Wingecarribee Shire Council

Attachment 4

Fit for the Future Self-Assessment Tool



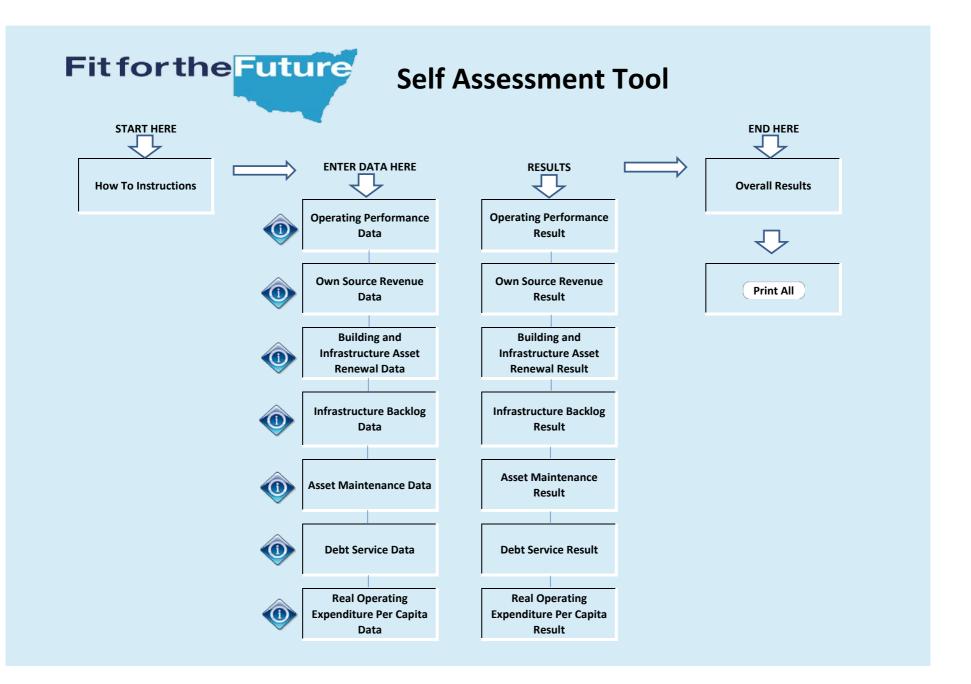
Wingecarribee Shire Council

	BENCHMARK	RESULT	MEETS FFTF BENCHMARK	
	Operating Performance Ratio (greater or equal to break-even average over 3 years)	-0.075	NO	×
	Own Source Revenue Ratio (greater than 60% average over 3 years)	80.69%	YES	\checkmark
SUSTAINABILITY	Building and Infrastructure Asset Renewal Ratio (greater than 100% average over 3 years)	42.03%	NO	×
EFFECTIVE INFRASTRUCTURE AND SERVICE MANAGEMENT	Infrastructure Backlog Ratio (less than 2%) Asset Maintenance Ratio (greater than 100% average over 3 years) Debt Service Ratio (greater than 0 and less than or equal to 20% average over 3 years)	5.83% 90.89% 1.53%	NO NO YES	× ×
	A decrease in Real Operating Expenditure per capita over time	Increasing	NO	×

OVERALL RESULT



The Council does not meet all seven of the Fit for the Future Criteria



INSTRUCTIONS

 \implies

Wingecarribee Shire Council

COUNCILS ARE TO USE ONLY GENERAL FUND DATA FOR THIS PURPOSE

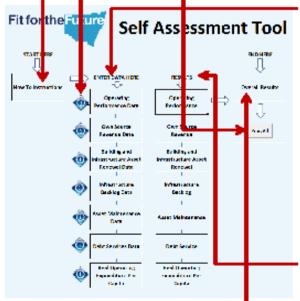
This self-assessment tool has been developed to assist councils in analysing their performance against the following seven Fit for the Future measures and by completing the Fit for the Future (existing structure) template. It may also assist councils that are considering merging or becoming a Rural Council, understand current performance.

