ratepayers supported continuing the SRV for local roads improvements.
- 2. The SRV Environmental (Environmental Levy): Ku-ring-gai Council's Environmental Levy program, in place since 2005, funds the annual delivery of approximately \$2.8 million of environmental initiatives and programs within the Ku-ring-gai local government area (LGA). This has enabled delivery of new and enhanced environmental programs and initiatives that would not otherwise be possible within Council's ordinary budget. The Environmental Levy is due to expire 30 June 2019, at which time the environmental programs and initiatives reliant on Levy funding will cease, if the Levy is not renewed. At its Ordinary Meeting of 13 June 2017, Council resolved to prepare a Special Rate Variation application under section 508(2) of the Local Government Act 1993 for the permanent continuation of the Environmental Levy at the amount currently paid by Ku-ring-gai ratepayers. This amount is a rate of five (5) per cent above the ordinary rate, if successful would continue from 1 July 2019. Council's intention is to seek renewal of this SRV.

Detailed scenarios have been developed in the LTFP to model and analyse the impact of continuation of the environmental levy.

### Growth

With population growth, there will be an increasing demand for new and enhanced assets and services. Council spends in the range of \$14 to 18 million (excluding the Local Centre Major Projects) each year on upgrading and creating new assets. This is predominantly funded through development contributions. These assets will require maintenance and renewal in future years, and as cultural diversity and our ageing population increases, there will be competing demands for services, programs and access to community facilities.

### **Condition of our Assets**

Maintaining our infrastructure assets to an acceptable condition was a key challenge for Council. In 2014 community consultation identified roads, footpaths and stormwater drainage as the main Council service areas in need of additional resource allocation, with community building, parks and playgrounds also mentioned as priorities.

Since obtaining the SRV for roads Council has been able to invest heavily into local roads and has seen great results with a reported 73% of roads assets in condition 3 or better<sup>3</sup>.

Throughout 2017/18 Council staff with the assistance of an independent consultant revised the technical and financial infrastructure data to review the condition of our assets and to ensure that adequate funding was being allocated to maintenance and renewal.

### Infrastructure backlog

Funding shortfalls for infrastructure asset renewal is a well-documented problem facing local government.

In 2016/17 Council's Special Schedule 7 reported the infrastructure backlog for all assets classes at \$27 million. As a result of the review and changes to asset conditions and investment of additional funding into asset renewal the revised forecast backlog by end of 2018/19 will have reduced to \$16 million.

Resourcing Strategy 2018-2028

<sup>&</sup>lt;sup>3</sup> Ku-ring-gai Council Annual Report 2016/2017 – Special Schedule 7

Council staff have undertaken further work and are formulating new funding strategies and renewal and maintenance programs to achieve further reductions in the infrastructure backlog. The strategies and how Council proposes to fund these programs are detailed in the Long Term Financial Plan and the Asset Management Strategy.

### Infrastructure renewal and maintenance funding

The review of Council's asset information and infrastructure backlog has led to an internal review of capital and operational expenditure. As a result, additional funding has been allocated to improving our existing assets, whilst operational expenditure has also been reviewed and additional funding is allocated towards asset maintenance.

### **Asset Sales**

Council will fund specific civic and community projects through the sale of under-utilised or surplus assets (property). These projects are intent on delivering new civic and community assets and infrastructure either through the acquisition and development of new facilities and/or through Council's co-contribution to deliver facilities and infrastructure identified in the Ku-ring-gai Contributions Plan 2010. The Contributions Plan works program for the next 10 years requires a co-contribution from Council of \$11 million which has been included in the LTFP.

The reasoning for Council to divest of these assets is to ensure that Council meets the future needs of the community by providing purpose built facilities and maintaining financial sustainability. The LTFP identifies asset sales as a short, medium and long term funding strategy which relies in part on the future reclassification of land from Community to Operational.

Where Council plans a large scale "community hub" type projects such as the Lindfield Village Green, the Community Hubs in Lindfield and Turramurra, and the Gordon Civic Precinct it is expected that these projects should be commercially feasible in their own right such that they do not require long term borrowings, or a drain on ordinary rates revenue.

Further, where feasible, such projects will be expected to produce a dividend for Council above and beyond the community facilities incorporated in the precinct. Planning for these projects should consider the inclusion of commercial opportunities of sufficient return to cover ongoing operational costs of the public spaces in the precinct.

The delivery of major civic and community projects will therefore require current and future Councils to implement the strategies identified in the LTFP

### **Major Projects & Property Development Funding**

Council is planning for three major revitalisation projects over the next ten years, being in the local centres of in Lindfield, Turramurra and Gordon that will provide civic improvements and community facilities. It is assumed in the Long term Financial Plan that these projects are funded by a combination of developer contributions along with the return from retail and commercial development on the sites. Critical to the success of these projects and Council's financial sustainability is to ensure that Council has sufficient funds in reserve to insulate against the financial risks of development. As such Council has established a Property Development Reserve in the Long Term Financial Plan, accumulated from the proceeds of asset sales. As an added benefit of establishing this reserve, it is assumed that interest earned on these funds is allocated to renewing Council's infrastructure assets, thereby contribution to financial sustainability by looking after existing assets as well as facilitating the provision of new community facilities..

### **Sustainability Roadmap**

Following several years of uncertainty with forced amalgamations and the proposed merger of Council, then the election of a new Council a renewed vigour to concentrate on the future of Ku-ring-gai Council ensued. Throughout 2017/18 Council senior staff initiated a process to review services, identify opportunities for savings, efficiencies and additional revenue within the organisation.

There were a number of drivers that instigated the review. Council staff spent a considerable time assessing the long term financial impacts of many important projects including the local centre major projects in Lindfield, Turramurra and Gordon, along with day-to-day operational requirements, and improving the condition of existing assets to reduce our infrastructure backlog. Additionally, Council faces further challenges associated with:

- A low rate of revenue growth not keeping pace with cost increases
- Overall demand for services is growing as the population increases and changes
- The asset portfolio is growing which increases depreciation, maintenance and renewal
- FFTF benchmarks remain in force, and are being used as a basis for the state government to issue performance improvement orders.

This culminated in two key organisational focus areas being conducted:

- 1. Horizontal Service Review (HRS) the HRS engaged the leadership team to identify savings within their relevant service areas. The process focussed on collecting information about what we do and opportunities for cost savings and additional revenue. As a result \$23m<sup>4</sup> was identified from the HSR over the next 10 years of the Long Term Financial Plan which has been allocated to infrastructure renewal.
- 2. Strategic Service Review (SSR) the SSR has commenced to consider the delivery of services over the longer term. This involved reviewing the provision services to ensure they best meet the needs of the community. This review process will continue in coming years and will involve further planning and service level reviews with the elected Council and in consultation with the community.

### Workforce challenges

Ku-ring-gai Council is facing a number of challenges, both now and into the future. These are predominantly related to the nature of Local Government, the diversity of our organisation and expectations of the community. Many of these challenges will have an impact on the workforce.

The key issues that have been considered in the development of the Workforce Management Strategy include; the ageing workforce, leadership capability, skill shortages, the multigenerational workforce, workforce sustainability and continuous improvement.

### **Local Government Benchmarks**

All NSW councils are required to meet a number of financial and infrastructure benchmarks and ratios. The key financial indicators are industry accepted measures of financial health and sustainability. A summary of these indicators and benchmarks are provided below.

In addition to the standard "Fit for the Future indicators" a new assets ratio has been included "Cost to Agreed Service level". This new ratio is prescribed by the Office of Local Government (OLG) and provides a meaningful snapshot of the proportion of outstanding renewal works compared to the total infrastructure assets portfolio. The impact and performance of this ratio is discussed in detail in the Asset Management Strategy and the Long Term Financial Plan.

\_

<sup>&</sup>lt;sup>4</sup> 2017/18 prices.

