



Special Variation Application Form Part B

Name of Council

Application Form

2023-2024

Local Government >>





Enquiries regarding this document should be directed to a staff member:

Edward Jenkins

(02) 9113 7774

Sheridan Rapmund

(02) 9290 8430

The Independent Pricing and Regulatory Tribunal (IPART)

Further information on IPART can be obtained from [IPART's website](#).

Acknowledgment of Country

IPART acknowledges the Traditional Custodians of the lands where we work and live. We pay respect to Elders, past, present and emerging.

We recognise the unique cultural and spiritual relationship and celebrate the contributions of First Nations peoples.



Contents

Council information	4
1 About this application form	5
Preparing your application	6
How much information should a council provide?	6
Attaching supporting material	6
Confidential content in supporting material	6
Submitting the application online	6
Publishing the council's application	7
Description and Context	8
Criterion 1 – Need for the Special Variation	17
Case for special variation – How did the council establish the need for the special variation?	19
Financial sustainability of the council – What will be the impact of the proposed special variation?	24
Financial indicators – What will be the impact of the proposed special variation on key financial indicators over the 10-year planning period?	27
Criterion 2 – Community awareness and engagement	28
How did the council engage with the community about the proposed special variation?	30
Criterion 3 – Impact on ratepayers	33
Is the impact on rates of the proposed special variation reasonable?	34
How has the council considered affordability and the community's capacity and willingness to pay?	34
Criterion 4 – Exhibition of IP&R documents	39
What IP&R processes did the council use in determining to apply for a special variation?	39
Criterion 5 – Productivity improvements and cost containment strategies	43
What is the council's strategic approach to improving productivity in its operations and asset management?	43
What outcomes has the council achieved from productivity improvements and cost containment strategies in past years?	45
What productivity improvements and cost containment strategies are planned for future years?	47
How have the council's levels of productivity and efficiency changed over time, and compare with those of similar councils?	47
Criterion 6 – Other relevant matters	50
Reporting requirements SV compliance	50
Council certification and contact information	52
Certification of application	52
Application for a Special Rate Variation	52
Council contact information	53
List of attachments	54



Council information

Council name	Tweed Shire Council
Date submitted to IPART	28 February 2023



About this application form

IPART has revised the Application Form to be completed by councils applying for a special variation (SV) to general income for 2023-24 under section 508(2) or 508A of the *Local Government Act 1993* (LG Act). The application form is in two parts:

- Special Variation Application Form Part A (separate Excel spreadsheet)
- Special Variation Application Form Part B (this MS Word document)

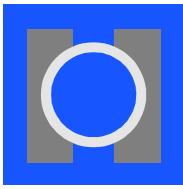
The SV Application Form Part B consists of:

- Description and Context Questions
- Criterion 1: Need for the variation
- Criterion 2: Community awareness and engagement
- Criterion 3: Impact on ratepayers
- Criterion 4: IP&R documents
- Criterion 5: Productivity improvements and cost containment strategies
- Criterion 6: Other relevant matters
- Council certification and contact information
- List of attachments

When completing this Application Form, councils should refer to the following:

- Apply for a SV or minimum rates (MR) increase page of IPART's [website](#)
 - Fact Sheet – Special Variations in 2023-24
 - Information paper – Special Variations in 2023-24
 - Information paper – Community awareness and engagement for special variations

The Office of Local Government (OLG) [SV Guidelines](#) issued in November 2020.



Preparing your application

How much information should a council provide?

While the criteria for all types of SVs are the same, the OLG Guidelines state that the extent of evidence required for assessment of the criteria can alter with the scale and permanence of the SV proposed.

The amount of information that a council provides will be a matter of judgement for the council, but it should be sufficient for us to make an evidence-based assessment of the application. Generally, the extent of the evidence should reflect the size and complexity of the variation sought.

Attaching supporting material

We encourage councils when filling in this Application Form to present data in tables or summaries and include full versions of documents as attachments. Responses in the text boxes should clearly cross-reference where the information is located in the supporting documents attached to the council's application. Extracts included in the responses in this application from Integrated Planning & Reporting framework (IP&R) documents and consultation material should be succinct and selected for relevance and significance.

Confidential content in supporting material

IPART will post all applications (excluding confidential content) on the IPART website. Examples of confidential content are those parts of a document which disclose the personal identity or other personal information pertaining to a member of the public, or a document such as a council working document that does not have formal status, or a document which includes commercial-in-confidence content.

Councils should ensure supporting documents are redacted to remove confidential content where possible, or clearly marked as **CONFIDENTIAL**. To protect confidential details in submissions from ratepayers, either redact or submit as a confidential attachment (see List of attachments).

Submitting the application online

Applications must be submitted through IPART's Council Portal by close of business on Friday, 3 February 2023.

- A file size limit of 10MB applies to the Application Form Part B.
- For supporting documents (Attachments) a file size limit of 400MB applies to public documents, and another 200MB to confidential documents.

Contact Arsh Suri on (02) 9113 7730 for assistance with using the Council Portal.



Publishing the council's application

Councils should also publish their application on their own website for the community to access.



Description and Context

These questions seek information not tied to a specific criterion in the OLG guidelines. Councils should provide a response where the Question is relevant to its application.

Question 1: What is the type and size of the special variation the council is applying for?

In the checkbox and Table 1, please indicate the type of the proposed SV - section 508(2) or 508A the council is requesting and:

- specify the percentage increases in each of the years in which the SV is to apply,
- the cumulative increase for a section 508A SV, and
- whether the SV is to be permanent or temporary.

A year is within the SV period if it is a year in which the council is proposing an increase of income that is not the rate peg. For example, if a proposal was for a permanent SV of 10% in each year of the next 2-years then 2023-24 and 2024-25 would be within the SV period. If the proposal was for a temporary SV of 8% for 2023-24 to be retained in the rate base for 5 years, the SV period would be 2023-24 only.

Provide select the proposed SV type using the checkbox and complete Table 1.

Special variation type	<input checked="" type="checkbox"/> Section 508(2)	<input type="checkbox"/> Section 508A
Permanent or Temporary	<input checked="" type="checkbox"/> Permanent	<input type="checkbox"/> Temporary

Table 1 The council's proposed special variation

	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	2029-30
Is this year in the SV period?	yes	yes/no	yes/no	yes/no	yes/no	yes/no	yes/no
Percentage increase (including the rate peg)	6.35%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Cumulative percentage increase over the SV period for s 508A (including the rate peg)	n/a						

Note: Please leave the percentage increase value blank for years that are outside of the SV period.

Note 2: The cumulative percentage increase is the total increase in rates over the SV period. For example, a permanent multi-year SV of 10% in 2023-24 and 15% in 2024-25 would be a cumulative increase of 26.5% over the SV period.

Question 2: What is the key purpose of the requested special variation?

In the **text box** indicate at the highest level (that is, the shortest possible summary) the key purpose(s) of the proposed SV. The purposes could include one, or a combination of:

- improving financial sustainability
- maintaining existing services and service levels generally
- providing new or enhanced services or service levels for specific council operations



- implementing new projects or activities, e.g. environmental works
- reducing infrastructure backlogs for asset maintenance and/or renewals
- investing in new assets
- contributing to projects of regional significance
- meeting special cost pressures faced by the council
- meeting the shortfall where contributions for local infrastructure are capped.

This section should also include an outline of the key steps undertaken in reaching a decision to make an application.

maintaining existing services and service levels generally

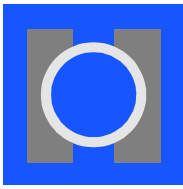
meeting special cost pressures faced by the council.

On 17 February 2022 Council considered a report detailing a number of issues that are impacting on Council's service delivery and the budget position for 2022/23, as well as subsequent years, which are unable to be funded on an ongoing basis from existing sources. Council determined to cover the additional costs for the 2022/23 year from a number of one-off measures and to not proceed with a Special Rate Variation application for 2022-23 and review the need for a Special Rate Variation application in future years.

On 17 November 2022, Council considered a report detailing a number of issues that are impacting on Council's service delivery and the budget position for 2023/24, as well as subsequent years, which are unable to be funded from existing sources. Accordingly, public notice of a proposal for an application for a Special Rate Variation was provided, seeking community comment/feedback on such a proposal.

On 16 February Council considered a report containing the results of the public consultation and resolved that Council:

1. Make application to IPART for a special rate variation of 2.35% which would generate approximately \$1.6M in additional revenue.
2. During the period until Council receives the IPART determination (first week of June), that:
 - a. A report be brought back to Council that identifies General Fund services currently provided by Council that are not an obligation under the Local Government Act or statutory responsibilities from other Acts, including those services provided by the other two tiers of government that Council is not required to provide, with details of the costs of service provision.
 - b. The report also include a range of options for Council's consideration to reduce existing expenditure and services as an alternative measure to fund the \$1.6M as outlined in the Special Rate Variation application.
 - c. That the Draft Integrated Planning and Reporting documents, to be considered at the April 2023 Council meeting, include a number of alternative funding and service level options for public exhibition.



Question 3: Is the council proposing to increase minimum rates in conjunction with the special variation?

Complete this question if the council proposes to increase minimum ordinary or special rates in conjunction with the SV for 2023-24.

Councils may have to submit a separate application for an increase to MR in addition to applying for the SV.

A separate MR increase application is needed in the following circumstances:

- The council is currently charging a minimum ordinary rate *at or below the statutory limit*, and intends, as part of implementing the SV, to apply a lower, higher or the same percentage increase as the requested SV percentage, which would result in a minimum rate in any rating category or sub-category *exceeding the statutory limit* for the first time.
- The council is already charging a minimum ordinary rate *above the statutory limit*, and the council is seeking to increase a MR by a percentage *higher than* the proposed SV percentage increase for any year.
- The council proposes to charge a special rate (other than a water supply or sewerage special rate) above \$2.
- The council already has approval from IPART to charge a special rate (other than a water supply or sewerage special rate) above \$2 and proposes to increase the amount of that rate.