- Operating Performance Ratio (greater or equal to break-even average over 3 years)
 Own Source Revenue Ratio (greater than 60% average over 3 years)
 Building and Infrastructure Asset Renewal Ratio (greater than 100% average over 3 years)
 - Infrastructure Backlog Ratio (less than 2%)
 - Asset Maintenance Ratio (greater than 100% average over 3 years)
 - Debt Service Ratio (greater than 0 and less than or equal to 20% average over 3 years)
- Oo Erdaky
 - A decrease in Real Operating Expenditure per capita over time

On the *Main Menu* and on each of the sheets there are a range of buttons to assist you in navigating through the template.

The Print All button will print all Information, Data and Result sheets as well as the Overall Results sheet.

- 1. Select your council from the tropdown list on the How to Instructions sheet.
- 2. For information regarding the description and rationale of the criteria/benchmark, click on the information icon.



3. ENTER DATA HERE

Enter financial data for each of the seven measures to enable the automated calculations of the relevant ratios. *General Fund only data is to be entered* DO:-

Enter numbers (\$000) only into ALL the white cells Enter '0' if not applicable Enter both revenue and expenditure as positive figures Enter General Fund data only DON'T:-Leave any white cells blank

Enter N/A or anything other than a number Enter Water and Sewer data

Once you have entered the financial data in each of the seven *Data* sheets you can then view the result in the respective *Result* sheet.

4. RESULTS

This section contains the benchmark result and shows how this has been calculated.

1. OVERALL RESULTS

The council's results will be displayed on the overall results sheet along-side the seven Fit for the Future benchmarks. Councils are required to enter the results for each of the measures into the Fit for the Future (existing structure) template and use this to inform strategies and actions to become or remain Fit for the Future.

OPERATING PERFORMANCE RATIO

Wingecarribee Shire Council

Total continuing operating revenue (exc. capital grants and contributions) less operating expenses Total continuing operating revenue (exc. capital grants and contributions)

Description and Rationale for Criteria:

• TCorp in their review of financial sustainability of local government found that operating performance was a core measure of financial sustainability.

• Ongoing operating deficits are unsustainable and they are one of the key financial sustainability challenges facing the sector as a whole. While operating deficits are acceptable over a short period, consistent deficits will not allow Councils to maintain or increase their assets and services or execute their infrastructure plans.

• Operating performance ratio is an important measure as it provides an indication of how a Council generates revenue and allocates expenditure (e.g. asset maintenance, staffing costs). It is an indication of continued capacity to meet on-going expenditure requirements.

Description and Rationale for Benchmark:

• TCorp recommended that all Councils should be at least break even operating position or better, as a key component of financial sustainability. Consistent with this recommendation the benchmark for this criteria is greater than or equal to break even over a 3 year period.

OWN SOURCE REVENUE RATIO

Wingecarribee Shire Council

Total continuing operating revenue less all grants and contributions Total continuing operating revenue inclusive of capital grants and contributions

Description and Rationale for Criteria:

• Own source revenue measures the degree of reliance on external funding sources (e.g. grants and contributions). This ratio measures fiscal flexibility and robustness. Financial flexibility increases as the level of own source revenue increases. It also gives councils greater ability to manage external shocks or challenges.

• Councils with higher own source revenue have greater ability to control or manage their own operating performance and financial sustainability.

Description and Rationale for Benchmark:

• TCorp has used a benchmark for own source revenue of greater than 60 per cent of total operating revenue. All Councils should aim to meet or exceed this benchmark over a three year period.

• It is acknowledged that many councils have limited options in terms of increasing its own source revenue, especially in rural areas. However, 60 per cent is considered the lowest level at which councils have the flexibility necessary to manage external shocks and challenges.

BUILDING AND INFRASTRUCTURE ASSET RENEWAL RATIO

Wingecarribee Shire Council

Asset renewals (building and infrastructure)

Depreciation, amortisation and impairment (building and infrastructure)

Description and Rationale for Criteria:

• The building and infrastructure renewals ratio represents the replacement or refurbishment of existing assets to an equivalent capacity or performance, as opposed to the acquisition of new assets or the refurbishment of old assets that increase capacity or performance. The ratio compares the proportion spent on infrastructure asset renewals and the asset's deterioration.

