



**Gladys Berejiklian MP**  
Premier of New South Wales

Reference: A2292045

**01 NOV 2017**

Dr Peter Boxall AO  
Chairman  
Independent Pricing and Regulatory Tribunal  
PO Box K35  
Haymarket Post Shop NSW 1240

Dear Dr Boxall,

Pursuant to section 12A of the *Independent Pricing and Regulatory Tribunal Act 1992*, I am writing to request the Independent Pricing and Regulatory Tribunal (IPART) monitor and report on the impact of the implementation of the NSW Container Deposit Scheme (CDS) on beverage prices.

The NSW Government is focused on ensuring the success of the CDS, which is the major contributor to achieving my priority to reduce litter volumes by 40 per cent by 2020. At the same time, we need to safeguard against the potential risk suppliers and retailers may seek to raise the prices of beverages over and above the costs associated with the Scheme.

The work outlined in the attached terms of reference will assist in mitigating this risk and may also identify other impacts of the commencement of the Scheme that have not been considered.

A final report addressing all aspects of the terms of reference should be provided to me and to the Minister for the Environment in December 2018.

Yours faithfully,

  
**Gladys Berejiklian MP**  
**Premier**  
Member for Willoughby

cc: The Hon Gabrielle Upton MP, Minister for the Environment

## Terms of Reference for IPART to monitor and report relating to the Container Deposit Scheme

I, Gladys Berejiklian, Premier of New South Wales, under Section 12A of the *Independent Pricing and Regulatory Tribunal Act 1992*, request that the Independent Pricing and Regulatory Tribunal (IPART) monitor and report on the Container Deposit Scheme in accordance with these terms.

IPART is to monitor:

1. the effect of the Container Deposit Scheme on prices of beverages supplied in a container ;
2. the performance and conduct of suppliers ; and
3. any other market impacts on consumers that arise from the commencement of the Scheme , for the period from 1 November 2017 to 1 December 2018 (monitoring period).

IPART is to provide a report to the Premier and the Minister for the Environment regarding :

1. the effect of the Container Deposit Scheme on prices of beverages supplied in a container for the period from 1 November 2017 to 1 December 2018;
2. the framework for monitoring the Container Deposit Scheme including the behaviour of suppliers and scheme co-ordinator/coordinator;
3. the effect of the Container Deposit Scheme on suppliers and independent retailers ;retailers; and
- 3.4. Did the scheme have any consequences to the state of competition between any of the businesses involved or affected., and
- 4.5. any recommendations for actions by government to address any adverse effects or behaviours arising from the operation of the Scheme.

In undertaking the monitoring, IPART should have regard to:

1. any changes in prices of beverages before or after 1 November 2017 that purport to be in response to the Scheme;
2. any information provided by Scheme participants and consumers ;
3. the behaviour of suppliers and major retailers before and after 1 November 2017 including whether beverage prices have increased beyond the amount suppliers are charged by the Scheme Coordinator;
4. the manner in which suppliers are recovering the costs of the Container Deposit Scheme; and
5. any other matters considered relevant.

IPART should undertake public consultation .

IPART is to release a progress report in April 2018 which provides a draft framework for the review and reports on the first three months of the Container Deposit Scheme. IPART is to provide a final report to the Premier and the Minister for the Environment in December 2018. The final report is to also recommend whether subsequent monitoring is necessary.

At any time during the monitoring period, if the Premier or the Minister for the Environment or IPART considers that any behaviour or market outcomes have arisen that appear unfair or unjustified on consumers or Scheme participants , IPART is to:

1. Investigate the matter immediately at its own discretion or on request from the Premier or the Minister, and
2. Provide an interim report to the Premier and the Minister as soon as practicable .

Act means the *Waste Avoidance and Resource Recovery Act 2001* .

Beverage has the meaning given to the term under the Act.

Container has the meaning given to the term under the Act.

Container Deposit Scheme means the scheme established by the Act.

Scheme Coordinator has the meaning given to the term under the Act.

Scheme participant has the meaning given to the term under the Act.

Supplier means a supplier, as defined in the Act , who is required under the Act to enter into a supply arrangement with the Scheme Coordinator.

  
The Hon Gladys Berejiklian MP  
Premier

Dated at Sydney ..1, 11/ 10, ... 2017