In these situations, councils should complete Minimum Rate Application Form Part B 2023-24 (Word document) available on our website [here](#).

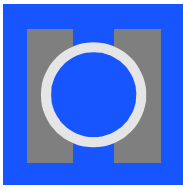
Councils **do not need** to submit a separate MR increase application if, in conjunction with the special variation, the proposed increase to minimum rates would result in minimum rates in all rating categories and/or sub-categories still being *at or below the statutory limits*.

To respond to this question, councils need only to provide the summary information required in the **question box**.

IPART will rely on data in the SV Application Form Part A and the MR Increase Application Form Part A for detailed information about how the proposed SV would increase minimum amounts of rates.

If the increase applies to an ordinary rate, complete this section

Does the council have an ordinary rate(s) subject to a minimum amount?	Yes	
Does the council propose to increase the minimum amount of its ordinary rate(s) above the statutory limit for the first time?	No	
Which rates will the increases apply to? Residential	Business	Farmland
If the increase will apply to only some subcategories, specify	N/A	



Does the council propose to increase the minimum amount of its ordinary rate(s)? if so, by what percentage? a different percentage
2%

What will the minimum amount of the ordinary rate(s) be after the proposed increase? \$1,166.70 (Residential & Farmland) \$1,282.45 (Business)

Has the council submitted an application for a minimum rate increase? No

If the increase applies to a special rate, complete this section

Does the council propose to increase the minimum amount of a special rate above the statutory limit? Choose an item.

What will the minimum amount of the ordinary rate(s) be after the proposed increase? \$Click to enter amount

Has the council submitted an application for a minimum rate increase? Choose an item.

The council must ensure that it has submitted MR Increase Application Form Parts A and Part B, if required.

Question 4: Does the council have an expiring special variation?

If the council has an expiring SV, IPART requires additional information to ensure the Instrument approving a new SV accurately calculates the amount the council has to remove from its general income before applying any adjustment to the council's general income which may be approved.

OLG's SV Guidelines specify that councils must contact OLG to confirm the calculation of the amount to be deducted from the council's general income for the expiring SV.

Complete this question if the council has a temporary SV which is due to expire:

- on 30 June 2023, or
- at the end of a later year in the period the requested SV would apply.

The council must calculate the amount to be removed from general income when the SV expires in accordance with the method explained in Attachment 1 to the SV Guidelines. It should also seek confirmation of this calculation from OLG and attach OLG's advice to the Application Form.

Provide the information as requested in the question boxes.



Does the council have an SV which is due to expire on 30 June 2023?	No
Does the council have an SV which is due to expire at some time during the period for which the new SV is being requested?	No
If Yes to either question: a. When does the SV expire?	Click or tap here to enter text.
b. What is the percentage to be removed from the council's general income?	Click or tap here to enter text.
c. What is the dollar amount to be removed from the council's general income?	Click or tap here to enter text.
Has OLG confirmed the calculation of the amount to be removed?	Choose an item.

Attachments required:

- Instrument(s) approving any SV which expires at the end of the current financial year or during the period covered by the proposed SV.
- OLG advice confirming calculation of the dollar amount to be removed from general income as a result of the expiring SV.

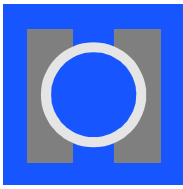
Question 5: Does the council have an existing (ongoing) section 508A special variation which applies in 2023-24?

Complete this question if the council has an existing section 508A multi-year SV instrument which approves an increase to general income above the rate peg for 2023-24 and future years within the period covered by the council's SV application.

If the council has an ongoing section 508A SV and is seeking additional changes to general income during the term of that existing SV, IPART will need to vary the original instrument if the additional SV is approved, rather than issuing an additional SV instrument to apply for 2023-24 (or later years).

The council should understand that by completing this application form and seeking a further change to the council's revenue path, it is, in effect, applying to IPART to vary the original instrument.

IPART will assess the application using the same criteria (see Criteria 1 to 6 in this SV Application Guide and the SV Guidelines), as for any application for a new SV.



While IPART's assessment will typically focus on the additional percentage increase sought, we may also consider whether it is appropriate to maintain the existing component of the section 508A SV, especially in light of any circumstances which are materially different from those in place when the original increase was approved.

OLG's SV Guidelines (Section 6) set out the list of factors which IPART may take into account when assessing an SV application, one of which is compliance with conditions in instruments approving previous SVs. When assessing applications for SVs in 2023-24, IPART will also take into consideration the council's compliance with conditions in instruments approving SVs in the previous five years.

The council's application should be clear about whether the information provided is in relation to the incremental increase being sought or the total cumulative increase that would be reflected in a varied instrument if the additional increase is approved.

Supporting documents could include extracts from annual reports or any other publications in which compliance with the terms of the SV has been reported to ratepayers.

Does the council have a section 508A multi-year SV instrument that applies in 2023-24?	No
--	----

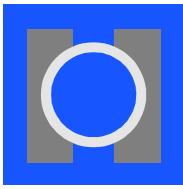
If yes to the above question, in the text box:

- Specify the percentage increase(s) and duration of the SV.
- Outline the council's actions in complying with conditions in the instrument approving the original SV.
- Describe any significant changes relevant to the conditions in the instrument since it was issued.

[Click here to enter text.](#)

Attachments required:

- A copy of the SV instrument.
- A declaration by the General Manager as to the council's compliance with the conditions specified in the SV instrument.
- Supporting documents providing evidence of the council's actions to comply with the conditions in the instrument.



Question 6: Has IPART approved a special variation for the council in the past five years?

When assessing applications for SVs in 2023-24 IPART will take into consideration the council's compliance with conditions in SV instruments approved in the previous five years. OLG's SV Guidelines (Section 6) sets out additional factors which IPART may take into account when assessing an SV application, one of which is compliance with conditions in instruments approving previous SVs.

Complete this question only if IPART has approved an SV for the council in the past five years.

You **do not need** to complete the text box for this question if the relevant information has been provided in the council's response to Question 5.

Supporting documents could include extracts from annual reports or any other publications in which compliance with the terms of the SV has been reported to ratepayers.

Does the council have a section 508(2) or 508A SV which IPART has approved in the past five years?	Yes
--	-----

If yes to the above question, in the text box, for each SV approved in the past five years, briefly:

- Specify the type of SV and the increase to general income approved.
- Outline the council's actions in complying with conditions in the SV instrument(s).
- Describe any *significant* changes relevant to the conditions in the SV instrument(s) since it was issued.

Cobaki Lakes Special Rate - a special variation for 2016-17 of 2.77%, to remain permanently in the rate base was approved by IPART. The decision enables the council to fund the long term maintenance and management of environmental protection lands, and ongoing minor restoration works within a development at Cobaki Lakes.

As required by the instrument, Council has reported, in its annual report for each Year from Year 2016-17 to date:

- a) the scope of the proposed improvements, maintenance and management activities for the environmental lands within the Cobaki Lakes Development agreed between the Council and the developer of the Cobaki Lakes Development;
- b) the program of expenditure that was actually funded by the Special Variation;
- c) any significant differences between the Proposed Program and the program of expenditure that was actually funded by the Special Variation and the reasons for those differences; and
- d) the outcomes achieved as a result of the Special Variation

Kings Forest Special Rate - a special variation for 2016-17 of 4.35%, to remain permanently in the rate base was approved by IPART. The decision enables the council to fund the long term maintenance and management of environmental protection lands, and ongoing minor restoration works within a development at Kings Forest.



As required by the instrument, Council has reported, in its annual report for Year 2021-22 and will continue to do so until Year 2030-31 on:

- i) the program of expenditure that was actually funded by the Additional Income;
- ii) any significant differences between the Proposed Program and the program of expenditure that was actually funded by the Additional Income and the reasons for those differences; and
- iii) the outcomes achieved as a result of the Additional Income
- iv) the Council's actual revenues, expenses and operating balance against the projected revenues, expenses and operating balance as outlined in the Long Term Financial Plan; and
- v) any significant differences between Council's actual revenues, expenses and operating balance and the projected revenues, expenses and operating balance as outlined in the Long Term Financial Plan and the reasons for those differences

Attachments required:

- A copy of the relevant instrument(s) approving SVs issued by IPART in the past five years.
- A declaration by the General Manager as to the council's compliance with the conditions specified in the SV instrument(s).
- Supporting documents providing evidence of the council's actions to comply with the conditions in the instrument(s).

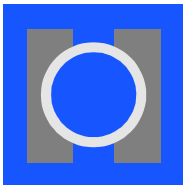
Question 7: Does a project to be funded by the special variation require a capital expenditure review?

Complete **the question box** if the council intends to use any of the additional general income the council would receive if IPART approves the SV to undertake major capital project(s) which require a capital expenditure review.

OLG's [Capital Expenditure Guidelines](#) require a capital expenditure review for projects that are not exempt and cost in excess of 10% of council's annual ordinary rates revenue or \$1 million (GST exclusive), whichever is greater.

A capital expenditure review is a necessary part of a council's capital budgeting process and should have been undertaken as part of the IP&R requirements in the preparation of the Community Strategic Plan and Resourcing Strategy.

Is a capital expenditure review required for a project to be funded by the proposed SV r in accordance with OLG's Capital Expenditure Guidelines?	No
---	----



If Yes, has a review been done and submitted to OLG?	Choose an item.
If yes, has the review been included as an attachment to this application?	Choose an item.