Key Financial Indicators	Purpose of indicator	Benchmark
▼ SUSTAINABILITY		
▼ Operating Performance Ratio (Operating revenue excluding capital grants and Contributions-operating expenses divided by Operating revenue excluding capital grants and contributions)	To measure Council's ability to contain operating expenditure within operating revenue	>=break-even average over 3 years
▼ Own Source Revenue Ratio (Total operating revenue less grants & contributions divided by total operating revenue)	▼ To assess the degree of Council's dependence upon grants and contributions	>60% average over 3 years
▼ Building & Infrastructure Renewal Ratio  (Asset renewals expenditure divided by depreciation, amortisations & impairment expenses)	▼ To assess the rates at which assets are renewed relative to the rate at which they are depreciated (consumed)	>100% average over 3 years
▼ INFRASTRUCTURE AND SERVICE MANAGEMENT		
▼ Infrastructure Backlog Ratio (Estimated cost to bring assets to a satisfactory condition (from Special Schedule 7) divided by total infrastructure assets	▼ To measure the proportion of assets backlog against total value of Council's infrastructure assets	<2%
▼ Cost to Agreed Level of service  (Estimated Cost to bring to agreed level of service divide by Gross Replacement Cost of infrastructure assets)	▼ To measure proportion of the gross replacement cost of Council assets that have reached the intervention level set by Council based on the condition of the asset	Condition 1
▼ Asset Maintenance Ratio (Actual maintenance expenditure divided by required annual asset maintenance)	▼ To assess the actual asset maintenance expenditure relative to required asset maintenance	>100% average over 3 years
▼ Debt service ratio (Net debt service cost divided by revenue from continuing operations)	▼ To assess the impact of loan principal and interest repayment on the discretionary revenue of Council	<20% average over 3 years
▼ EFFICIENCY	▼	▼
▼ Real Operating Expenditure per capita (Operating expenditure divided by total population)	▼ To asses real operational expenditure per capita	Decreasing

Within the Long Term Financial Plan and the Asset Management Strategy there is demonstrable evidence on how Ku-ring-gai Council is meeting and/or will meet the benchmarks established by the NSW Government over the next 10 years.



Echo Point Walking Tracks

### Our options - scenario planning

The Resourcing Strategy considers two options or 'scenarios' to address the key challenges facing Council. The two scenarios are explored in detail to determine the impact on Council's funding, workforce and assets. The two scenarios are outlined below and are discussed in more detail in the Long Term Financial Plan (LFTP) and Asset Management Strategy (AMS).

- Scenario 1 Base Case Scenario without the special rate variation (SRV) for Environment (Environmental Levy)
- Scenario 2 Scenario with the continuation of the special rate variation (SRV) for Environment (Environmental Levy)

### Our proposal

Council's optimal scenario is Scenario 2 which assumes continuation of the current SRV for Environment (Environmental levy). This scenario is based on the continuation of the current levy and continuation of the environmental projects that this funds. This scenario provides the best balance between contributing to the priorities of the community as identified in the Community Strategic Plan and the quality of life and amenity of Ku-ring-gai and ongoing financial sustainability.

Council considers that the continuation in the level of funding is required to undertake much needed work on Ku-ring-gai's bushland, waterways and urban environment and meet community expectations in regards to sustainability. A detailed scenario has been developed to model and analyse the impact of continuation of the environmental levy and is further discussed in the LTFP.

### **SCENARIO PLANNING**

The LTFP is a model to consider scenarios for the funding of operating and capital expenditure. Detailed forecasts of all sources of operating revenue and expenditure are utilised to derive the maximum surplus available to apply to Council's rolling program of capital investments in new or refurbished infrastructure.

Scenario 1 - Base Case Scenario without the Special Rate Variation (SRV) for Environment (Environmental Levy)

# Scenario 2 - Scenario with the continuation of the Special Rate Variation (SRV) for Environment (Environmental Levy)

Both Scenario 1 and 2 are financially sustainable in terms of maintaining a balanced budget, sufficient unrestricted cash and available working capital, sufficient cash reserves and a permissible debt service ratio over the medium term. Both scenarios are also modelled to address Council's renewal assets gap as much as possible as part of the funding strategy discussed earlier, however, the variance between both scenarios is the level of funding allocated to Council's environmental programs and works.

Council's optimal scenario is Scenario 2, which assumes continuation of the SRV for Environment as this will continue the current environmental program without major impact. As this requires approval from an external authority, the Independent Pricing and Regulatory Tribunal (IPART), the base scenario cannot be scenario 1. The base scenario is non-optimal, but is the only one that can be delivered without external approval. Council has resolved to apply to IPART under Section 508(2) of the Local Government Act to continue this SRV permanently. Both scenarios are modelled for a period of 10 years. Each of them considers the impact on key financial indicators in the LTFP, impact on ratepayers and current service levels. The forecast income statement, balance sheet and cash flow statement for the scenarios are provided in appendices to this report.

# Scenario 1 - Base Case Scenario without the Special Rate Variation (SRV) for the Environment (Environmental Levy)

The base scenario of the LTFP shows the financial results of delivering the current level of service as per the 2018/19 budget expanded out over 10 years and adjusted by various price forecast indexes as detailed in the financial assumptions section of this document.

The adopted principle under this scenario is that all available surplus funds will be diverted towards Council's assets renewal as a priority. This scenario is sustainable according to the recognised financial sustainability measures and can be delivered, however, it does not address the delivery of environmental programs and works to meet community expectations about the environment and sustainability. This scenario identifies the impact of not continuing the SRV for Environment starting from 2019/20 onwards. The associated environmental programs and works that this levy will fund is also eliminated.

If IPART does not support the continuation of an Environmental Levy there will be a need to significantly review Council's long-term financial plan and service delivery across many areas. Council would need to assess whether or not to continue with some components of the levy program and would then need to determine a funding source from other critical areas and services should it be determined that some components of the current levy will continue. This will lead to a significant reduction in the scale and scope of Council's environmental programs and works, and will impact the operational programs and capital works reliant on Environmental Levy contributions. Council will be unable to manage its natural assets and the sustainability performance of its built assets at current service levels.

The quality of our natural environment, including our waterways and bushland, would decline, as well as the environmental performance of our buildings; support for community programs would decrease; the operational cost savings realised through Levy initiatives would fall; and the essential service functions provided by levy funded staff would be significantly compromised.

The modelling involves reduced rates collections compared to 2018/19 as the special rate variation component of Council's environmental levy, totalling approximately \$2.8 million per annum and increasing in future years should be eliminated together with the associated environmental programs that this funds. The scenario modelling shows that without additional funding, not only Council will be unable to undertake the environmental programs it has planned as described above, but also the future impact on the funding shortfall may grow over time as some environmental programs will have to be funded from Council's general revenue.

The scenario without the levy excludes additional revenue from the levy and its associated costs to fund environmental programs like, employee costs, materials & contracts, and other relevant expenses.

### Impact on ratepayers

### Scenario 1 assumes expiry of the current SRV (Environmental levy) and no continuation

Under Scenario 1 Council assumes that the current SRV is expiring at the end of 2018/19 and the proposed permanent SRV is not approved by IPART. Under this scenario Council will increase the rates each year by the rate peg which has a cumulative effect of 13.1% over 5 years. The current environmental levy of 5% will expire in June 2019 and no additional funding will be received.

The impact of the expiring levy on residential rates is explained in the table and notes below. The example is based on residential rates charged on an average land value of \$1.128 million.

- The current Environmental Levy of 5% above the ordinary rate expires in June 2019 and is not renewed. The average residential rate decreases by 2.6% from \$1,500 in 2018/19 to \$1,461 in 2019/20 due to the expiring Environmental Levy causing rates to decrease to \$1,425 and the 2.5% rate peg causing rates to increase from \$1,425 to \$1,461.
- From 2020/21 rates are impacted by the rates peg (2.5%) increase only.
- The cumulative increase in rates until 2023/24 (over 5 years) is 13.1% or \$187 (applied to the level of rates after the Environmental Levy has expired of \$1,425).
- Business rates will have similar movements in rates with a cumulative increase over 5 years of 13.1% or \$599.

### Impact on Rates with SV expiring and not being renewed (assumed rate peg of 2.5%)

	Base Year	Year 1	Year 2	Year 3	Year 4	Year 5	
Residential Rates	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	Cumulative Increase
Average residential rate under the assumed rate peg of 2.5% per annum	\$1,500	\$1,461	\$1,497	\$1,535	\$1,573	\$1,612	13.1%
Annual increase (%)		-2.6%	2.5%	2.5%	2.5%	2.5%	
Cumulative impact of Environmental Levy not being renewed above base year levels after current Environmental Levy expiry (\$1,425)		\$36	\$72	\$110	\$148	\$187	

<sup>\*</sup> Average residential rate on average Land Value of \$1,128,000

	Base Year	Year 1	Year 2	Year 3	Year 4	Year 5	
Business Rates	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	Cumulative Increase
Average business rate under the assumed rate peg of 2.5% per annum	\$4,800	\$4,674	\$4,791	\$4,911	\$5,033	\$5,159	13.1%
Annual increase (%)		-2.6%	2.5%	2.5%	2.5%	2.5%	
Cumulative impact of Environmental Levy not being renewed above base year levels after current Environmental Levy expiry (\$4,560)		\$114	\$231	\$351	\$473	\$599	

<sup>\*</sup>Average business rate on average Land Value of \$905,000

Note: These tables have been developed as per the guidelines issued by IPART, however, they may not represent the exact impact on individual ratepayers due to various factors impacting Council's rating structure.