• This is a consistent measure that can be applied across councils of different sizes and locations. A higher ratio is an indicator of strong performance.

Description and Rationale for Benchmark:

• Performance of less than one hundred percent indicates that a Council's existing assets are deteriorating faster than they are being renewed and that potentially council's infrastructure backlog is worsening. Councils with consistent asset renewals deficits will face degradation of building and infrastructure assets over time.

• Given that a ratio of greater than one hundred percent is adopted, to recognise that capital expenditures are sometimes lumpy and can be lagged, performance is averaged over three years.

INFRASTRUCTURE BACKLOG RATIO

Wingecarribee Shire Council

Estimated cost to bring assets to a satisfactory condition

Total (WDV) of infrastructure, buildings, other structures and depreciable land improvement assets

Description and Rationale for Criteria:

• The infrastructure backlog ratio indicates the proportion of backlog against the total value of the Council's infrastructure assets. It is a measure of the extent to which asset renewal is required to maintain or improve service delivery in a sustainable way. This measures how councils are managing their infrastructure which is so critical to effective community sustainability.

It is acknowledged, that the reliability of infrastructure data within NSW local government is mixed.
 However, as asset management practices within councils improve, it is anticipated that infrastructure reporting data reliability and quality will increase.

• This is a consistent measure that can be applied across councils of different sizes and locations. A low ratio is an indicator of strong performance.

Description and Rationale for Benchmark:

• High infrastructure backlog ratios and an inability to reduce this ratio in the near future indicate an underperforming Council in terms of infrastructure management and delivery. Councils with increasing infrastructure backlogs will experience added pressure in maintaining service delivery and financing current and future infrastructure demands.

• TCorp adopted a benchmark of less than 2 per cent to be consistently applied across councils. The application of this benchmark reflects the State Government's focus on reducing infrastructure backlogs.

ASSET MAINTENANCE RATIO

Wingecarribee Shire Council

Actual asset maintenance

Required asset maintenance

Description and Rationale for Criteria:

• The asset maintenance ratio reflects the actual asset maintenance expenditure relative to the required asset maintenance as measured by an individual council.

• The ratio provides a measure of the rate of asset degradation (or renewal) and therefore has a role in informing asset renewal and capital works planning.

Description and Rationale for Benchmark:

• The benchmark adopted is greater than one hundred percent, which implies that asset maintenance expenditure exceeds the council identified requirements. This benchmark is consistently adopted by the NSW Treasury Corporation (TCORP). A ratio of less than one hundred percent indicates that there may be a worsening infrastructure backlog.

• Given that a ratio of greater than one hundred percent is adopted, to recognise that maintenance expenditure is sometimes lumpy and can be lagged, performance is averaged over three years.

DEBT SERVICE RATIO

Wingecarribee Shire Council

Cost of debt service (interest expense & principal repayments) Total continuing operating revenue (exc. capital grants and contributions)

Description and Rationale for Criteria:

• Prudent and active debt management is a key part of Councils' approach to both funding and managing infrastructure and services over the long term.

• Prudent debt usage can also assist in smoothing funding costs and promoting intergenerational equity. Given the long life of many council assets it is appropriate that the cost of these assets should be equitably spread across the current and future generations of users and ratepayers. Effective debt usage allows councils to do this.

• Inadequate use of debt may mean that councils are forced to raise rates that a higher than necessary to fund long life assets or inadequately fund asset maintenance and renewals. It is also a strong proxy indicator of a council's strategic capacity.

• Council's effectiveness in this area is measured by the Debt Service Ratio.

Description and Rationale for Benchmark:

• As outlined above, it is appropriate for Councils to hold some level of debt given their role in the provision and maintenance of key infrastructure and services for their community. It is considered reasonable for Councils to maintain a Debt Service Ratio of greater than 0 and less than or equal to 20 per cent.

• Councils with low or zero debt may incorrectly place the funding burden on current ratepayers when in fact it should be spread across generations, who also benefit from the assets. Likewise high levels of debt generally indicate a weakness in financial sustainability and/or poor balance sheet management.