Question 8: Does the council have deferred general income increases available to it?

Complete **the question box** if council has decided not to apply the full percentage increases to general income available to it in one or more previous years under sections 506, 508(2) or 508A of the LG Act.

Section 511 of the LG Act was amended in 2020 to allow councils to catch-up any deferred general income increases over a period of 10 years.

In assessing this criterion, IPART will take into account whether a council has a large amount of revenue yet to be caught up over the next several years, and it should explain in its application how that impacts on its need for the SV.

Does the council have deferred general income increases available to it from one or more previous years under section 511 of the LG Act?	No
If Yes, has the collection of this additional income been included in the Council's Long Term Financial Plan (LTFP)?	Choose an item.

In the text box explain:

a. The quantum, rationale and timing of any deferred increases in general income.

[Click here to enter text.](#)

b. When council plans to catch up on the deferred general income through the catch up provisions and whether this been included in the LTFP.

[Click here to enter text.](#)

c. How does this deferred income impact on the council's need for the SV and its cumulative impact on ratepayers' capacity to pay?

[Click here to enter text.](#)



Criterion 1 – Need for the Special Variation

Criterion 1 in the SV Guidelines is:

The need for, and purpose of, a different revenue path for the council's General Fund (as requested through the special variation) is clearly articulated and identified in the council's IP&R documents, in particular its Delivery Program, Long Term Financial Plan and Asset Management Plan where appropriate. In establishing need for the special variation, the relevant IP&R documents should canvass alternatives to the rate rise. In demonstrating this need councils must indicate the financial impact in their Long Term Financial Plan applying the following two scenarios:

- Baseline scenario – General Fund revenue and expenditure forecasts which reflect the business-as-usual model, and exclude the special variation, and
- Special variation scenario – the result of implementing the special variation in full is shown and reflected in the General Fund revenue forecast with the additional expenditure levels intended to be funded by the special variation.

The IP&R documents and the council's application should provide evidence to establish this criterion. This could include evidence of community need/desire for service levels/projects and limited council resourcing alternatives.

Evidence could also include the analysis of the council's financial sustainability conducted by Government agencies.

In assessing this criteria, IPART will also take into account whether and to what extent a council has decided not to apply the full percentage increases available to it in one or more previous years under section 511 of the Local Government Act. If a council has a large amount of revenue yet to be caught up over the next several years, it should explain in its application how that impacts on its need for the special variation.

The response to this criterion should summarise the council's case for the proposed SV. It is necessary to show how the council has identified and considered its community's needs, as well as alternative funding options (to a rates rise). You should include extracts from, or references to, the IP&R document(s) that demonstrate how the council meets this criterion.

Information and financial analysis contained in the council's IP&R documents and its application should demonstrate the financial need for the proposed SV. IPART will undertake its own analysis of the council's financial performance under scenarios with and without the SV, as explained in Box 1. The council's response to criterion 1 should use the terminology included in Box 1



Box 1 IPART analysis of financial need using information in the council's application for a special variation

IPART uses information provided by the Council in its application to assess the impact of the proposed SV on the Council's financial performance and financial position in relation to its operating result and infrastructure spending.

Based on the Council's application and LTFP (where appropriate), we calculate financial forecasts under three scenarios:

1. **The Proposed SV Scenario** – which includes the Council's proposed SV revenue and expenditure.
2. **The Baseline Scenario** – which shows the impact on the Council's operating and infrastructure assets' performance without the proposed SV revenue and expenditure.
3. **The Baseline with SV expenditure Scenario** – which includes the Council's full expenses from its proposed SV, without the additional revenue from the proposed SV. This scenario is a guide to the Council's financial sustainability if it still went ahead with its full expenditure program included in its application but could only increase general income by the rate peg percentage.



Case for special variation – How did the council establish the need for the special variation?

In the table below, please provide a short summary of what the council published in its IP&R documents that show that the council meets each component of criterion 1. Please also provide a reference to where in the IP&R documents this evidence can be found. The answers to these questions should explain:

- How the council identified and considered the community's needs and desires in relation to matters such as levels of service delivery and asset maintenance and provision.
- How the decision to seek higher revenues above the rate peg was made.
- Which other options were examined, such as changing expenditure priorities or using alternative modes of service delivery.
- Why the proposed SV is the most appropriate option: for example, typically other options would include introducing new or higher user charges and/or an increase in loan borrowings, public private partnerships or joint ventures.
- How the proposed SV affects the LTFP forecasts for the General Fund, and how this relates to the need the council identified. Our assessment will also consider the assumptions which underpin the council's LTFP forecasts.
- If the need for the expenditure is not required to meet a financial need, the council should provide evidence of the community's desires for the services or assets to be funded by the proposed SV and its willingness to pay for them.

If the council has **an ongoing SV**, while the response should focus on the additional percentage increase to general income being sought, it should also specify:

- How the council has implemented the program of expenditure funded by the existing SV income.
- Whether any circumstances relating to the financial need for the additional revenue changed since it was approved, for example the council has received grant funding or income from other sources for the project.
- How changed circumstances have given rise to the need for an additional increase to general income.
- How closely revenue and expenditure in past years matched the projections made in the council's LTFP when applying for the original, and if relevant, the reasons for any significant differences.

Where the council **proposes to increase the minimum amount of rates** in conjunction with the SV, the responses to the questions should include information about the MR increases where relevant. However, the council should explain its rationale for increasing minimum rates above the statutory limit when completing the MR Increase Application Form Part B in relation to criterion 1: Rationale.



2 Criterion 1 components

Criteria	Evidence of meeting this criterion from the council's IP&R documents	Reference to IP&R documents
<p>The need for, and purpose of, a different revenue path for the council's General Fund (as requested through the SV) is clearly articulated and identified in the council's IP&R documents</p>	<p>Text from: https://www.yoursaytweed.com.au/srv</p> <p>1 Why is Council proposing to apply for a Special Rate Variation?</p> <p>While Council was in a good financial position at the start of this financial year, there are some challenges ahead with rising costs of goods and services, increases to insurance premiums, wage increases and unprecedented growth in development applications.</p> <p>Placing additional pressure on the 2023/24 budget is reduced income caused by the NSW Government's removal of the Environmental Enforcement Levy at the beginning of 2022.</p> <p>If we are to maintain a balanced budget with our current service levels, Council needs to secure additional funds. Applying for a Special Rate Variation (SRV) to our general rate levy ahead of our next Budget cycle will enable this to happen.</p> <p>In particular, the SRV would support Council to deliver the following outcomes in the 2023/24 budget:</p> <ul style="list-style-type: none">• Reduce Development Application processing times – Council is seeking additional funds to increase staff resources to help reduce the long DA processing times caused by a range of complexities and resource challenges associated with the NSW planning system.• Make it easier and safer to do business with Council by upgrading core IT Business Systems – Council is facing increased information technology costs as we must retire our on-premises corporate systems and move to a cloud hosted software solution.• Improve Cyber Security to protect your data – Council is seeking additional funds to protect Council's network and digital information to comply with the Essential 8 mitigation strategies as recommended by the Australian Cyber Security Centre.• Ensure people and property are protected despite increased Insurance Premiums - Insurance premiums on Property, Public Liability and others insurance coverage are estimated to increase.	<p>https://www.yoursaytweed.com.au/srv 2022-2026 Delivery Program (Page 122) 2022-23 Budget (Page 1) 2022-23 Resourcing Strategy (Pages 66 and 99)</p>



Important key points:

- The SRV would only be applied to ordinary and special rates.
- In February 2023 Councillors will be asked to formally decide in a Council meeting whether to apply for a Special Rate Variation.
- If approval is granted by IPART, the SRV will not be introduced until 1 July 2023.
- Council did not apply for a SRV for the current financial year (2022/23), with general rates increasing only marginally by the 1.7% pegged amount this year.

In establishing need for the SV, the relevant IP&R documents should canvass alternatives to the rate rise.

Text from <https://www.yoursaytweed.com.au/srv/widgets/393435/faqs#question97285>

As per above.

What is the alternative to the proposed rate increases?

If the proposed rate increases do not eventuate, a reduction in services and the capital works program would need to occur. For council to be financially sustainable in the long term it must achieve at least a break-even result in its general fund. If Council does not get to this position, it will not be able to deliver the current service levels and potentially not undertake the timely renewal of essential infrastructure like roads, sporting fields, playgrounds and community facilities.

In demonstrating this need councils must indicate the financial impact in their LTFP

Item	\$
Environmental Enforcement Levy	288,954
Development Application processing times	360,000
Core IT Business System to the Cloud	500,000
Cyber Security	268,000
Insurance Premiums	151,000
	1,567,954

As per above

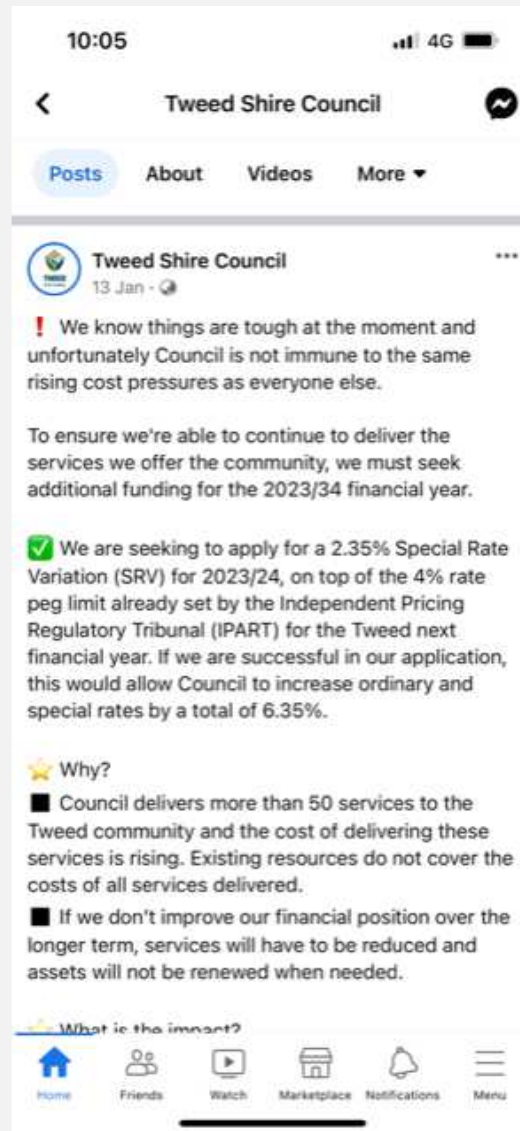
In addition to the above amounts, it is now anticipated that staff costs (including Workers' Compensation) and electricity costs will rise significantly more than the amounts provided for in the existing long term financial plan for 2023/24 and subsequent years.