### Impact on Key Financial indicators

There is no significant impact on financial indicators if the levy is not continued due to it's size (around \$2.8m per annum) and partial offsetting of operating expenditure associated with it, however, there is still a deterioration in the main financial sustainability ratios as explained below. Most expenditure associated with the environmental levy is operating in nature therefore there is no impact on Infrastructure assets ratios.

### **Operating Performance Ratio**

Operating Performance Ratio is one of the most important financial indicators for Council. It measures Council's ability to contain operating expenditure within operating revenue. Council's long term financial sustainability is dependent upon ensuring that on average over time this indicator is positive, making sure that Council's expenses are below its associated revenue. Council's Operating Performance Ratio from year 2 (2019/20) is expected to permanently drop on average by 0.2% if the environmental levy is not continued. This is due to reduced operating revenue generated from the levy of around \$2.8m per annum.

### **Own Source Revenue Ratio**

This ratio assesses the degree of Council's dependence upon grants and contributions. Council's own source revenue ratio remains above the benchmark of >60% in all future years at around 79%, however due to reduced income from the levy, this indicator will also permanently deteriorate by approximately 0.4% per annum.

As explained below if Council does not receive an approval for continuation of the environmental levy and makes no other accommodating adjustments to its spending or revenue raising policies, the operating performance ratios ratio as well as the own source revenue ratios will both continue to deteriorate in future years.

### **Operating Performance Ratio**

Description	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Scenario 1 - Without										
Environmental Levy	6.5%	3.1%	5.1%	5.1%	4.8%	4.4%	3.4%	3.5%	3.8%	4.5%
Scenario 2 - With										
Environmental Levy	6.5%	3.3%	5.4%	5.7%	5.2%	4.6%	3.6%	3.6%	3.9%	4.6%
Impact	0.0%	-0.2%	-0.3%	-0.6%	-0.4%	-0.2%	-0.2%	-0.1%	-0.1%	-0.1%

### **Own Source Revenue**

Description	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Scenario 1 - Without Environmental Levy	82.3%	77.8%	75.7%	74.0%	76.2%	78.6%	80.2%	82.1%	82.3%	82.3%
Scenario 2 - With Environmental Levy	82.3%	77.9%	76.1%	74.5%	76.6%	79.0%	80.6%	82.5%	82.6%	82.6%
Impact	0.0%	-0.1%	-0.4%	-0.5%	-0.4%	-0.4%	-0.4%	-0.4%	-0.3%	-0.3%

# Scenario 2 - Scenario with the continuation of the Special Rate Variation (SRV) for the Environment (Environmental Levy)

This scenario shows the financial results of delivering the current level of service as per the forecast 2018/19 budget expanded out over 10 years with the current Environmental Levy funding for environmental programs and works. It would mean that existing levels of rates income would be maintained and existing level of funds available for environmental programs will be maintained. This amount is estimated at \$2.8 million for 2018/19 and grows in future years with estimated rates pegging and property growth. This scenario requires approval of Council's special rate variation by IPART. Council already has an environmental levy in place and this scenario will mean continuation of the current level of funding for future environmental programs and works. This scenario is Council's preferred one and is considered sustainable. Council considers that the continuation in the level of funding is required to undertake much needed work on Ku-ring-gai's bushland, waterways and urban environment and meet community expectations in regards to sustainability.

The future Environmental Levy program will be based on the priorities and areas of importance expressed by the community through its Community Strategic Plan, as well as the consultation conducted as part of the proposed Special Rate Variation application. As per the current Environmental Levy program, it is envisaged that programs and works will align with Council's capital works and operational programs; will have a strong focus on the delivery of on-ground outcomes to improve the condition of the natural environment and to address climate change; and will work closely with residents to facilitate behavioural change. The need to augment maintenance activities and budgets will also be important, for example, in the areas of bushland and bush fire management. Ongoing funding for the maintenance of current Environmental Levy projects will also be important. The essential

The result of approving the special variation in full is shown and reflected in the revenue forecast with the additional expenditure levels intended to be funded by the special variation. Income from the continuation of the Environmental Levy will be used entirely to fund Council's environmental works

service functions provided by Levy funded staff will also continue.

It is estimated that the special rates variation will produce the following increase in Council revenue over the next 10 years to 2027/28 (refer table below).

Pending approval for an ongoing levy Council will receive approximately \$31.5 million in total over a 10-year period. If continuation of the special rate variation is not approved, the environmental program will need to be reduced by eliminating levy funded projects, so that the total program value each year equals only the funding available from other sources.

### **Projected Environmental Levy Rates**

Description	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Special Rate Variation	2,821	2,891	2,963	3,037	3,113	3,191	3,271	3,353	3,440	3,526
Less: Pensioner Rebates	(15)	(16)	(16)	(16)	(16)	(17)	(17)	(17)	(18)	(18)
Levy available for Environmental Projects	2,806	2,875	2,947	3,021	3,097	3,174	3,254	3,335	3,422	3,508

### Impact on ratepayers

Scenario 2 assumes expiry of the current SRV and continuation of a permanent SRV for the Environment (Environmental Levy)

Under this scenario the existing SRV will expire at the end of 2018/19 and will be replaced with a permanent levy. The proposed permanent levy is equivalent to the current temporary levy of 5% of the rates income. If the SRV is approved, the additional revenue generated from the special variation will permanently go into council's revenue base.

The impact of the expiring levy and continuation of a permanent levy on residential rates is explained in the table below. It must be noted that if this Scenario is adopted and Council's application is successful there is no change to the status quo as the ratepayers will continue to pay the Environmental Levy at current rates. The increase in rates will be mainly due to the rates peg. The table and notes below explain the impact on residential and business rates. The example is based on residential rates charged on an average land value of \$1.128m.

- The current Environmental Levy of 5% above the ordinary rate expires in June 2019 and is replaced with a permanent Environmental Levy at the same rate (5%). The average residential rate increases by 2.1% from \$1,500 in 2018/19 to \$1,532 in 2019/20 due to the expiring Environmental Levy causing rates to decrease to \$1,425 and the new Environmental Levy of 5% and the 2.5% rate peg causing rates to increase from \$1,425 to \$1,532
- From 2020/21 rates are impacted by the rates peg (2.5%) increase only
- The cumulative increase in rates until 2023/24 (over 5 years) is 18.7% or \$266 (applied to the level of rates after the Environmental Levy has expired of \$1,425)
- The business rates will have similar movements in rates with a cumulative increase over 5 years of 18.7% or \$851.

Impact on Rates with SV expiring and being renewed (assumed rate peg of 2.5%)

	Base Year	Year 1	Year 2	Year 3	Year 4	Year 5	
Residential Rates	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	Cumulative Increase
Average residential rate with an expiring Environmental Levy of 5% in 2018/19 & a new Environmental Levy of 5% commencing in 2019/20	\$1,500	\$1,532	\$1,570	\$1,610	\$1,650	\$1,691	18.7%
Annual increase (%)		2.1%	2.5%	2.5%	2.5%	2.5%	
Cumulative impact (\$) of Environmental Levy being renewed above base year levels after expiry of current Environmental levy (\$1,425)		\$107	<b>\$145</b>	<b>\$185</b>	\$225	\$266	

Average rate on average Land Value of \$1,128,000

	Base Year	Year 1	Year 2	Year 3	Year 4	Year 5	
Business Rates	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	Cumulative Increase
Average business rate with an expiring Environmental Levy of 5% in 2018/19 & a new Environmental Levy of 5% commencing in 2019/20	\$4,800	\$4,908	\$5,030	\$5,150	\$5,156	\$5,285	18.7%
Annual increase (%)		2.1%	2.5%	2.5%	2.5%	2.5%	
Cumulative impact (\$) of Environmental Levy being renewed above base year levels after expiry of current		00.10	<b>2.10</b> -	2-0-0	<b>4</b>	<b>*</b>	
Environmental levy (\$4,560)		\$342	\$465	\$590	\$719	\$851	

<sup>\*</sup> Average business rate on average Land Value of \$905,000

Note: These tables have been developed as per the guidelines issued by IPART, however, they may not represent the exact impact on individual ratepayers due to various factors impacting Council's rating structure.