REAL OPERATING EXPENDITURE PER CAPITA

Wingecarribee Shire Council

Description and Rationale for Criteria:

• At the outset it is acknowledged the difficulty in measuring public sector efficiency. This is because there is a range of difficulty in reliably and accurately measuring output.

• The capacity to secure economies of scale over time is a key indicator of operating efficiency. The capacity to secure efficiency improvements can be measured with respect to a range of factors, for example population, assets, and financial turnover.

• It is challenging to measure productivity changes over time. To overcome this, changes in real per capita expenditure was considered to assess how effectively Councils:

- can realise natural efficiencies as population increases (through lower average cost of service delivery and representation); and

- can make necessary adjustments to maintain current efficiency if population is declining (e.g. appropriate reductions in staffing or other costs).

• Assuming that service levels remain constant, decline in real expenditure per capita indicates efficiency improvements (i.e. the same level of output per capita is achieved with reduced expenditure).

Description and Rationale for Benchmark:

The measure 'trends in real expenditure per capita' reflects how the value of inflation adjusted inputs per person has grown over time. In the calculation, the expenditure is deflated by the Consumer Price Index (for 2009-11) and the Local Government Cost Index (for 2011-14) as published by the Independent Pricing and Regulatory Tribunal (IPART). It is acknowledged that efficiency and service levels are impacted by a broad range of factors, and that it is unreasonable to establish an absolute benchmark across Councils. It is also acknowledged that council service levels are likely to change for a variety of reasons however, it is important that councils prioritise or set service levels in conjunction with their community, in the context of their development of their Integrated Planning and Reporting.

• Councils will be assessed on a joint consideration of the direction and magnitude of their improvement or deterioration in real expenditure per capita. Given that efficiency improvements require some time for the results to be fully achieved and as a result, this analysis will be based on a 5-year trend.

GENERAL FUND - OPERATING PERFORMANCE DATA

Wingecarribee Shire Council

	2011-12 GENERAL FUND DATA \$000	2012-13 GENERAL FUND DATA \$000	2013-14 GENERAL FUND DATA \$000
Note 21- Income Statement - Income - Total Income from continuing operations	62,445	60,208	71,017
Note 21 - Income Statement - Income - Grants & Contributions Provided For Capital Purposes	3,309	3,448	2,985
Note 21 - Income Statement - Income - Net gain from the disposal of assets	98	0	0
Note 21 - Income Statement - Income - Net share of interests in joint ventures/associates using the equity method	0	0	0
# Interest & Investment Revenue - Fair value adjustments - Investments	11	9	122
# Interest & Investment Revenue - Fair value adjustments - Other	1	2	1
# Other Revenues - Fair value adjustments - investment properties	0	0	0
# Other Revenues - Reversal of IPPE revaluation decrements previously expensed	0	0	0
Note 21 - Income Statement - Expenses - Total expenses from continuing operations	62,581	59,621	75,967
Note 21 - Income Statement - Expenses - Net Loss from the disposal of assets	0	201	480
Note 21 - Income Statement - Expenses - Net share of interests in joint ventures/associates using the equity method	0	0	0
* Other Expenses - Revaluation Decrements	0	0	0

For reporting purposes the consolidated data comes from Note 3. For this purpose, only enter data that relates to the **General** Fund

* For reporting purposes the consolidated data comes from Note 4. For this purpose, only enter data that relates to the General Fund