To fund all these items on an ongoing basis and without impacting on current levels of service, a Special Rate Variation (SRV) of 2.35% will be necessary.

The IP&R documents and the council's application should provide evidence to establish this criterion. This could include evidence of community need/desire for service levels/projects and limited council resourcing alternatives.

Facebook post

As per above





... could also include the
... of the council's financial
sustainability conducted by
Government agencies

The proposed special variation has a minimal impact on the Council's financial sustainability as the additional income raised from the Special Rate is directly offset by specific expenditure.

As per above

IPART will also take into account whether and to what extent a council has decided not to apply the full percentage increases available to it in one or more previous years under section 511 of the Local Government Act. If a council has a large amount of revenue yet to be caught up over the next several years, it should explain in its application how that impacts on its need for the SV.

Not applicable

Note: Reference to IP&R documents should include Application attachment number, document Name, section reference, page reference. For example: Attachment 3, Council LTFP, section 3.2, pp 20-25.



Financial sustainability of the council – What will be the impact of the proposed special variation?

The proposed SV may be intended to improve the council's underlying financial position for the General Fund, or to fund specific projects or programs of expenditure, or a combination of the two. We will consider evidence about the council's current and future financial sustainability and the assumptions it has made in coming to a view on its financial sustainability.

In the **table**, the council's response should explain:

- The council's understanding of its current state of financial sustainability, its long-term projections based on alternative scenarios and assumptions about revenue and expenditure.
- Any external assessment of the council's financial sustainability (e.g. by auditors, NSW Treasury Corporation), indicating how such assessments of the council's financial sustainability are relevant to supporting the decision to apply for an SV.
- The council's view of the impact of the proposed SV on its financial sustainability.

Table 3 Council's financial sustainability

Item	Description	Reference to IP&R documents
Improve the councils underlying financial position for the general fund		
And / Or		
Fund specific programs of expenditure	<p>Text from: https://www.yoursaytweed.com.au/srv</p> <p>2 Why is Council proposing to apply for a Special Rate Variation?</p> <p>While Council was in a good financial position at the start of this financial year, there are some challenges ahead with rising costs of goods and services, increases to insurance premiums, wage increases and unprecedented growth in development applications.</p> <p>Placing additional pressure on the 2023/24 budget is reduced income caused by the NSW Government's removal of the Environmental Enforcement Levy at the beginning of 2022.</p>	<p>https://www.yoursaytweed.com.au/srv 2022-2026 Delivery Program (Page 122) 2022-23 Budget (Page 1) 2022-23 Resourcing Strategy (Pages 66 and 99)</p>



If we are to maintain a balanced budget with our current service levels, Council needs to secure additional funds. Applying for a Special Rate Variation (SRV) to our general rate levy ahead of our next Budget cycle will enable this to happen.

In particular, the SRV would support Council to deliver the following outcomes in the 2023/24 budget:

- **Reduce Development Application processing times** – Council is seeking additional funds to increase staff resources to help reduce the long DA processing times caused by a range of complexities and resource challenges associated with the NSW planning system.
- **Make it easier and safer to do business with Council by upgrading core IT Business Systems** – Council is facing increased information technology costs as we must retire our on-premises corporate systems and move to a cloud hosted software solution.
- **Improve Cyber Security to protect your data** – Council is seeking additional funds to protect Council's network and digital information to comply with the Essential 8 mitigation strategies as recommended by the Australian Cyber Security Centre.
- **Ensure people and property are protected despite increased Insurance Premiums** - Insurance premiums on Property, Public Liability and others insurance coverage are estimated to increase.

Important key points:

- The SRV would only be applied to ordinary and special rates.
- In February 2023 Councillors will be asked to formally decide in a Council meeting whether to apply for a Special Rate Variation.
- If approval is granted by IPART, the SRV will not be introduced until 1 July 2023.
- Council did not apply for a SRV for the current financial year (2022/23), with general rates increasing only marginally by the 1.7% pegged amount this year.

Other (please overwrite cell to add other item)



Note: Reference to IP&R documents should include Application attachment number, document Name, section reference, page reference. For example: Attachment 3, Council LTFP, section 3.2, pp 20-25.



Financial indicators – What will be the impact of the proposed special variation on key financial indicators over the 10-year planning period?

In the text box please give a brief explanation on how the proposed SV would affect the council's key financial indicators (for the general fund, over the 10-year planning period):

The proposed SV will have minimal impact on Council's key financial indicators (General Fund) over the 10 year planning period as the income received from the special rate and the associated expenditure are planned to be of equal amounts both contained within the operating statement.

In Table 5 please provide the councils key financial indicators.

Table 5 Council financial indicators (General Fund)

Ratio	2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	2029-30
Operating performance ratio excluding capital items	3.37%								
Own source revenue ratio	68.63%								
Building and asset renewal ratio	53.6%								
Infrastructure backlog ratio	1.94%								
Asset maintenance ratio	124.89%								
Debt service cover ratio	4.71x								
Unrestricted current ratio	1.02x								
Rates and annual charges ratio	4.6%								



Criterion 2 – Community awareness and engagement

Criterion 2 in the SV Guidelines is:

Evidence that the community is aware of the need for and extent of a rate rise. The Delivery Program and Long Term Financial Plan should clearly set out the extent of the General Fund rate rise under the special variation. In particular, councils need to communicate the full cumulative increase of the proposed special variation in percentage terms, and the total increase in dollar terms for the average ratepayer, by rating category. Council should include an overview of its ongoing efficiency measures and briefly discuss its progress against these measures, in its explanation of the need for the proposed SV. The council's community engagement strategy for the special variation must demonstrate an appropriate variety of engagement methods to ensure community awareness and input occur. The IPART fact sheet includes guidance to councils on the community awareness and engagement criterion for special variations.

To complete the questions for criterion 2 provide relevant extracts of the IP&R documents that set out the rate rises under the proposed SV and attach relevant samples of the council's consultation material.

The response should provide details and examples to demonstrate the clarity of information presented in the consultation materials, including information about:

- The need for the proposed SV.
- Specific programs or projects, levels and types of services, investment in assets and the options for funding them by rate increases.
- The proposed cumulative rate increases including the rate peg for each major rating category (in both percentage and dollar terms), particularly where the increase is to be applied differentially across ratepayer categories (i.e. rates will not increase uniformly by the SV percentage).
- The annual increase in average rates that will result if the proposed SV is approved in full (and not just the increase in daily or weekly terms).
- The size and impact on rates where an existing SV will continue, expire, be renewed or replaced at the end of the current financial year or during the period when the requested SV will apply.
- The rate levels that would apply without the proposed SV (clearly showing the impact of any expiring SV).
- Outlining evidence of residents and ratepayers being aware of the proposed SV.
- Outcomes could include the number of people reached by mail outs, the number of attendees at events and participants in online forums, the number of submissions made, surveys or feedback forms completed, as well as evidence of media reports and other indicators of public awareness of the council's SV intentions.
- Explaining how the community responded and the feedback the council received about its proposal.



The response should indicate how participants responded to any surveys, particularly the level of support for specific programs or projects, levels and types of services, investment in assets, as well as the options proposed for funding them by rate increases. Where the council has received submissions from the community relevant to the proposed SV, the application should set out the views expressed in those submissions.

Although this criterion does not require the council to demonstrate community support for the proposed SV, it is required to consider the results of the community consultation in preparing the application. The response should identify and document any action taken, or which will be taken, to address issues of common concern within the community about the proposed SV.

Some councils will need to provide additional information in their response to demonstrate how consultation material explained to the community details about the proposed SV and its impact on rates to reflect the specific circumstances of their application, for example:

- If the council is **renewing or replacing an expiring SV**, information was provided about the purpose, and duration of the expiring SV, the original and current percentage of general income the SV represents, whether the new SV is temporary or permanent, the amount of any *additional* increase above the rate peg being requested, and that if the proposed SV is not approved (i.e. only the rate peg applies), the year-on-year change in rates would be lower, or that rates may fall
- If the council **has an existing (ongoing) section 508A SV** and is applying for an *additional SV*, how the consultation material explained details about the existing SV, its size and duration, and the impact on rate levels when it does expire, as well as the impact on rate levels and annual increases with and without the additional SV.
- If the council proposes to **increase minimum rates**, the increase to minimum amounts, and any change to the proportion of ratepayers on the minimum rate for all relevant rating categories which would occur as a result of the SV.
- Where the council intends to **make any changes to the rating structure in 2023-24** in conjunction with the proposed SV, such as changes to subcategories and adjusting ad valorem rates following new land valuations, the need for or purpose of the change and its impact was explained to the community.