Council is seeking a permanent extension of an existing infrastructure levy that has been in place since 2005. As such, the impact on the continuation of the special rate variation on the community is not significant given the size of the proposed levy, the ratepayers' capacity to pay and the fact that the levy is currently being paid by residents. The capacity to pay is also demonstrated by the Socio-Economic Indexes for Areas (SEIFA) which is a product developed by the ABS that ranks areas in Australia according to relative socio-economic advantage and disadvantage. SEIFA confirms that residents of the Ku-ring-gai Council local government area are ranked the most advantaged LGA area in the country. In 2016, household income for the Ku-ring-gai LGA stated that 46.0% of persons household income was in the highest income bracket versus the Sydney average of 28.3%.

The current environmental levy is around \$78 per annum on an average residential rate of \$1,500 and \$65 per annum on an average business rate of \$4,800. Due to strong support from the community in previous years and the factors described above it is considered reasonable to ask the ratepayers to continue to pay this levy in future to secure the ongoing delivery and continuity of Council's environmental and sustainability programs and works.

Special rate variations are also included as a rebate within Council rates and charges policy for eligible pensioners. Council's rating policy grants a voluntary pensioner rebate amount of 8.5% of the total Council rates and charges to offset the special rate variations. The

continuation of the levy will not create financial stress or hardship as the levy has been in place since 2005 and the community had indicated strong support for its continuation.

### Impact on Key Financial indicators

All financial sustainability indicators will improve due to additional revenue of around \$2.8 million per annum from the environmental levy; however there is no significant increase in the Operating performance ratio due to additional expenditure associated with the levy offsetting the revenue. The expenditure associated with the environmental levy is mainly operating in nature and is equivalent to the amount of revenue.

The Operating Performance ratio will see a permanent improvement of around 0.2% per annum on average and the Own source operating revenue of around 0.3% per annum on average.

### **Operating Performance Ratio**

Description	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Scenario 1 - Without Environmental Levy	6.5%	3.3%	5.4%	5.7%	5.2%	4.6%	3.6%	3.6%	3.9%	4.6%
Scenario 2 - With Environmental Levy	6.5%	3.1%	5.1%	5.1%	4.8%	4.4%	3.4%	3.5%	3.8%	4.5%
Impact	0.0%	0.2%	0.3%	0.6%	0.4%	0.2%	0.2%	0.1%	0.1%	0.1%

### **Own Source Revenue**

Description	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Scenario 1 - Without Environmental Levy Scenario 2 - With	82.3%	77.9%	76.1%	74.5%	76.6%	79.0%	80.6%	82.5%	82.6%	82.6%
Environmental Levy	82.3%	77.8%	75.7%	74.0%	76.2%	78.6%	80.2%	82.1%	82.3%	82.3%
Impact	0.0%	0.1%	0.4%	0.5%	0.4%	0.4%	0.4%	0.4%	0.3%	0.3%

### **KEY FINANCIAL INDICATORS**

The key financial indicators are industry accepted measures of financial health and sustainability. This section provides the financial ratios for Council's preferred scenario - Scenario 2 which assumes continuation of the environmental levy. As described in the "scenario planning" section of this document there is no significant variation between the two scenarios in terms of financial sustainability indicators (Operating Performance ratio and Own source revenue ratio) due to the size of the levy compared to overall income and the offset of the expenditure associated with it. There is no impact on assets ratio between the two scenarios, as the majority of the expenditure associated with environmental programs and works is operational in nature.

Council's future financial performance and position is measured against the Fit for the Future (FFTF) performance indicators. In addition to the standard FFTF indicators a new ratio has been included "Cost to bring assets to Agreed Service level". This new ratio is prescribed in the latest Draft Code of Accounting Practice (Special Schedules) released by the Office of Local Government (OLG) in April 2018. As per the OLG guidelines: "The ratio indicates proportion of the gross replacement cost of Council assets that have reached the intervention level set by Council based on the condition of the asset." This ratio is simply the sum of the outstanding renewal works, valued as the work will be undertaken, compared to the total replacement cost of Council's assets. The ratio provides a meaningful snapshot of the proportion of outstanding renewal works compared to the total infrastructure assets portfolio. Council's funding strategy addressed future budget decisions in relation to the outstanding works. This ratio is discussed in more detail in the Assets Management Strategy.

A summary of these indicators and their benchmarks is provided below.

Key Financial Indicators	Purpose of indicator	Benchmark
SUSTAINABILITY		
Operating Performance Ratio (Operating revenue excluding capital grants and contributions-operating expenses divided by Operating revenue excluding capital grants and contributions)	To measure Council's ability to contain operating expenditure within operating revenue	>=break- even average over 3 years
Own Source Revenue Ratio (Total Operating revenue less grants and contributions divided by total Operating revenue)	To assess the degree of Council's dependence upon grants and contributions	>60% average over 3 years
<b>Building &amp; Infrastructure Renewal Ratio</b> (Asset renewals expenditure divided by depreciation, amortisations & impairment expenses)	To assess the rates at which assets are renewed relative to the rate at which they are depreciated (consumed)	>100% average over 3 years
INFRASTRUCTURE AND SERVICE MANAGEMENT		
Infrastructure Backlog Ratio (Estimated cost to bring assets to a satisfactory condition (from Special Schedule 7) divided by total infrastructure assets	To measure the proportion of assets backlog against total value of Council's infrastructure assets	<2%
Cost to agreed level of service (The sum of the outstanding renewal works, valued as the work will be undertaken, compared to the total replacement cost of Council's assets)	The ratio indicates proportion of the gross replacement cost of Council assets that have reached the intervention level set by Council based on the condition of the asset	0
Asset Maintenance Ratio (Actual maintenance expenditure divided by required annual asset maintenance)	To assess the actual asset maintenance expenditure relative to required asset maintenance	>100% average over 3 years
<b>Debt service ratio</b> (Net debt service cost divided by revenue from continuing operations)	To assess the impact of loan principal and interest repayment on the discretionary revenue of Council	<20% average over 3 years
EFFICIENCY		
Real Operating Expenditure per capita (Operating expenditure divided by total population)	To asses real operational expenditure per capita	Decreasing

The projected key financial indicators for Scenario 2 – continuation of the environmental levy for the next 10 years are presented below.

**Key Performance Indicators - Scenario 2** 

Description	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/24	2025/26	2026/27	2027/28
SUSTAINABILITY				_					_	
Operating Performance Ratio	6.5%	3.3%	5.4%	5.7%	5.2%	4.6%	3.6%	3.6%	3.9%	4.6%
Own Source Revenue	82.3%	77.9%	76.1%	74.5%	76.6%	79.0%	80.6%	82.5%	82.6%	82.6%
Building & Infrastructure Asset Renewal Ratio	132%	131%	128%	130%	127%	151%	138%	135%	137%	137%
INFRASTRUCTURE AN MANAGEMENT	D SERVICE	:								
Infrastructure Backlog Ratio to Bring to Satisfactory	2.5%	2.2%	1.6%	1.1%	0.4%	0.1%	0.0%	0.0%	0.0%	0.0%
Infrastructure Backlog Ratio to bring to Agreed Level of Service	3.6%	3.0%	2.6%	2.1%	1.6%	0.9%	0.4%	0.1%	0.0%	0.0%
Asset Maintenance Ratio	108%	105%	104%	103%	102%	102%	101%	101%	100%	100%
Debt Service Ratio (3 year Av)	1.8%	1.7%	1.4%	1.5%	1.5%	1.5%	1.3%	1.9%	1.9%	1.9%
EFFICIENCY										
Real Operating expenditure (per capital)	921	909	909	895	899	892	892	881	873	867

<sup>\*</sup>Council has a new funding strategy to address the current backlog and decrease it in future years as detailed under the LTFP Funding Strategy in this document.

Scenario 2 highlights Council's strong future financial position and performance as indicated by the financial ratios above.

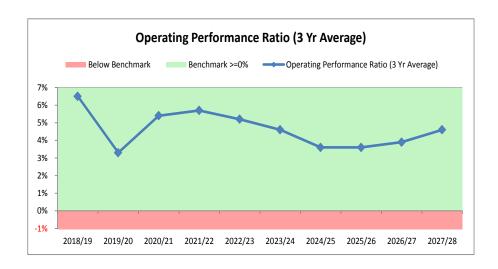
All FFTF Financial indicators are meeting current industry benchmarks in all forecast years. Council adopted a new funding strategy for asset renewals, which will see this ratio significantly decrease by 2022/23 with further reduction in future years. Council forecasts no Infrastructure backlog by 2022/23. The new funding strategy is discussed in detail under the Funding Strategy section in this document.