GENERAL FUND - OWN SOURCE REVENUE DATA

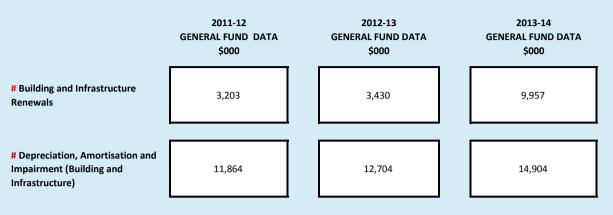
Wingecarribee Shire Council

	2011-12 GENERAL FUND DATA \$000	2012-13 GENERAL FUND DATA \$000	2013-14 GENERAL FUND DATA \$000
Note 21- Income Statement - Income - Total Income from continuing operations	62,445	60,208	71,017
Note 21 - Income Statement - Income - Operating Revenues - Grants & Contributions Provided For Operating Purposes	12,833	8,034	6,734
Note 21 - Income Statement - Income - Grants & Contributions Provided For Capital Purposes	3,309	3,448	2,985
Note 21 - Income Statement - Income - Net gain from the disposal of assets	98	0	0
Note 21 - Income Statement - Income - Net share of interests in joint ventures/associates using the equity method	0	0	0
# Interest & Investment Revenue - Fair value adjustments - Investments	11	9	122
# Interest & Investment Revenue - Fair value adjustments - Other	1	2	1
# Other Revenues - Fair value adjustments - investment properties	0	0	0
# Other Revenues - Reversal of IPPE revaluation decrements previously expensed	0	0	0

See Operating Performance data sheet notes.

GENERAL FUND - BUILDING AND INFRASTRUCTURE ASSET RENEWAL DATA

Wingecarribee Shire Council



For reporting purposes the consolidated data comes from Note 13 (11-12, 12-13) and Special Schedule 7 (13-14). For this purpose, only enter data that relates to the **General Fund**.

GENERAL FUND - INFRASTRUCTURE BACKLOG DATA

Wingecarribee Shire Council

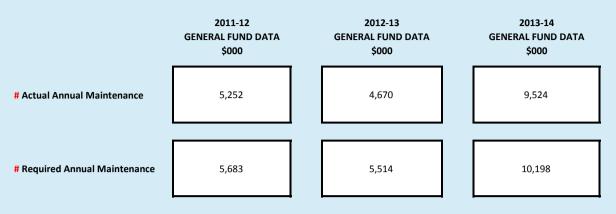
	2013-14 GENERAL FUND DATA \$000	
# Estimated cost to bring assets to a satisfactory condition	26,522	
* Total (written down value) of infrastructure, buildings, other		
structures & depreciable land improvement assets.	454,740	

For reporting purposes the consolidated data is collected from Special Schedule 7. For this purpose, only enter data that relates to the **General Fund**.

* For reporting purposes the consolidated data comes from Note 9/Special Schedule 7 . For this purpose, only enter data that relates to the **General Fund**.

GENERAL FUND - ASSET MAINTENANCE DATA

Wingecarribee Shire Council



For reporting purposes the consolidated data comes from Special Schedule 7. For this purpose, only enter data that relates to the **General Fund**.

GENERAL FUND - DEBT SERVICE DATA

Wingecarribee Shire Council

	2011-12 GENERAL FUND DATA \$000	2012-13 GENERAL FUND DATA \$000	2013-14 GENERAL FUND DATA \$000
Ø Financing Activities - Payments - Borrowings & Advances	478	504	644
* Interest Charges - Interest on Loans	252	312	618
Note 21- Income Statement - Income - Total Income from continuing operations	62,445	60,208	71,017
Note 21 - Income Statement - Income - Grants & Contributions Provided For Capital Purposes	3,309	3,448	2,985
Note 21 - Income Statement - Income - Net gain from the disposal of assets	98	0	0
Note 21 - Income Statement - Income - Net share of interests in joint ventures/associates using the equity method	0	0	0
# Interest & Investment Revenue - Fair value adjustments - Investments	11	9	122
# Interest & Investment Revenue - Fair value adjustments - Other	1	2	1
# Other Revenues - Fair value adjustments - investment properties	0	0	0
# Other Revenues - Reversal of IPPE revaluation decrements previously expensed	0	0	0

Note:- Figures to be entered as positive amounts

@ For reporting purposes the consolidated data comes from the Statement of Cashflows. For this purpose, only enter data that relates to the **General Fund.**

* For reporting purposes the consolidated data comes from Note 4. For this purpose, only enter data that relates to the **General** Fund