How did the council engage with the community about the proposed special variation?

In the table below please provide evidence as to how the councils community engagement met criterion 2.

Table 4 Evidence of council's community engagement meeting criterion 2

Criteria	Evidence of meeting this criterion	Reference to application supporting documents																																													
Evidence that the community is aware of the need for and extent of a rate rise.	Special media event notifying community and seeking feedback including use of internet, media release and social media..	https://www.yoursaytweed.com.au/srv																																													
The Delivery Program and LTFP should clearly set out the extent of the General Fund rate rise under the SV, for the average ratepayer, by rating category.	<p>Rating info provided to the community</p> <p>What will the impact be to ratepayers?</p> <table border="1"> <thead> <tr> <th rowspan="2">Category</th> <th rowspan="2">No. of Properties</th> <th colspan="3">2022/23 Rates</th> <th colspan="2">2023/24 with pegged (4%) Increase</th> <th colspan="2">2023/24 with proposed (6.35%) Increase</th> <th colspan="2">Impact of SRV</th> </tr> <tr> <th>Average Rate \$</th> <th>Average Rate \$</th> <th>\$ increase</th> <th>Average \$</th> <th>\$ increase</th> <th>\$</th> <th>%</th> </tr> </thead> <tbody> <tr> <td>Residential</td> <td>38,367</td> <td>1,518.91</td> <td>1,579.66</td> <td>60.76</td> <td>1,615.36</td> <td>96.45</td> <td>35.69</td> <td>2.35%</td> </tr> <tr> <td>Business</td> <td>1,983</td> <td>3,181.69</td> <td>3,308.96</td> <td>127.27</td> <td>3,383.73</td> <td>202.04</td> <td>74.77</td> <td>2.35%</td> </tr> <tr> <td>Farmland</td> <td>1,405</td> <td>2,277.10</td> <td>2,368.19</td> <td>91.08</td> <td>2,421.70</td> <td>144.60</td> <td>53.51</td> <td>2.35%</td> </tr> </tbody> </table> <p>Note:</p> <ul style="list-style-type: none"> The Valuer General's new land valuations (which will apply for the 2023/24 rates) has only recently been received by Council. It is difficult to determine at this early stage the impact these new valuations will have on individual properties until they are processed through Council's rates system in coming months and as a result the above information is only an estimate of changes in the average rate per category. It is important to note the increase in land valuations does not have any impact on the total amount of rates revenue Council is permitted to raise, but rather the changes in land value will affect the distribution of rates across the various categories. 	Category	No. of Properties	2022/23 Rates			2023/24 with pegged (4%) Increase		2023/24 with proposed (6.35%) Increase		Impact of SRV		Average Rate \$	Average Rate \$	\$ increase	Average \$	\$ increase	\$	%	Residential	38,367	1,518.91	1,579.66	60.76	1,615.36	96.45	35.69	2.35%	Business	1,983	3,181.69	3,308.96	127.27	3,383.73	202.04	74.77	2.35%	Farmland	1,405	2,277.10	2,368.19	91.08	2,421.70	144.60	53.51	2.35%	https://www.yoursaytweed.com.au/srv
Category	No. of Properties			2022/23 Rates			2023/24 with pegged (4%) Increase		2023/24 with proposed (6.35%) Increase		Impact of SRV																																				
		Average Rate \$	Average Rate \$	\$ increase	Average \$	\$ increase	\$	%																																							
Residential	38,367	1,518.91	1,579.66	60.76	1,615.36	96.45	35.69	2.35%																																							
Business	1,983	3,181.69	3,308.96	127.27	3,383.73	202.04	74.77	2.35%																																							
Farmland	1,405	2,277.10	2,368.19	91.08	2,421.70	144.60	53.51	2.35%																																							



The council need to communicate the full cumulative increase of the proposed SV in percentage terms, and the total increase in dollar terms for the average ratepayer, by rating category.

Refer to Frequently Asked Questions attachment

Frequently Asked Questions attachment

The council's community engagement strategy for the SV must demonstrate an appropriate variety of engagement methods to ensure community awareness and input occur.

Special media event notifying community and seeking feedback including use of internet, media release and social media..

<https://www.yoursaytweed.com.au/srv>

Explain the action, if any, the council took in response to feedback from the community

Note: Reference to application supporting documents should include Application attachment number, document Name, section reference, page reference. For example: Attachment 7, Community mailout leaflet, section 1, pp 1-3.



In the text box below, provide any other details about the councils: consultation strategy, timing or materials that are not captured in Table 4.

[Empty text box for council consultation details]

In the text box below, please provide any other details about the community’s involvement in, engagement with or support of the proposed SV not captured in Table 4.

Results of consultation attached.

In Table 5 please list out any other attachments that the council has relied on to respond to criterion 2 not otherwise detailed in Table 4.

Table 5 Other criterion 2 attachments

Attachment number	Name of document	Page references ^a

a. If document is only relevant in part.



Criterion 3 – Impact on ratepayers

Criterion 3 in the SV Guidelines is:

The impact on affected ratepayers must be reasonable, having regard to both the current rate levels, existing ratepayer base and the proposed purpose of the variation. The Delivery Program and Long Term Financial Plan should:

- clearly show the impact of any rate rises upon the community
- demonstrate the council's consideration of the community's capacity and willingness to pay rates, and
- establish that the proposed rate increases are affordable having regard to the community's capacity to pay.

In assessing the impact, IPART may also consider:

- Socio-Economic Indexes for Areas (SEIFA) data for the council area: and
- Whether and to what extent a council has decided not to apply the full percentage increases available to it in one or more previous years under section 511 of the Local Government Act.

This Application Form asks four questions for criterion 3. Councils should provide evidence to demonstrate:

1. the **impact on rates** of the proposed SV, including the **impact on minimum amounts** of any ordinary or special rate
2. how the council considered that the proposed rate rises were **affordable, having regard to ratepayers' capacity and willingness to pay**
3. how the council **addressed concerns about affordability** in determining the special variation is applied for, and
4. the council's plans for **addressing hardship** ratepayers may experience in meeting their obligations to pay rates in the future.

As well as considering the evidence provided by the council to demonstrate that the proposed rate increase is affordable for its community, IPART will undertake its own analysis of affordability by considering a range of data, including:

- the average growth in the council's rates in recent years, including previous SV increases
- how the council's average rates, current and under the proposed SV, compare with those in similar councils, and
- socio-economic indicators such as median household income, average rates to income ratio, outstanding rates ratio and SEIFA ranking.

The council's response to criterion 3 should also indicate how the required information is reflected in the Delivery Program and Long Term Financial Plan.



Is the impact on rates of the proposed special variation reasonable?

Although much of the quantitative information we need on the impact of the proposed SV on rate levels will already be contained in Worksheets 5a and 5b of SV Application Form Part A, the response to this question should clearly set out:

- the impact on rates across the council's rating structure should the SV be approved, compared with
- the rate levels which would apply if the SV is not approved.

This information should be provided in a table indicating average rates in 2023-24, and then both the dollar and percentage increase for each rating category and subcategory for each year of the proposed SV, and the cumulative increases for the whole period.

A simple table is sufficient where the council intends to apply the proposed SV percentage increase in general income to all rating categories and subcategories.

The approach is likely to be more complex where the council is applying an increase differentially across ratepayer categories or making any changes to the rating structure in 2023-24. In this case, the council's response should explain the basis for allocating the increase to general income among the ratepayers and how the rating structure would be different from that which would apply if the SV is not approved, and why. This information will be relevant to our assessment of the reasonableness of the impact on ratepayers.

If relevant, the council's response should also indicate the impact of any other anticipated changes (e.g. receipt of new valuations) in the rating structure, or any changes to other annual ratepayer charges such as for domestic waste management services. Please provide the council's response in the text box below.

Council has considered the combined impact of the changes in valuations that are to take effect from 1 July 2023 and has modified its rating model to ensure the split is considered equitable and has maintained the minimum amount at the same level to ensure that those properties with the lowest values are adversely impacted.

Council has also undertaken to further review its budget during the period up to the final adoption of 2023/24 rates to consider any possible areas which may be cut in order to reduce the increase required.

How has the council considered affordability and the community's capacity and willingness to pay?

The council's response in the text box below should provide evidence to establish:

- That the proposed SV is reasonable in the context of the current rate levels, ratepayer base and its purpose.
- How the council considered the community's capacity and willingness to pay, and that the rate increases would be affordable for the community.



Evidence about capacity to pay could include a discussion of such indicators as SEIFA rankings, land values, average rates, disposable incomes, the outstanding rates ratio and rates as a proportion of household/business/farmland income and expenditure, and how these measures relate to those in comparable or neighbouring council areas.

As many of these measures are highly aggregated, it may also be useful to discuss other factors that could better explain the impact on ratepayers affected by the proposed rate increases.

While councils should consider the affordability of the proposed rate increases for **all** affected ratepayers, in some circumstances, particularly where the increase will not be uniform for all ratepayers, councils should explain how the **affected** ratepayer capacity to pay was considered. This could apply, for example, where:

- The council intends to **apply the increase differentially across ratepayer categories**.
- The council intends to **make changes to the rating structure in 2023-24** in conjunction with the proposed SV.
- The proposal would **increase minimum rates** by a significantly high percentage.

Please provide the councils response in the text box below.

Council has considered the combined impact of the changes in valuations that are to take effect from 1 July 2023 and has modified its rating model to ensure the split is considered equitable and has maintained the minimum amount at the same level to ensure that those properties with the lowest values are adversely impacted.

Council has also undertaken to further review its budget during the period up to the final adoption of 2023/24 rates to consider any possible areas which may be cut in order to reduce the increase required.