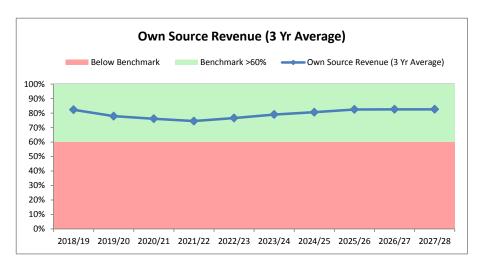
# Sustainability Ratios: Operating Performance Ratio, Own Source Revenue Ratio and Infrastructure Backlog Ratio

**Operating Performance Ratio** is an important financial indicator for Council. Our long-term financial sustainability is dependent upon ensuring that on average over time this indicator is positive, making sure that Council's expenses are below its associated revenue. This indicator excludes capital income and gain or loss on sale of assets.

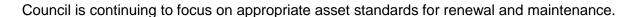
Council's current performance ratio is above the benchmark, which means that Council can easily contain operating expenditure (excluding capital grants and contributions) within its operating revenue. The ratio outperforms benchmark for the entire forecast period of the LTFP with an increasing trend starting from 2019/20 onwards.

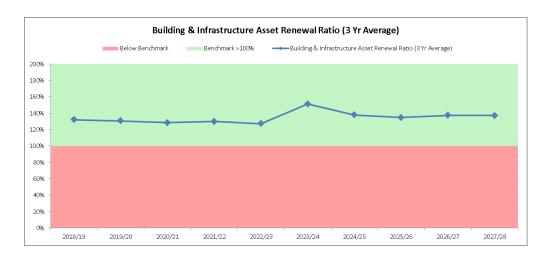
**Own Source Revenue Ratio** measures fiscal flexibility. It is the degree of reliance on external funding sources such as operating grants and contributions. Council's Own Source Operating Revenue Ratio remains above the benchmark of ( >60%) in all future years. Council forecasts a sufficient level of fiscal flexibility, in the event of being faced with future unforseen events.





**Building & Infrastructure Asset renewals Ratio** This indicator assesses Council's rate at which buildings and infrastructure assets are being renewed against the rate at which they are depreciating. An indicator of 100% indicates that the amount spent on asset renewals equals the amount of depreciation. Council's ratio stands at 132% in 2018/19 and will be above benchmark in all future years.





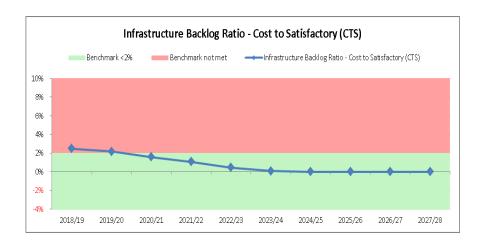
# Infrastructure and Service Management: Infrastructure Backlog Ratio, Assets Maintenance Ratio and Debt Service Ratio

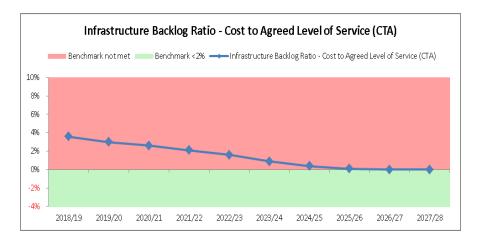
The Infrastructure Assets Ratios measure Council's ability to renew and maintain its asset base to decrease the infrastructure asset backlog in future years. Asset Ratios have been incorporated into Council's Asset Management Strategy and Asset Management Plans and are monitored within Council's Long Term Financial Plan. Council continues its commitment to maintain financial sustainability and decrease the infrastructure backlog.

**Infrastructure Backlog Ratio** measures what proportion the backlog is against the total value of Council's infrastructure. Council's Infrastructure Backlog Ratio has a positive downward trend in the first 4 years, recording a decrease of 2.3% from 2.4% in 2019 to 0.09% in 2022. The infrastructure backlog will achieve the benchmark of 2% by 2020 and will be fully eliminated by 2023.

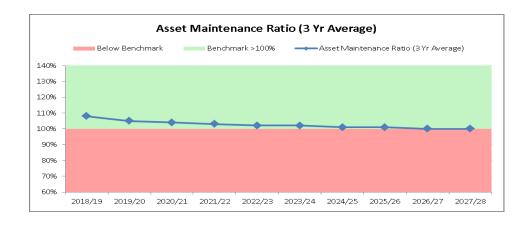
Cost to bring assets to Agreed Service level - this ratio indicates proportion of the gross replacement cost of Council assets that have reached the intervention level set by Council based on the condition of the asset. This ratio is simply the sum of the outstanding renewal works, valued as the work will be undertaken, compared to the total replacement cost of Council's assets. Council's Cost to bring to agreed level was revised in 2018 and stood at \$42 million. During the life of this plan this liability is also eliminated by 2027/28.

Over 10 years of this financial plan a total of \$247 million is invested into infrastructure asset renewals and the backlog, as well as the cost to agreed level of service is eliminated by the end of this financial plan (from \$16 million in 2018/19 for backlog and \$42 million in 2017/18 (for cost to agreed level of service) to nil by 2027/28.



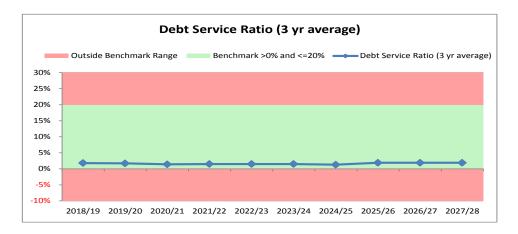


**Council's Asset Maintenance Ratio** is above benchmark at 100.9%. An indicator above 100% indicates Council is investing enough funds to stop the Infrastructure Backlog from growing. Council is committed to increase expenditure on asset maintenance in future to stop the increase in infrastructure backlog. Assets Maintenance expenditure is explained in more detail in the Funding strategy of this document.



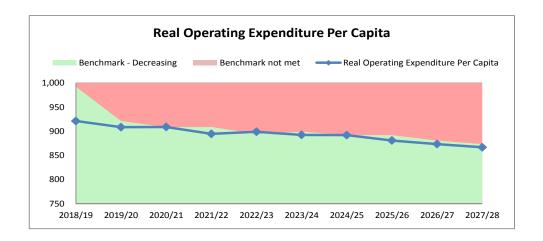
**Debt Service Ratio**: The purpose of the Debt Service Ratio is to assess the impact of loan principal and interest repayments on the discretionary revenue of Council. In accordance with Council's Long Term Financial Plan, borrowing is only undertaken in accordance with Council's borrowing principles outlined in this document.

Council's ability to service its debt remains strong for the entire period of the LTFP. As per Council's new funding strategy, the outstanding debt for infrastructure renewal is fully discharged by 2034 from general revenue and from net revenue generated through leasing out Council's new administration building for 10 years. The level of Council's borrowing is discussed in more detail under Summary of Borrowing section of this document.



### **Efficiency Ratio: Real Operating Expenditure per Capita**

This indicator compares operational expenditure to population and is a ratio that measures efficiency. Council forecasts a downward trend in all future years of the financial plan. A decrease in the operating expenditure per capita of approximately 1% per year will be achieved while maintaining the same level of service. It is worth mentioning that this can be achieved while maintaining a strong operating surplus in all future years after funding depreciation on infrastructure assets.



## CONCLUSION

Ku-ring-gai Council is in a sound financial position. The LTFP provides for Operating Surpluses after allowing for the depreciation expense on Council's \$1.1 billion portfolio (2016/17) of largely depreciable assets such as roads, footpaths, drains and buildings. If capital grants and contributions are excluded, the operating result remains in surplus throughout the 10 years of the LTFP. Council maintains healthy levels of working capital and reserves in the LTFP, and has a strategy in place to fund renewal of infrastructure assets and to manage its debt funding via identified sources of repayment from its investment property.

As part of the long term planning, Council has developed strategic asset management plans and is continuously reviewing and quantifying the renewal gap for infrastructure assets, identifying opportunities to broaden the revenue base, and reviewing its borrowing strategies.