See Operating Performance data sheet note

GENERAL FUND - REAL OPERATING EXPENDITURE PER CAPITA DATA

Wingecarribee Shire Council

# Population Data	45,463	45,944	46,307	46,771	47,054
	2009-10 GENERAL FUND DATA	2010-11 GENERAL FUND DATA	2011-12 GENERAL FUND DATA	2012-13 GENERAL FUND DATA	2013-14 GENERAL FUND DATA
Note 21 - Income Statement - Expenses - Total expenses from continuing operations	\$000 55,122	\$000 53,586	\$000 62,581	\$000 59,621	\$000 75,967
Note 21 - Income Statement - Expenses - Net Loss from the disposal of assets	79	0	0	201	480
Note 21 - Income Statement - Expenses - Net share of interests in joint ventures/associates using the equity method	0	0	0	0	0
* Other Expenses - Revaluation Decrements	0	0	0	0	0

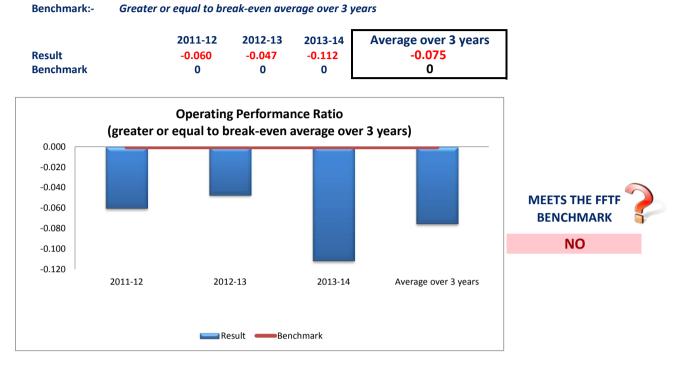
Australian Bureau of Statistics, Regional Population Growth, Australia - Table 1. Estimated Resident Population, Local Government Areas, New South Wales - Released 3.4.2014. The population data has been averaged over 2 calendar years except for the 2013-14 year where the population data for 2013 has been used.

* See Operating Performance data sheet note.

GENERAL FUND - OPERATING PERFORMANCE RESULT

Wingecarribee Shire Council

BENCHMARK AND RESULT



This is how we calculated the council's result..... (Figures are carried over from the data sheet and are in \$000)

Total continuing operating revenue (exc. capital grants and contributions) less operating expenses					
	Total continuing operating revenue (exc. capital grants and contri	butions)			
2011-12	(62445-3309-98-0-11-1-0-0)-(62581-0-0-0)	=	-3,555	=	-0.060
	62445-3309-98-0-11-1-0-0		59,026		0.000
2012-13	(60208-3448-0-0-9-2-0-0)-(59621-201-0-0)	_	-2,671	_	-0.047
2012-13		=	FC 740	• =	-0.047

60208-3448-0-0-9-2-0-0

2013-14 _	(71017-2985-0-0-122-1-0-0)-(75967-480-0-0)	=	- 7,578	=	-0.112
2013 14 -	71017-2985-0-0-122-1-0-0		67,909		0.112

56,749

Note: Both numerator and denominator in this calculation excludes fair value adjustments, reversal of revaluation decrements, net gain/losses on sale of assets and net share/loss of interests in joint ventures

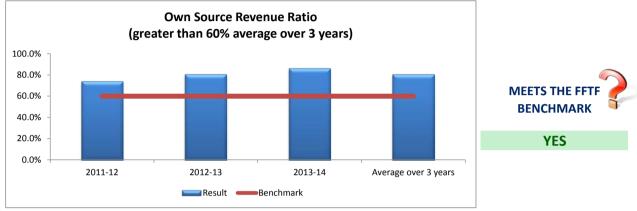
GENERAL FUND - OWN SOURCE REVENUE RESULT

Wingecarribee Shire Council

BENCHMARK AND RESULT

Benchmark:- Greater than 60% average over 3 years





This is how we calculated the council's result..... (Figures are carried over from the data sheet and are in \$000)