How does the council intend to address hardship?

Does the council have a hardship policy?

No

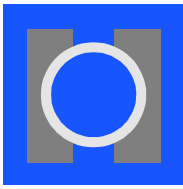
If yes, is an interest charge applied to late rate payments?

Choose an item.

The response in the text boxes below should explain any measures the council has in place, or intends to introduce, measure for dealing with cases where ratepayers experience hardship in meeting their obligation to pay rates.

Evidence can relate to a formal hardship policy which the council has adopted, and/or processes the council has in place, or intends to implement. The response should explain who the potential beneficiaries are and how they are or will be assisted. Alternatively, the response should explain why no such measures are proposed.

The council should also indicate whether the hardship policy or other measures are referenced in the council's IP&R documents (with relevant page reference or extract provided). Please provide the councils response in the text boxes below.



a. Explain the measures the council proposes to use to reduce the impact of the proposed SV on vulnerable ratepayers, or alternatively, explain why no measures are proposed.

Council has considered the combined impact of the changes in valuations that are to take effect from 1 July 2023 and has modified its rating model to ensure the split is considered equitable and has maintained the minimum amount at the same level to ensure that those properties with the lowest values are adversely impacted.

b. Indicate whether the hardship policy or other measures are referenced in the council's IP&R documents (with relevant page reference or extract provided).

Council's Revenue Policy contains the following information:

Rate Recovery

Council endeavors to accede to the request of all ratepayers who present themselves to Council with a repayment plan when experiencing difficulty in meeting their rate payment responsibility.

Changes have been previously made to Tweed Shire Council's rate recovery process to assist ratepayers experiencing difficulty as a result of the Covid-19 Pandemic and a natural disaster flood event.

Table 6 Criterion 3 attachments

Council- assigned number	Name of document	Page references ^a

a. If document only relevant in part.



Has the council considered the impact of the SV in its IP&R documents?

In the table below provide evidence that the council met the reporting requirements of criterion 3 in tis delivery program and LTFP.

Table 7 Consideration of the proposed SV impact in IP&R documents

Criteria	Evidence of meeting this criterion from the council's IP&R documents	Reference to IP&R documents																																												
<p>The Delivery program and LTFP should:</p> <p>Clearly show the impact of any rises upon the community</p>	<p>Rating info provided to the community</p> <div style="border: 1px solid black; padding: 10px;"> <p>What will the impact be to ratepayers?</p> <table border="1"> <thead> <tr> <th rowspan="2">Category</th> <th rowspan="2">No. of Properties</th> <th colspan="2">2022/23 Rates</th> <th colspan="2">2023/24 with pegged (4%) Increase</th> <th colspan="2">2023/24 with proposed (6.35%) Increase</th> <th colspan="2">Impact of SRV</th> </tr> <tr> <th>Average Rate \$</th> <th>Average Rate \$</th> <th>\$ increase</th> <th>Average \$</th> <th>\$ increase</th> <th>\$</th> <th>%</th> </tr> </thead> <tbody> <tr> <td>Residential</td> <td>38,367</td> <td>1,518.91</td> <td>1,579.66</td> <td>60.76</td> <td>1,615.36</td> <td>96.45</td> <td>35.69</td> <td>2.35%</td> </tr> <tr> <td>Business</td> <td>1,983</td> <td>3,181.69</td> <td>3,308.96</td> <td>127.27</td> <td>3,383.73</td> <td>202.04</td> <td>74.77</td> <td>2.35%</td> </tr> <tr> <td>Farmland</td> <td>1,405</td> <td>2,277.10</td> <td>2,368.19</td> <td>91.08</td> <td>2,421.70</td> <td>144.60</td> <td>53.51</td> <td>2.35%</td> </tr> </tbody> </table> <p>Note:</p> <ul style="list-style-type: none"> The Valuer General's new land valuations (which will apply for the 2023/24 rates) has only recently been received by Council. It is difficult to determine at this early stage the impact these new valuations will have on individual properties until they are processed through Council's rates system in coming months and as a result the above information is only an estimate of changes in the average rate per category. It is important to note the increase in land valuations does not have any impact on the total amount of rates revenue Council is permitted to raise, but rather the changes in land value will affect the distribution of rates across the various categories. </div>	Category	No. of Properties	2022/23 Rates		2023/24 with pegged (4%) Increase		2023/24 with proposed (6.35%) Increase		Impact of SRV		Average Rate \$	Average Rate \$	\$ increase	Average \$	\$ increase	\$	%	Residential	38,367	1,518.91	1,579.66	60.76	1,615.36	96.45	35.69	2.35%	Business	1,983	3,181.69	3,308.96	127.27	3,383.73	202.04	74.77	2.35%	Farmland	1,405	2,277.10	2,368.19	91.08	2,421.70	144.60	53.51	2.35%	<p>https://www.yoursaytweed.com.au/srv 2022-2026 Delivery Program (Page 122) 2022-23 Budget (Page 1) 2022-23 Resourcing Strategy (Pages 66 and 99)</p>
Category	No. of Properties			2022/23 Rates		2023/24 with pegged (4%) Increase		2023/24 with proposed (6.35%) Increase		Impact of SRV																																				
		Average Rate \$	Average Rate \$	\$ increase	Average \$	\$ increase	\$	%																																						
Residential	38,367	1,518.91	1,579.66	60.76	1,615.36	96.45	35.69	2.35%																																						
Business	1,983	3,181.69	3,308.96	127.27	3,383.73	202.04	74.77	2.35%																																						
Farmland	1,405	2,277.10	2,368.19	91.08	2,421.70	144.60	53.51	2.35%																																						



...the council's
...eration of the
community's capacity and
willingness to pay rates

Council has considered the combined impact of the changes in valuations that are to take effect from 1 July 2023 and has modified its rating model to ensure the split is considered equitable and has maintained the minimum amount at the same level to ensure that those properties with the lowest values are adversely impacted.

Council has also undertaken to further review its budget during the period up to the final adoption of 2023/24 rates to consider any possible areas which may be cut in order to reduce the increase required.

Establish that the proposed
rate increases are
affordable, having regard
to the community's
capacity to pay

Council has considered the combined impact of the changes in valuations that are to take effect from 1 July 2023 and has modified its rating model to ensure the split is considered equitable and has maintained the minimum amount at the same level to ensure that those properties with the lowest values are adversely impacted.

Note: Reference to IP&R documents should include Application attachment number, document Name, section reference, page reference. For example: Attachment 3, Council LTFP, section 3.2, pp 20-25.



Criterion 4 – Exhibition of IP&R documents

Criterion 4 in the SV Guidelines is:

The relevant IP&R documents must be exhibited (where required), approved and adopted by the council before the council applies to IPART for a special variation to its general income. It is expected that councils will hold an extraordinary meeting if required to adopt the relevant IP&R documents before the deadline for special variation applications.

The formal requirements applying to IP&R documents are set out in the *Integrated Planning and Reporting Guidelines for Local Government in NSW* and the *Integrated Planning and Reporting Handbook for Local Councils in NSW*.

For the purposes of applying for an SV, councils should note:

- If amendments to an adopted **Delivery Program** or **Community Strategic Plan** are needed to incorporate or update information about the proposed SV, the draft documents should be re-exhibited for a period of 28 days, and adopted before the council submits its Application Form to IPART.
- The exhibition period should be scheduled so that there is an opportunity for the council to formally consider and resolve to adopt the revised documents. It will be expected that a council will hold an extraordinary general meeting, if necessary, to meet this requirement.
- The council should adopt a version of the **LTFP** which incorporates modelling of the proposed SV before the council submitting the application to IPART.
- When applying for a SV for 2023-24 councils do not need to prepare, exhibit or adopt the **Operational Plan for 2023-24**.
- If council has used supporting evidence from the **Operational Plan for 2023-24** to demonstrate how it satisfies other criteria, the council should also provide information about this document in its response to criterion 4.

Where the proposed SV is to fund asset management, the council's **Asset Management Strategy and Plan(s)** should be adopted before submitting the application to IPART.

What IP&R processes did the council use in determining to apply for a special variation?

In the text box indicate the progress of identifying the need for the SV being incorporated into the IP&R documents by providing information about community engagement and when key revisions were made to the IP&R documents.



On 7 February 2022 Council considered a report detailing a number of issues that are impacting on Council's service delivery and the budget position for 2022/23, as well as subsequent years, which are unable to be funded on an ongoing basis from existing sources. Council determined to cover the additional costs for the 2022/23 year from a number of one-off measures and to not proceed with a Special Rate Variation application for 2022-23 and review the need for a Special Rate Variation application in future years.

On 17 November 2022, Council considered a report detailing a number of issues that are impacting on Council's service delivery and the budget position for 2023/24, as well as subsequent years, which are unable to be funded from existing sources. Accordingly, public notice of a proposal for an application for a Special Rate Variation was provided, seeking community comment/feedback on such a proposal.

On 16 February Council considered a report containing the results of the public consultation and resolved that Council:

1. Make application to IPART for a special rate variation of 2.35% which would generate approximately \$1.6M in additional revenue.
 2. During the period until Council receives the IPART determination (first week of June), that:
 - a. A report be brought back to Council that identifies General Fund services currently provided by Council that are not an obligation under the Local Government Act or statutory responsibilities from other Acts, including those services provided by the other two tiers of government that Council is not required to provide, with details of the costs of service provision.
 - b. The report also include a range of options for Council's consideration to reduce existing expenditure and services as an alternative measure to fund the \$1.6M as outlined in the Special Rate Variation application.
 - c. That the Draft Integrated Planning and Reporting documents, to be considered at the April 2023 Council meeting, include a number of alternative funding and service level options for public exhibition.
-

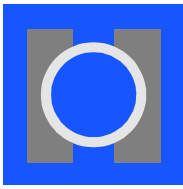


When did the council meet the formal requirements for all relevant IP&R documents?