### The LTFP provides for the following:

- meets all Fit for the Future KPIs during the life of this Plan
- · achieves operating surpluses in all years
- has affordable loan borrowing
- fully catches up on the infrastructure assets backlog (cost to satisfactory and cost to agreed level of service) and provision of ongoing renewal expenditure to match depreciation
- invests in capital expenditure to provide new open space and community facilities for our growing community.

# **Appendix A - LTFP Forecasts and Assumptions**

### LTFP FORECASTS AND ASSUMPTIONS

			Projected							
	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2025/27	2025/28
FORECASTS - ACCESS ECONOMICS										
Consumer Price Index ( CPI)	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%
Average Weekly Ord Time Earnings	2.8%	2.9%	2.9%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%
BBSW - 90 Day	1.8%	2.3%	2.8%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%
INCOME ASSUMPTIONS										
Rates										
Rates Pegging Forecast	2.3%	2.5%	2.5%	2.5%	2.5%	2.5%	2.5%	2.5%	2.5%	2.5%
Rates Growth	0.7%	0.7%	0.7%	0.7%	0.7%	0.7%	0.7%	0.7%	0.8%	0.8%
Total Rates Change	3.0%	3.2%	3.2%	3.2%	3.2%	3.2%	3.2%	3.2%	3.3%	3.3%
Fees and Charges	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%
Domestic Waste Price Increase	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	2.0%	2.0%	3.0%
Pensioner Rebate Growth	1.7%	1.7%	1.7%	1.7%	1.7%	1.7%	1.7%	1.7%	1.8%	1.8%
Stormwater Management Charge (rates growth only)	0.7%	0.7%	0.7%	0.7%	0.7%	0.7%	0.7%	0.7%	0.8%	0.8%
Trade Waste - Annual Charges	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	3.0%	3.0%
Interest Income										
Interest Income - Rate	2.9%	3.4%	3.9%	4.2%	4.2%	4.2%	4.2%	4.2%	4.2%	4.2%
Grants Income										
Recurrent Grants (CPI)	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%
Capital Grants (CPI)	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%
Proceeds from Assets Sales										
Asset Sales	1,565	6,631	57,400	8,499	5,975	5,482	5,779	6,048	4,600	5,219
EXPENDITURE ASSUMPTIONS										
Labour Costs	3.3%	3.4%	3.4%	3.4%	3.4%	3.4%	3.4%	3.4%	3.4%	3.4%
Super - new scheme compulsory increase phased in. [Old										
Scheme employees at set rates]	9.5%	9.5%	9.5%	10.0%	10.5%	11.0%	11.5%	12.0%	12.0%	12.0%
Material & Contracts - Operational Expenditure										
Operating Expenses (CPI )	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%
Street Lighting Charges (IPART Decision)	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%
Building Electricity Charges (IPART)	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%
Water Charges (IPART Determination)	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%
Fire Levy (CPI)	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%
Planning Levy (CPI )	2.4% 2.4%	2.4%	2.4% 2.4%	2.4% 2.4%	2.4%	2.4% 2.4%	2.4%	2.4%	2.4% 2.4%	2.4% 2.4%
Materials & Contracts - Capital Expenditure Borrowing Costs	∠.4%	2.470	2.470	Z.4%	2.470	Z.4%	2.4%	2.470	2.4%	∠.4%
Loan Rate (95 bps over 90 BBSW or max of 3.4%)	3.0%	3.3%	3.4%	3.4%	3.4%	3.4%	3.4%	3.4%	3.4%	3.4%

## **Appendix B - Scenario 1 - Base Case Scenario** without the Special Rate Variation for Environment

10 Year Financial Plan for the Years ending 30 June 2028

Projected Income Statement Scenario 1- Base Case Scenario without the Special Rate Variation for Environment

OU.	Projected	Projected	Projected	Projected 2021/22	Projected	Projected	Projected	Projected 2025/26	Projected	Projected
	2007	25.107	2020121	77 11 77	FOEFIES	F0E01E4	ENETIES	2020120	2020121	2021120
Income from Continuing Operations										
Rates & Annual Charges	81,821	83,995	86,571	88,862	91,219	93,643	96,372	99,178	102,443	105,796
Environmental Lew	2,821									
User Charges & Fees	20,331	21,006	21,566	22,075	22,595	23,129	23,675	24,233	24,819	25,419
Interest & Investment Revenue	4,182	4,375	5,052	5,515	4,756	4,224	4,512	5,133	5,837	6,642
Other Revenues	11,544	11,930	12,282	12,326	12,742	13,065	13,397	13,738	14,088	14,446
Grants & Contributions for Operating Purpor	9;99	6,651	6,594	6,729	006'9	7,019	7,166	7,308	7,496	7,619
Grants & Contributions for Capital Purpos€	19,194	43,512	35,465	30,374	32,316	21,268	22,130	22,377	23,664	25,000
Other Income:										
Net gains from the disposal of assets	1,165	5,881	52,005	8,199	5,555	5,182	5,479	5,748	4,600	2,069
Total Income from Continuing Ope	147,714	177,350	222,535	174,080	176,083	167,530	172,731	177,715	182,947	189,991
Total Income excluding Proceeds										
from Asset Sales & Capital Income	127,355	127,957	132,065	135,507	138,212	141,080	145,122	149,590	154,683	159,922
Expenses from Continuing Operations										
Employee Benefits & On-Costs	41,499	42,903	44,354	46,007	47,727	49,515	51,376	53,312	55,116	26,980
Borrowing Costs	647	737	730	684	929	629	536	439	338	283
Materials & Contracts	38,490	39,388	40,341	41,293	42,268	43,265	44,286	45,331	46,401	47,496
Depreciation & Amortisation	17,268	18,187	18,918	19,535	20,495	21,062	21,634	22, 191	22,789	23,378
Other Expenses	17,229	17,498	17,921	18,344	18,778	19,221	19,673	20,138	20,614	21,100
Other Operational Projects Expenses	5,602	2,699	3,361	2,327	2,580	2,420	3,218	2,322	2,412	2,586
Total Expenses from Continuing O	120,735	121,412	125,625	128,190	132,474	136,062	140,723	143,733	147,670	151,823
Net Operating Result for the Year	26,979	55,938	96,910	45,890	43,609	31,468	32,008	33,982	35,277	38,168
Net Operating Result for the year before Grants & Contributions	7 705	0,000	2 7 7	т п 2	000	000	0	7 0 0	200	0.00
provided for Capital Purposes	7,785	12,420	01,445	01.0,01	11,293	10,200	9,8/8	C00,11	11,613	13,108

10 Year Financial Plan for the Years ending 30 June 2028

Projected Balance Sheet Scenario 1- Base Case Scenario without the Special Rate Variation for Environment