Total continuing operating revenue less all grants and contributions Total continuing operating revenue inclusive of capital grants and contributions 62445-12833-3309-98-0-11-1-0-0 46,193 2011-12 74.1% 62445-98-0-11-1-0-0 62,335 60208-8034-3448-0-0-9-2-0-0 48,715 2012-13 80.9% 60208-0-0-9-2-0-0 60,197 71017-6734-2985-0-0-122-1-0-0 61,175 2013-14 86.3% 71017-0-0-122-1-0-0 70,894

Note: Both numerator and denominator in this calculation excludes fair value adjustments, reversal of revaluation decrements, net gain on sale of assets and net share of interests in joint ventures

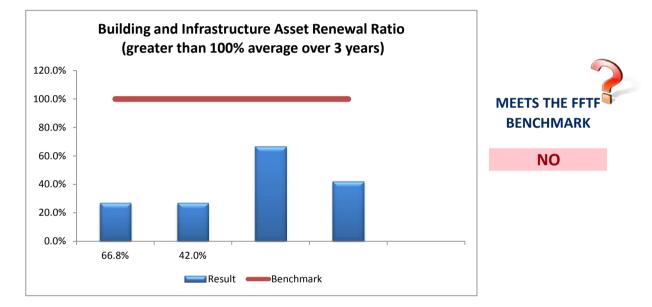
GENERAL FUND - BUILDING AND INFRASTRUCTURE ASSET RENEWAL RESULT

Wingecarribee Shire Council

BENCHMARK AND RESULT

Benchmark:- Greater than 100% average over 3 years

	2011-12	2012-13	2013-14	Average over 3 years
Result	27.0%	27.0%	66.8%	42.0%
Benchmark	100%	100%	100%	100%



This is how we calculated the council's result.....

(Figures are carried over from the data sheet and are in \$000)

Asset renewals (building and infrastructure)
Depreciation, amortisation and impairment (building and infrastructure)

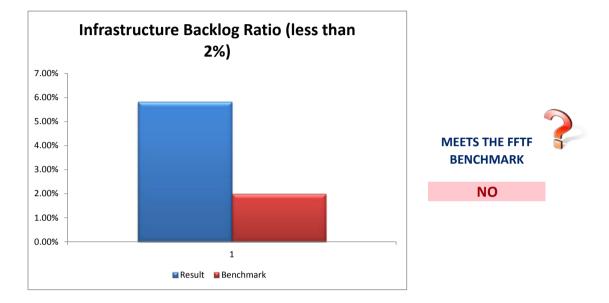
2011-12	3,203 11,864	=	27.0%
2012-13	3,430 12,704	=	27.0%
2013-14	<u>9,957</u> 14,904	=	66.8%

GENERAL FUND - INFRASTRUCTURE BACKLOG RESULT

Wingecarribee Shire Council

BENCHMARK AND RESULT Less than 2% Benchmark:-

	2013-14
Result	5.83%
Benchmark	2%



This is how we calculated the council's result.....

(Figures are carried over from the data sheet and are in \$000)

Estimated cost to bring assets to a satisfactory condition

Total (WDV) of infrastructure, buildings, other structures and depreciable land improvement assets

26,522 2013-14 5.83% = 454,740

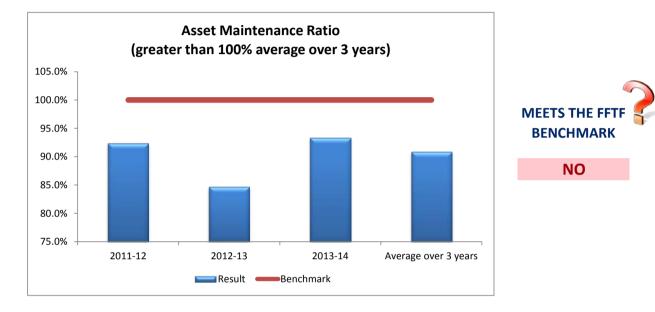
GENERAL FUND - ASSET MAINTENANCE RESULT

Wingecarribee Shire Council

BENCHMARK AND RESULT

Benchmark:- Greater than 100% average over 3 years

	2011-12	2012-13	2013-14	Average over 3 years
Result	92.4%	84.7%	93.4%	90.9%
Benchmark	100%	100%	100%	100%