The table seeks information which demonstrates that the council has met the formal requirements for the preparation, exhibition, adoption and publication of the current IP&R documents. Please complete Table 8 for all IP&R documents relevant to the council's application.

Table 8 IP&R documents

Document	Exhibition dates	Adoption date	Placed on council's website	Web link
Community strategic plan	10 May 2022 to 6 June 2022	16 June 2022	June 2022	https://www.tweed.nsw.gov.au/files/assets/public/documents/council/strategies-and-plans/community-strategic-plan-2022-2032.pdf
Delivery Program	10 May 2022 to 6 June 2022	16 June 2022	June 2022	https://www.tweed.nsw.gov.au/files/assets/public/documents/council/annual-and-financial-reports/performance-reports/delivery-program-2022-2026-and-operational-plan-2022-2023.pdf
Long Term Financial Plan	10 May 2022 to 6 June 2022	16 June 2022	June 2022	https://www.tweed.nsw.gov.au/files/assets/public/documents/council/annual-and-financial-reports/resourcing-strategy-2022.pdf
Asset Management Strategy / Plan(s)	Various dates. Refer to web link	Various dates. Refer to web link	Various dates. Refer to web link	https://www.tweed.nsw.gov.au/council/policies-plans-reports/planning-reporting-to-community
Operational Plan	10 May 2022 to 6 June 2022	16 June 2022	June 2022	https://www.tweed.nsw.gov.au/files/assets/public/documents/council/annual-and-financial-reports/performance-reports/delivery-program-2022-2026-and-operational-plan-2022-2023.pdf
Other				
Other				
Other				
Other				
Other				



What, if any, relevant issues arose in the public exhibition of the IP&R documents?

In the text box explain any issues arising from the council's IP&R processes and documentation associated with the proposed SV which you consider are relevant factors in assessing the council's application, including responses to public exhibition.

This question seeks information about issues that arose in the council's undertaking of its IP&R processes with the community by publicly exhibiting the IP&R documents, which could be relevant for IPART's assessment of the council's application.

Refer to attached adoption reports



Criterion 5 – Productivity improvements and cost containment strategies

Criterion 5 in the SV Guidelines is:

The IP&R documents or the council's application must explain and quantify the productivity improvements and cost containment strategies the council has realised in past years and plans to realise over the proposed special variation period.

Councils should present their productivity improvements and cost containment strategies in the context of ongoing efficiency measures, and indicate if the estimated financial impact of the ongoing efficiency measures has been incorporated in the council's Long Term Financial Plan

This Application Form asks four questions relating to:

1. The approach to improving productivity in operations and asset management.
2. Outcomes realised from productivity improvements and cost containment strategies in past years.
3. Productivity improvements and cost containment strategies planned for future years.
4. Evidence of productivity and efficiency.

Councils can adopt a very broad range of strategies, initiatives or activities to improve the efficiency of their operations and the productivity of their workforce, and to contain costs and increase revenue. They may arise from reviewing service priorities, levels of service, labour and capital inputs, and organisational structures or services to be delivered.

Drawing on our experience in past years, we will be placing an emphasis on councils' applications demonstrating how they satisfy criterion 5. To demonstrate that a council has met this criterion, it is not sufficient to list a series of cost-saving or revenue-raising initiatives. Councils should provide evidence of strategies and activities and robust data quantifying the efficiency gains.

What is the council's strategic approach to improving productivity in its operations and asset management?

The council's response should identify how, as an organisation, it has approached improving productivity in its operations and asset management. It could refer to approaches such as:

- comprehensive strategic-level review of council operations including service priorities, levels of service, labour and capital inputs
- targeted reviews of discrete areas of council operations encompassing all aspects of processes, procedures, procurement, scheduling and equipment use
- reviewing service standards so that the more closely align with community expectations
- organisational restructure
- redesigning processes such as financial reporting, people/performance/project management to achieve efficiencies



- reviewing procurement strategies
- pursuing opportunities for commercialisation and business improvement
- review of assets in order to rationalise and divest property.

Please provide the council's response in the text box below.

Council is constantly seeking productivity improvements and cost containment strategies. This is evidenced by the "Productivity Awards" that have been in place since 2014 which are aimed at identifying and rewarding staff that carry out their roles in a way that exemplifies Council's values and delivers efficient and effective outcomes for the Council and the community. The Productivity Awards were designed around the central idea that engaged, motivated and innovative staff, are the key to business improvement. Five award categories were created, each focussing on different aspects of productivity and employee engagement:

- Process improvement and efficiency
- Innovation
- Cross unit collaboration
- Customer focus
- Sustainability

Council has also introduced a framework for service delivery process improvements by establishing a cultural change program to support staff in embracing the service delivery framework as a new way of integrating continuous improvement.

Through a series of workshops and negotiations with DR Tourism (Tourism Provider) focusing upon reducing service levels and creating potential savings the Land & Economic Development Unit has identified cost reductions of around \$215,000.

We have ceased funding the Tweed Civic Centre café - \$65K per year.

We have ceased funding the DownTown Gallery a further saving of \$60K annually.

Implemented reuse of excavated waste rather than disposal at landfill (amount would be significant).

From an IT point of view, in relation to Business Applications, Council will be going through a major Business Systems Transformation.

The main trigger for this was the Technology One decision not to support their Corporate Applications CES Finance, P&R and ECM on premise.

There are expected efficiencies through systems integration, better cyber security, same/similar user interface across all apps requiring less training, working anywhere/anytime/any device, etc



Introduction of File Retrieval and Digitisation Fee. This has provided an additional source of revenue which adopts a user pays approach and discourages abuse of a fee free system. The fee has been introduced within the limitations of the Government Information (Public Access) Act requirements.

Modernisation of Records Management. Council has significantly reduced the use of hardcopy documents. This has resulted in efficiency gains, better practices, cost savings and lowered our environmental impact.

Implementation of new Business Paper Management System. Introduction of new business paper management software – Resolve has led to efficiency gains in the production of the agenda and taking of minutes at council meetings. Time savings of staff involved in production has reduced from approximately 10 business days to 3 business days for the whole of the business paper and council meeting cycle. This has also streamlined livestreaming and audio visual recording of council meetings.

Establishment of E-Signature protocol and introduction of software to streamline document signing practices and comply with legislation.

What outcomes has the council achieved from productivity improvements and cost containment strategies in past years?

In responding to the questions that address this point, wherever possible the council should:

- provide information about productivity improvements and cost containment strategies implemented during at least the past two years
- quantify in dollar terms the gains past initiatives have realised
- present these gains as a percentage of operating expenditure.

You may in this question provide evidence of overall improvements in the council's financial situation from productivity and operational improvements and provide specific examples of initiatives or activities such as:

- introducing environmental and energy efficiency initiatives
- adopting more efficient information and communications technology for a range of activities such as communications, document processing, financial transactions, outdoor staff operations, e-recruitment
- shared purchasing through joint organisations of councils
- improved management of workers compensation insurance claims and safety audit
- seeking private contract works for road maintenance
- contracting to provide services to other councils
- reviewing community venue management to increase the utilisation of venues and associated revenues
- reviewing charges to ensure greater cost-recovery for council-provided services
- review of and refinancing loan borrowings



- adopting waste management strategies to reduce landfill waste and associated costs.

Please provide the council's responses to the questions in in the text boxes below.

a. Explain initiatives undertaken in the past few years to improve productivity and contain costs.

Through a series of workshops and negotiations with DR Tourism (Tourism Provider) focusing upon reducing service levels and creating potential savings the Land & Economic Development Unit has identified cost reductions of around \$215,000.

We have ceased funding the Tweed Civic Centre café - \$65K per year.

We have ceased funding the DownTown Gallery a further saving of \$60K annually.

Implemented reuse of excavated waste rather than disposal at landfill (amount would be significant).

Introduction of File Retrieval and Digitisation Fee. This has provided an additional source of revenue which adopts a user pays approach and discourages abuse of a fee free system. The fee has been introduced within the limitations of the Government Information (Public Access) Act requirements.

Modernisation of Records Management. Council has significantly reduced the use of hardcopy documents. This has resulted in efficiency gains, better practices, cost savings and lowered our environmental impact.

Implementation of new Business Paper Management System. Introduction of new business paper management software – Resolve has led to efficiency gains in the production of the agenda and taking of minutes at council meetings. Time savings of staff involved in production has reduced from approximately 10 business days to 3 business days for the whole of the business paper and council meeting cycle. This has also streamlined livestreaming and audio visual recording of council meetings.

Establishment of E-Signature protocol and introduction of software to streamline document signing practices and comply with legislation.

b. Outline the outcomes which have been achieved.

See (a) above.

c. Where possible, quantify the gains these past initiatives have realised.

See (a) above



What productivity improvements and cost containment strategies are planned for future years?

The council should provide information that details initiatives planned for the next two years when requesting a one-year section 508(2) SV, or to match the duration of the proposed SV.

The response should, wherever possible:

- estimate the financial impact of strategies intended to be implemented in the future
- present these as a percentage of operating expenditure
- indicate whether the proposed initiatives have been factored into the council's Long Term Financial Plan.

In the text boxes below:

a. Explain the initiatives which the council intends to implement.

Council has undertaken to further review its budget during the period up to the final adoption of 2023/24 rates to consider any possible areas which may be cut in order to reduce the increase required.

b. Estimate their financial impact.

Unknown at this stage.

c. Indicate whether these have been incorporated in the council's Long Term Financial Plan.