000, \$	Projected 2018/19	Projected 2019/20	Projected 2020/21	Projected 2021/22	Projected 2022/23	Projected 2023/24	Projected 2024/25	Projected 2025/26	Projected 2026/27	Projected 2027/28
ASSETS										
Current Assets										
Cash & Cash Equivalents	11,434	16,764	19,035	15,669	17,409	12,876	10,107	11,139	10,859	12,703
Investments	80,710	70,789	53,658	47,659	38,552	32,036	43,939	48,983	57,511	64,503
Receivables	10,750	10,918	11,234	11,491	11,642	11,808	12,124	12,491	12,926	13,372
Inventories	227	227	227	227	227	227	227	227	227	227
Other	1,900	1,900	1,900	1,900	2,000	2,000	2,100	2,100	2,200	2,200
Non-Current Assets Held for Sale	750	2,395	300	420	300	300	300	-	150	3,230
Total Current Assets	105,771	102,993	86,355	77,367	70,130	64,248	68,798	74,940	83,873	96,236
Non-Current Assets										
Investments	47,401	41,574	76,774	68,191	55,160	52,992	62,869	70,085	82,287	92,291
Receivables	195	195	195	195	195	195	195	195	195	195
Infrastructure, Property, Plant & Equipmer	1,232,057	1,300,887	1,380,902	1,439,357	1,503,638	1,537,379	1,550,999	1,568,464	1,581,042	1,597,203
Investment Property	36,720	36,720	36,720	36,720	36,720	36,720	36,720	36,720	36,720	36,720
Intangible Assets	533	578	618	653	685	715	742	768	793	817
Total Non-Current Assets	1,316,906	1,379,954	1,495,208	1,545,116	1,596,398	1,628,001	1,651,525	1,676,232	1,701,037	1,727,226
TOTAL ASSETS	1,422,677	1,482,947	1,581,563	1,622,482	1,666,528	1,692,248	1,720,323	1,751,172	1,784,910	1,823,462
LIABILITIES										
Current Liabilities										
Payables	21,191	26,188	28,259	24,669	26,115	21,089	18,060	18,868	18,412	19,977
Borrowings	1,549	1,067	783	1,812	1,454	1,184	1,380	4,433	1,592	1,707
Provisions	11,499	11,890	12,294	12,712	13,145	13,592	14,054	14,531	15,026	15,536
Total Current Liabilities	34,239	39,145	41,336	39,194	40,713	35,865	33,494	37,832	35,030	37,221
Non-Current Liabilities										
Payables	•	,				,	٠			•
Borrowings	21,472	20,887	20,387	17,546	16,450	15,536	13,959	6,473	7,723	5,901
Provisions	342	354	366	379	391	405	419	433	447	463
Total Non-Current Liabilities	21,814	21,241	20,753	17,925	16,841	15,941	14,378	906'9	8,170	6,364
TOTAL LIABILITIES	56,053	60,386	62,089	57,118	57,555	51,805	47,872	44,738	43,200	43,584
Net Assets	1,366,623	1,422,561	1,519,474	1,565,364	1,608,973	1,640,443	1,672,451	1,706,434	1,741,710	1,779,877
EQUITY										
Retained Earnings	856,998	912,936	1,009,846	1,055,736	1,053,455	1,087,204	1,085,463	1,121,186	1,120,740	1,159,354
Revaluation Reserves	509,625	509,625	509,628	509,628	555,518	553,239	586,988	585,248	620,970	620,523
Council Equity Interest	1,366,623	1,422,561	1,519,474	1,565,364	1,608,973	1,640,443	1,672,451	1,706,434	1,741,710	1,779,877
- T   - T										
lotal Equity	1,366,623	1,422,561	1,519,474	1,565,364	1,608,973	1,640,443	1,672,451	1,706,434	1,741,710	1,779,877

# 10 Year Financial Plan for the Years ending 30 June 2028

Projected Cash Flow Statement Scenario 1- Base Case Scenario without the Special Rate Variation for Environment

	Projected									
000, \$	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Cash Flows from Operating Activities										
Receipts:										
Rates & Annual Charges	84,459	83,826	86,255	88,606	91,068	93,477	96,056	98,812	102,008	105,349
User Charges & Fees	20,331	21,006	21,566	22,075	22,595	23,129	23,675	24,233	24,819	25,419
Investment & Interest Revenue Received	18,830	20,123	- 13,017	20,097	26,894	7,908	- 12,268	- 7,127	- 14,893	- 10,354
Grants & Contributions	25,850	50,163	42,059	37,103	39,216	28,287	29,296	29,685	31,160	32,619
Bonds, Deposits, Retention amounts rece										
Other	11,444	11,930	12,282	12,326	12,642	13,065	13,297	13,738	13,988	14,446
Payments:										
Employee Benefits & On-Costs	- 41,121	- 42,500	- 43,938	- 45,577	- 47,282	- 49,055	- 50,900	- 52,820	- 54,607	- 56,454
Materials & Contracts	- 35,558	- 34,391	- 38,270	- 44,883	- 40,823	- 48,291	- 47,314	- 44,524	- 46,856	- 45,931
Borrowing Costs	- 647	- 737	- 730	- 684	- 626	- 579	- 536	- 439	- 338	- 283
Bonds, Deposits, Retention amounts refur	•									
Other	- 22,831	- 20,197	- 21,282	- 20,671	- 21,358	- 21,641	- 22,891	- 22,460	- 23,026	- 23,686
Net Cash provided (or used) in Operati	60,758	89,223	44,925	68,392	82,326	46,300	28,414	39,098	32,255	41,125
Cash Flows from Investing Activities										
Receipts:										
Sale of Infrastructure, Property, Plant & Ec	1,565	6,631	57,400	8,499	5,975	5,482	5,779	6,048	4,600	5,219
Payments:										
Purchase of Infrastructure, Property, Plant	- 59,230	- 89,457	- 99,271	- 78,445	- 85,108	- 55,131	- 35,582	- 39,681	- 35,543	- 42,793
Net Cash provided in Investing Activition	- 57,665	- 82,826	- 41,871	- 69,946	- 79,133	- 49,649	- 29,803	- 33,633	- 30,943	- 37,574
Cash Flows from Financing Activities										
Receipts:										
Proceeds from Borrowings & Advances	1,585		•	,	,		,	•		•
Payments:										
Repayments of Borrowings & Advances	- 1,549	- 1,067	- 783	- 1,812	- 1,454	- 1,184	- 1,380	- 4,433	- 1,592	- 1,707
Net Cash provided in Financing Activit	36	- 1,067	- 783	- 1,812	- 1,454	- 1,184	- 1,380	- 4,433	- 1,592	- 1,707
Net Increase/(Decrease) in Cash										
& Cash Equivalents	3,129	5,330	2,271	- 3,366	1,739	- 4,533	- 2,769	1,032	- 280	1,844
Plus: Cash & Cash Equivalents - beginning	8,305	11,434	16,764	19,035	15,669	17,409	12,876	10,107	11,139	10,859
Cash & Cash Equivalents - end of year	11,434	16,764	19,035	15,669	17,409	12,876	10,107	11,139	10,859	12,703
Plus: Investments on hand - end of year	128,111	112,363	130,432	115,850	93,712	90,028	106,808	119,068	139,798	156,794
Total Cash, Cash Equivalents &										
Investments	139,545	129,127	149,467	131,519	111,121	102,904	116,915	130,207	150,657	169,497

# Appendix C - Scenario 2 - Scenario with the continuation of the Special Rate Variation for **Environment**

10 Year Financial Plan for the Years ending 30 June 2028

**Projected Income Statement** Scenario 2 - Scenario with the continuation of the Special Rate Variation for Environment

000.5	Projected 2018/19	Projected 2019/20	Projected 2020/21	Projected 2021/22	Projected 2022/23	Projected 2023/24	Projected 2024/25	Projected 2025/26	Projected 2026/27	Projected 2027/28
Income from Continuing Operations										
Rates & Annual Charges	81,821	83,980	86,556	88,846	91,203	93,626	96,355	99, 161	102,426	105,778
Environmental Levy	2,821	2,891	2,963	3,037	3,113	3,191	3,271	3,353	3,440	3,526
User Charges & Fees	20,331	21,006	21,566	22,075	22,595	23,129	23,675	24,233	24,819	25,419
Interest & Investment Revenue	4,182	4,375	5,053	5,510	4,749	4,226	4,521	5,151	5,864	0,680
Other Revenues	11,544	11,930	12,282	12,326	12,742	13,065	13,397	13,738	14,088	14,446
Grants & Contributions for Operating Purposes	99999	6,651	6,594	6,729	9006'9	7,019	7,166	7,308	7,496	7,619
Grants & Contributions for Capital Purposes	19,194	43,512	35,465	30,374	32,316	21,268	22,130	22,377	23,664	25,000
Other Income:										
Net gains from the disposal of assets	1,165	5,881	55,005	8,199	5,555	5,182	5,479	5,748	4,600	2,069
Total Income from Continuing Operations	147,714	180,226	225,484	177,096	179,173	170,706	175,994	181,069	186,397	193,537
Total Income excluding Proceeds from Asset										
Sales & Capital Income	127,355	130,833	135,014	138,523	141,302	144,256	148,385	152,944	158,133	163,468
Expenses from Continuing Operations										
Employee Benefits & On-Costs	41,499	42,903	44,354	46,007	47,727	49,515	51,376	53,312	55,116	26,980
Borrowing Costs	647	737	730	684	979	629	536	439	338	283
Materials & Contracts	38,490	39,388	40,341	41,293	42,268	43,265	44,286	45,331	46,401	47,496
Depreciation & Amortisation	17,268	18,187	18,918	19,535	20,495	21,062	21,634	22, 191	22,789	23,378
Other Expenses	17,229	17,498	17,921	18,344	18,778	19,221	19,673	20,138	20,614	21,100
Other Operational Projects Expenses	5,602	4,632	5,585	4,353	5,504	5,414	6,283	5,459	5,622	5,873
Total Expenses from Continuing Operations	120,735	123,345	127,849	130,216	135,398	139,056	143,788	146,870	150,880	155,110
Net Operating Result for the Year	26,979	56,881	97,635	46,880	43,775	31,650	32,206	34,199	35,517	38,427
Net Operating Result for the year before Grants & Contributions provided for Capital Purposes	7,785	13,369	62,170	16,506	11,459	10,382	10,076	11,822	11,853	13,427