This is how we calculated the council's result..... (Figures are carried over from the data sheet and are in \$000)

Actua	l asset maintenar	nce	_
Require	ed asset maintend	ance	
2011-12	5,252 5,683	=	92.4%
2012-13	<u>4,670</u> 5,514	=	84.7%
2013-14	9,524 10,198	=	93.4%

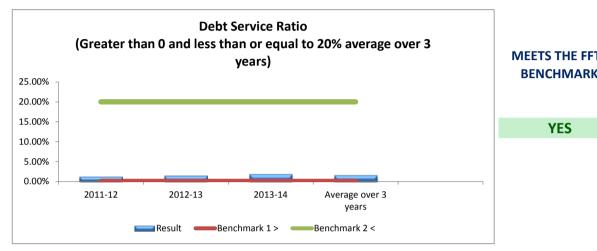
GENERAL FUND - DEBT SERVICE RESULT

Wingecarribee Shire Council

BENCHMARK AND RESULT

Benchmark:-Greater than 0 and less than or equal to 20% average over 3 years

	2011-12	2012-13	2013-14	Average over 3 years
Result	1.24%	1.44%	1.86%	1.53%
Benchmark 1 >	0%	0%	0%	0%
Benchmark 2 <	20%	20%	20%	20%



YES

This is how we calculated the council's result..... (Figures are carried over from the data sheet and are in \$000)

	Cost of debt service (interest exp	ense & princip	oal repayments)	
	Total continuing operating revenue (ex	c. capital grar	nts and contrib	utions)	
2011 12	478+252		730	_	1 240/
2011-12	62445-3309-98-0-11-1-0	=	59,026	- =	1.24%
2012 12	504+312		816		4 4 40/
2012-13	60208-3448-0-0-9-2-0	=	56,749	- =	1.44%
2013-14	644+618	_	1,262	_	1.86%
2013-14	71017-2985-0-0-122-1-0	=	67,909		1.00%

Note: The denominator in this calculation excludes fair value adjustments, reversal of revaluation decrements, net gain on sale of assets and net share of interests in joint ventures

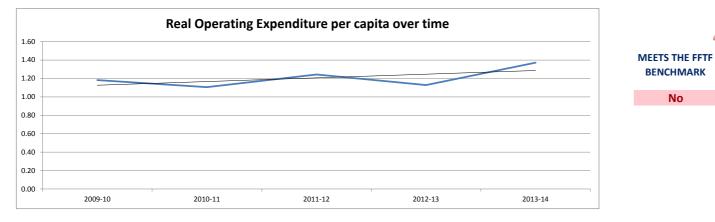
GENERAL FUND - REAL OPERATING EXPENDITURE PER CAPITA RESULT

Wingecarribee Shire Council

BENCHMARK AND RESULT

Benchmark:- A decrease in Real Operating Expenditure per capita over time

	2009-10	2010-11	2011-12	2012-13	2013-14
Result	1.18	1.11	1.24	1.13	1.37



This is how we calculated the council's result.....

(Figures are carried over from the data sheet and are in \$000)

Expenditure defla	ted by: CPI:-	2009-10 2.3%	2010-11 3%	LGCI:-	2011-12 3.0%	2012-13 3.4%	2013-14 3.7%
2009-10	55122-79-0-0x 45463		- =	53,777 45463	- =	1.18	
2010-11	53586-0-0-0x(10 45943.5		- =	50,783 45,944	- =	1.11	
2011-12	62581-0-0-0x(1023) 46306.5		- =	57,528 46,307	- =	1.24	
2012-13	59621-201-0-0x(1023)x(1- 46770.5		- =	52,765 46,771	- =	1.13	
2013-14 75	5967-480-0-0x(1023)x(103) 47054	x(103)x(1034)x(1037)	=	<u>64,553</u> 47,054	- =	1.37	

Note: The numerator in this calculation excludes revaluation decrements, net loss from disposal of assets and net loss of interests in joint ventures.