No.

How have the council's levels of productivity and efficiency changed over time, and compare with those of similar councils?

To demonstrate how efficiency has changed over time, councils could use data based on studies of the council itself, or measures against the performance of comparable councils, and also rely on comparative data produced by OLG data such as:

- number of full-time employees (FTE)
- ratio of FTE to population
- average cost per FTE
- employee and on-costs as percentage of ordinary expenditure
- consultancy/contractor expenses over time.



In the text box summarise data which demonstrates how the council has improved productivity and indicate its performance against that of comparable councils.

<https://www.yourcouncil.nsw.gov.au/council-data/tweed/2020/>

Your Council	Result	Group Avg. *
Councillors (No.)	7	11
Population per Councillor (No.)	14,055	10,878
Equivalent Full Time Staff (EFT) (No.)	715	783
2020/21 Revenue (\$'000)	245,539	255,260
2020/21 Expenses (\$'000)	199,082	214,951
Residential Pensioner Rebates (%)	23	20
Population Density (residents per Km ²)	75	232

Your Council's Financial Performance	Result	Group Avg.
Own Source Revenue (%)	74.0	74.4
Grant & Contributions Revenue (%)	26.0	25.5
Operating Performance Ratio (%)	7.0	1.8
Unrestricted Current Ratio	0.8	2.7
Outstanding Rates & Charges (%)	4.2	5.8
Debt Service Cover Ratio	1.9	4.7
Cash Expense Cover Ratio (Mths)	23.1	12.8
Debt Service Ratio	19.3	8.1

Your Council's Rates & Charges	Result	Group Avg.
Avg Ordinary Residential Rate (\$)	1,475.70	1,417.60
Avg Ordinary Business Rate (\$)	2,882.60	5,739.30
Avg Ordinary Farmland Rate (\$)	2,222.10	2,434.60
Avg Ordinary Mining Rate (\$)	N/A	106,298.60
Total Land Value / Total Rate Revenue (\$)	219.00	193.00
Typical Residential Water Bill (\$)	713.20	639.00
Typical Residential Sewer Bill (\$)	N/A	947.50
Typical Residential Water & Sewer Bill (\$)	713.20	1,018.00
Avg Domestic Waste Charge (\$)	427.40	474.20



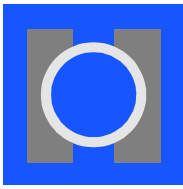
Your Public Facilities	Result	Group Avg.
Public Swimming Pool Complexes (inc rock pools) (No.)	3	8
Public Halls (No.)	19	24
Public Libraries (No.)	3	5
Open Public Space (ha)	955	1,604
Total Road Length (km)	1,253	1,293

Your Local Economy	Result	Group Avg.
Unemployment Rate (%)	5	5
Avg Taxable Income (\$)	49,575	54,105
Avg Household Size (No.)	2	3
Value of DA's determined (\$'000)	195,206	426,768
Active Businesses in LGA (No.)	7,649	8,189

Table 9 Criterion 5 attachments

Council- assigned number	Name of document	Page references^a

a. If document only relevant in part.



Criterion 6 – Other relevant matters

Criterion 6 in the SV Guidelines is:

Any other matter that IPART considers relevant.

The Guidelines provide further that we will assess each application based on its merits against the assessment criteria. In doing so, the following may be considered:

- size of the council
- resources of a council
- size (both actual \$ and %) of increase requested
- current rate levels and previous rate rises
- purpose of the SV
- compliance with this or any other applicable guideline
- compliance with the conditions of any previous SVs, and
- any other matter considered relevant in the assessment of a SV application.

In assessing applications for SVs for 2023-24, IPART will continue its approach of assessing each of the five criteria, then making an overall assessment taking into account these other relevant factors.

The council should only respond to this question if it wishes to provide information in addition to that provided elsewhere in the Application which it would like IPART to consider when assessing its proposed SV. It is not necessary to specifically deal with several of the factors listed in OLG's Guidelines such as the size of increase requested, current rate levels and previous rate rises, and purpose of the SV.

The response may refer to any other matters the council considers relevant to IPART's deliberations. In the text box the council may provide information in addition to that provided elsewhere in the Application Form which it would like us to consider when assessing its proposed SV.

[Click here to enter text.](#)

Reporting requirements SV compliance

In the text box propose SV compliance requirements in addition to those in the IP&R documentation that the council feels are appropriate for this application (if relevant).

[Click here to enter text.](#)

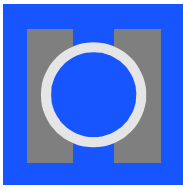
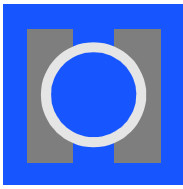


Table 10 Criterion 6 attachments

Council- assigned number	Name of document	Page references ^a

a. If document is only relevant in part.



Council certification and contact information

Councils must submit a declaration in the specified form. It should be completed by the General Manager and the Responsible Accounting Officer.

Certification of application

Prepare a document in the form indicated below, sign, scan and attach as a public supporting document.

Application for a Special Rate Variation

To be completed by General Manager and Responsible Accounting Office

Name of council: Tweed Shire Council

We certify that to the best of our knowledge the information provided in this application is correct and complete.

Acting General Manager (name): Stewart Brawley

Signature and Date: [Redacted] 28/02/2023

Responsible Accounting Officer (name): Michael Chorlton

Signature and Date: [Redacted]
Manager Financial Services
Date: 01/03/2023

Note: These signatures will be redacted before publication of the application.



Council contact information

IPART's formal contact with the council will be with the General Manager.

During the assessment period, IPART officers are likely to contact the council with detailed queries about the application and supporting documents. Councils should provide details of the primary contact for such inquiries where this person is a council officer who is not the General Manager. Council officer contact details will be redacted before publication of this application.

General Manager

General Manager contact phone

02 [REDACTED]

General Manager contact email

[REDACTED]@tweed.nsw.gov.au

Note: These contact details will be redacted before publication of the application.

Primary council contact

Council contact phone

02 [REDACTED]

Council contact email

[REDACTED]@tweed.nsw.gov.au

Council email for inquiries about the SV application

tsc@tweed.nsw.gov.au

Note: These contact details will be redacted before publication of the application.

Secondary council contact

Council contact phone

02 6 [REDACTED]

Council contact email

[REDACTED]@tweed.nsw.gov.au

Council email for inquiries about the SV application

tsc@tweed.nsw.gov.au

Note: These contact details will be redacted before publication of the application.



List of attachments

To complete (adding rows as necessary):

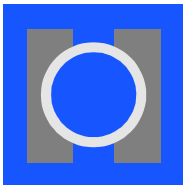
- Assign an identifying number and/or letter to each document.
- Name each document.
- Check the box to indicate that it is being submitted with the application.

List of attachments to the council's application

Council-assigned number	Name of attachment	Is the document included in the application as submitted?
Mandatory forms/attachments		
	Application Form Part A (Excel spreadsheet)	<input checked="" type="checkbox"/>
	Application Form Part B (this Word document)	<input checked="" type="checkbox"/>
	Council resolution to apply for the for the minimum rate increase variation	<input checked="" type="checkbox"/>
	Certification	<input type="checkbox"/>
If applicable for Description and Context Question 4		
	Instrument for expiring special variation	<input type="checkbox"/>
	OLG advice confirming calculation of amount to be removed from the council's general income	<input type="checkbox"/>
If applicable for Description and Context Questions 5 and 6		
	Declaration of compliance with conditions in past instruments (if applicable)	<input type="checkbox"/>
	Relevant instrument(s) for past special variations (if applicable)	<input checked="" type="checkbox"/>
	Evidence of compliance with conditions in past instruments (if applicable)	<input checked="" type="checkbox"/>
Mandatory public supporting material (i.e. to be published on IPART's website)		
	Community Strategic Plan – Relevant extracts	<input checked="" type="checkbox"/>
	Delivery Program – Relevant extracts	<input checked="" type="checkbox"/>
	Long Term Financial Plan with projected (General Fund) financial statements (Income, Cash Flow and Financial Position) in Excel format	<input checked="" type="checkbox"/>
	Consultation material, e.g. copies of media releases, notices of public meetings, newspaper articles, fact sheets used to consult on rate increase and proposed special variation	<input checked="" type="checkbox"/>
	Community feedback (including surveys and results if applicable)	<input checked="" type="checkbox"/>
	Willingness to pay study (if applicable)	<input type="checkbox"/>
	Hardship Policy	<input type="checkbox"/>
Other public supporting material		
	Asset Management Strategy / Plan(s) (if applicable)	<input type="checkbox"/>
	Operational Plan for 2021-22 (i.e. not for 2022-23) (if applicable)	<input type="checkbox"/>
	NSW Treasury Corporation report on financial sustainability (if applicable)	<input type="checkbox"/>



Council- assigned number	Name of attachment	Is the document included in the application as submitted?
	Confidential supporting material (i.e. not to be published on IPART's website)	



Important information

Submitting online

Applications must be submitted through the Council portal by close of business on Friday, 3 February 2023.

- A file size limit of 10MB applies to the Part B Application Form.
- For supporting documents (Attachments) a file size limit of 400MB applies to public documents, and another 200MB to confidential documents.

Confidential content

We will publish all applications (excluding confidential content) on our website. Examples of confidential content are those parts of a document which disclose the personal identity or other personal information pertaining to a member of the public, a document such as a council working document that does not have formal status, or document which includes commercial-in-confidence content.

Councils should ensure supporting documents are redacted to remove confidential content where possible, or clearly marked as CONFIDENTIAL.

Publishing the council's application

Councils should also publish their application on their own website for the community to access.