10 Year Financial Plan for the Years ending 30 June 2028

**Projected Balance Sheet** 

Scenario 2 - Scenario with the continuation of the Special Rate Variation for Environment

000	Projected	Projected	Projected	Projected	Projected	Projected	Projected	Projected	Projected	Projected
	2010/13	2019/20	2020/21	2021122	2022/23	4023/24	2024/23	02/6202	2020/21	2021120
OF STATE OF										
Accels Accels										
Content Assets	707	17 131	40.063	16.057	17 045	700	10 104	44 440	000	10 061
Casii a Casii Equivalents	1,434	17,131	19,202	10,037	17,013	13,190	10,931	11,472	1,230	13,031
Investments	80,710	10,113	53,679	47,545	38,527	37,086	44,070	49,203	57,831	64,929
Receivables	10,750	11,016	11,335	11,593	11,746	11,916	12,236	12,607	13,046	13,497
Inventories	227	227	227	227	227	227	227	227	227	227
Other	1,900	1,900	1,900	2,000	2,000	2,100	2,100	2,200	2,200	2,300
Non-Current Assets Held for Sale	750	2,395	300	420	300	300	300	-	150	3,230
Total Current Assets	105,771	103,443	86,703	77,842	70,615	64,820	69,465	75,709	84,752	97,234
Non-Current Accete										
Investments	47 401	41 565	76 804	88 028	55 124	53 063	63.056	70 400	82 744	92 901
December	101,11	1,000	100,001	195	195	195	195	195	195	195, 201
Infrastructure, Property, Plant & Equipment	1,232,057	1.301.906	1.382.720	1.442.243	1.506.524	1.540.265	1.553.885	1.571.350	1.583.928	1.600.089
Investment Property	36.720	36.720	36.720	36.720	36.720	36,720	36,720	36,720	36,720	36,720
Intangible Assets	533	578	618	653	685	715	742	768	793	817
Total Non-Current Accept	1 346 906	1 380 064	1 407 056	1 547 930	1 500 249	4 630 059	1 654 509	1 670 423	1 704 380	4 730 732
TOTAL ASSETS	1,310,300	1,300,304	1,497,030	1,047,039	1,393,240	1,030,330	1,034,330	1,079,455	1,704,300	1,130,122
IOIAL ASSEIS	1,422,677	1,484,406	1,583,760	1,625,681	1,669,863	1,695,778	1,724,063	1,755,142	1,789,133	1,827,957
LIABILITIES										
Current Liabilities										
Payables	21 191	26 704	787 80	25 210	96 626	21 612	18 596	19 416	18 974	20.552
Borrowings	1,12	1 067	783	1 810	1 454	1 184	1 380	4 433	1,0,01	1 707
	, , ,	1,000	20.00	2, 1, 0, 1	t 1, 4		, - 4 0, - 4	, , , , , , , , , , , , , , , , , , ,	1,000	
Provisions	11,499	11,890	12,294	12,712	13,145	13,582	14,054	14,531	15,026	15,536
Total Current Liabilities	34,239	39,661	41,865	39,735	41,225	36,388	34,030	38,381	35,591	37,795
Non-Current Liabilities										
Payables	•			•						
Borrowings	21,472	20,887	20,387	17,546	16,450	15,536	13,959	6,473	7,723	5,901
Provisions	342	354	366	379	391	405	419	433	447	463
Total Non-Current Liabilities	21,814	21,241	20,753	17,925	16,841	15,941	14,378	906'9	8,170	6,364
TOTAL LIABILITIES	56,053	60,902	62,618	57,659	58,066	52,329	48,408	45,286	43,762	44,159
Net Assets	1,366,623	1,423,504	1,521,142	1,568,022	1,611,797	1,643,449	1,675,655	1,709,856	1,745,371	1,783,797
EQUITY										
Retained Famings	856 998	913 879	1 011 514	1 058 394	1 055 289	1 090 044	1 087 495	1 124 243	1 123 012	1 162 670
Revaluation Reserves	509,625	509,625	509.628	509,628	556.508	553.405	588.160	585,613	622,359	621.127
	4 200 000	4 400 504	4 504 440	4 500 000	4 644 707	4 645 446	4 025 055	4 700 050	4 745 574	100 101
Council Equity Interest	1,300,023	1,423,504	1,521,142	1,368,022	1,611,797	1,643,449	CC0,C/0,1	1,709,856	1,745,371	1,765,797
Total Equity	1,366,623	1,423,504	1,521,142	1,568,022	1,611,797	1,643,449	1,675,655	1,709,856	1,745,371	1,783,797

# 10 Year Financial Plan for the Years ending 30 June 2028

Projected Cash Flow Statement Scenario 2 - Scenario with the continuation of the Special Rate Variation for Environment

000.	Projected									
Cash Flows from Operating Activities										
Receipts:										
Rates & Annual Charges	84.459	86.605	89,200	91.625	94.162	96.647	908.306	102.144	105.427	108.853
User Charges & Fees	20,331	21.006	21.566	22,075	22.595	23,129	23,675	24,233	24.819	25.419
Investment & Interest Revenue Received	18,830	20,148	- 13,092	20,420	26,671	7,728	- 12,456	- 7,326	- 15,108	- 10,575
Grants & Contributions	25,850	50,163	42,059	37,103	39,216	28,287	29,296	29,685	31,160	32,619
Bonds, Deposits, Retention amounts received	1									
Other	11,444	11,930	12,282	12,226	12,742	12,965	13,397	13,638	14,088	14,346
Payments:										
Employee Benefits & On-Costs	- 41,121	- 42,500	- 43,938	- 45,577	- 47,282	- 49,055	- 50,900	- 52,820	- 54,607	- 56,454
Materials & Contracts	- 35,558	- 33,875	- 38,258	- 44,870	- 40,852	- 48,278	- 47,302	- 44,511	- 46,843	- 45,918
Borrowing Costs	- 647	- 737	- 730	- 684	- 626	- 579	- 536	- 439	- 338	- 283
Bonds, Deposits, Retention amounts refunded	•									
Other	- 22,831	- 22,130	- 23,506	- 22,697	- 24,282	- 24,635	- 25,956	- 25,597	- 26,236	- 26,973
Net Cash provided (or used) in Operating Activities	60,758	609'06	45,584	69,621	82,344	46,209	28,524	39,006	32,361	41,034
Cash Flows from Investing Activities										
Receipts:										
Sale of Infrastructure, Property, Plant & Equipment	1,565	6,631	57,400	8,499	5,975	5,482	5,779	6,048	4,600	5,219
Payments:										
Purchase of Infrastructure, Property, Plant & Equipment	- 59,230	- 90,476	- 100,070	- 79,513	- 85,108	- 55,131	- 35,582	- 39,681	- 35,543	- 42,793
Net Cash provided in Investing Activities	- 57,665	- 83,845	- 42,670	- 71,014	- 79,133	- 49,649	- 29,803	- 33,633	- 30,943	- 37,574
Cash Flows from Financing Activities										
Receipts:										
Proceeds from Borrowings & Advances	1,585	•		•		٠		,	•	
Payments:										
Repayments of Borrowings & Advances	- 1,549	- 1,067	- 783	- 1,812	- 1,454	- 1,184	- 1,380	- 4,433	- 1,592	- 1,707
Net Cash provided in Financing Activities	36	- 1,067	- 783	- 1,812	- 1,454	- 1,184	- 1,380	- 4,433	- 1,592	- 1,707
Net Increase/(Decrease) in Cash & Cash										
Equivalents	3,129	5,697	2,131	- 3,205	1,757	- 4,624	- 2,659	940	- 174	1,753
Plus: Cash & Cash Equivalents - beginning of year	8,305	11,434	17,131	19,262	16,057	17,815	13,190	10,531	11,472	11,298
Cash & Cash Equivalents - end of year	11,434	17,131	19,262	16,057	17,815	13,190	10,531	11,472	11,298	13,051
Plus: Investments on hand - end of year	128,111	112,338	130,483	115,573	93,651	90,149	107,126	119,603	140,575	157,830
Total Cash Cash Equivalents & Investments	139 545	129 469	149 745	131 630	111 466	103 339	117 657	131 075	151 873	170 881
וסמו כמטון, כמטו בקמוימוטוגט א וויינטנייט	100,040	123,400	143,140	200,101	004,111	100,000	100,111	0.00,101	510,101	170,001